

# Plean um Bainistiú Priacal Tuile

# Flood Risk Management Plan

An Éirne  
Erne

2018

# Plean um Bainistiú Priacal Tuile Flood Risk Management Plan

## Amhantrach (36) An Éirne River Basin (36) Erne

*Limistéir um Measúnú Breise a chuimsítear sa phlean seo:  
Areas for Further Assessment included in this Plan:*

<i>An Tulachán</i>	<i>Tullaghan</i>
<i>Béal an Átha Móir</i>	<i>Ballinamore</i>
<i>Béal Átha Beithe</i>	<i>Ballybay</i>
<i>Béal Átha Conaill</i>	<i>Ballyconnell</i>
<i>Baile an Chabháin</i>	<i>Cavan</i>
<i>Bun Dobhráin &amp; máguaird</i>	<i>Bundoran &amp; Environs</i>

Ullmhaithe ag Oifig na nOibreacha Poiblí 2018  
Prepared by the Office of Public Works 2018

*De réir In accordance with*

*Rialacháin na gComhphobal Eorpach (Measúnú agus Bainistiú Priacal Tuile) 2010 agus 2015  
European Communities (Assessment and Management of Flood Risks) Regulations 2010 and 2015*

## **Séanadh Dílíthiúil**

Tugadh na Pleananna um Bainistiú Priacal Tuile chun cinn mar bhonn eolais le céimeanna indéanta agus molta chun priacal tuile in Éirinn a fhreagairt agus le gníomhaíochtaí eile pleanála a bhaineann leis an rialtas. Ní ceart iad a úsáid ná brath orthu chun críche ar bith eile ná um próiseas cinnteoireachta ar bith eile.

## **Legal Disclaimer**

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## Acknowledgements

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- RPS Consulting Engineers
- WFD Local Authorities Water and Communities Office LAWCO
- Cavan County Council
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- Louth County Council
- Monaghan County Council
- Department for Infrastructure (Rivers & Flooding) (formerly Rivers Agency of Northern Ireland)
- The Environmental Protection Agency
- Met Éireann
- All members of the National CFRAM Steering and Stakeholder Groups

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# ACHOIMRE FHEIDHMEACH

## RÉAMHRÁ

Is é seo an Plean um Bainistiú Priacal Tuile (an 'Plean') d'Abhantrach An Éirne. Tá cur síos ar an Abhantrach i Rannán 2 den Phlean.

Is cuspóir don Phlean straitéis, ar a n-áirítear sraith céimeanna molta, um bainistiú costéifeachtach inbhuanaithe fadtéarnmach an phriacail tuile ins an Abhantrach a leagan amach, ar a n-áirítear limistéir inar cinneadh go bhfuil an priacal tuile dóchúil suntasach.

Tá an Plean seo, don tréimhse 2018-2021, ar cheann de 29 bPlean atá dá bhfoilsíú; leagann gach ceann acu amach an réimse indéanta de chéimeanna um bainistiú priacal tuile atá molta dá nAbhantracha ar leith. Céim shuntasach chun tosaigh is ea ullmhú na bPleananna seo maidir le feidhmiú pholasaí an Rialtais um bainistiú priacal tuile, mar atá leagtha amach i dTuarascáil an Ghrúpa um Athbhreithniú ar Pholasaí Tuile (OPW, 2004<sup>1</sup>), agus freagraíonn sé oibleagáidí na hÉireann faoi Threoir 'Tuilte' an AE 2007 (EU, 2007<sup>2</sup>).

Cuimsíonn an Plean céimeanna indéanta a tugadh chun cinn trí réimse clár agus tionscnamh polasaí ar a n-áirítear:

- Céimeanna neamhstruchtúrtha um chosc agus ullmhacht priacal tuile atá infheidhme ar bhonn náisiúnta, dírithe ar thionchair thuilte a laghdú, a tugadh agus atá á dtabhairt chun cinn chun polasaí Rialtais um bainistiú priacal tuile a fheidhmiú (OPW, 2004).
- Céimeanna struchtúrtha um chosaint tuile atá molta do phobail atá ar phriacal suntasach tuile, dírithe ar dhóchúlacht agus/nó céim thuilte a laghdú, a léiríodh tríd an Chlár Náisiúnta um Measúnú agus Bainistiú Priacal Tuile Abhantraí (MBPTA).

Scrúdaigh an Clár MBPTA an priacal tuile, agus céimeanna féideartha um an priacal a fhreagairt, in 300 pobal ar fud na tíre atá ar phriacal dóchúil suntasach tuile. Léiríodh na pobail seo ins an Réamh-Mheasúnú um Priacal Tuile (RPT); measúnú náisiúnta scagtha a bhí anseo. I dTábla ES-1 thíos tugtar liosta na bpobal atá léirithe tríd an phróiseas RPT mar phobail atá faoi phriacal dóchúil suntasach tuile in Abhantrach An Éirne chomh maith leis na foinsí tuile a cinneadh a bheith suntasach maidir le gach pobal. Tugadh chun cinn agus foilsíodh sraith mapaí tuile le haghaidh gach pobal díobh, ag léiriú na limistéir atá ar phriacal tuile.

Tógann an Plean ar an chlár náisiúnta oibreacha cosanta tuile a críochnaíodh roimhe seo, orthu san atá faoi dhearadh agus faoi thógáil um an dtaca seo nó atá leagtha amach trí thionscadail nó pleananna eile, agus ar chothabháil leanúnach ar scéimeanna dhraenála agus faoiseamh tuile.

Rinneadh Measúnú Straitéiseach Comhshaoil, agus Measúnú Cuí faoin Treoir um Ghnáthóga mar ba chúil, mar chuid den ullmhú, agus tá siad folisithe i dteannta leis an Phlean.

<sup>1</sup> Tuarascáil an Ghrúpa um Athbhreithniú ar Pholasaí Tuile, OPW, 2004 ([www.floodinfo.ie](http://www.floodinfo.ie))

<sup>2</sup> Treoir faoi mheasúnú agus bainistiú priacal tuile, 2007/60/EC

**Táble ES-1 Pobail atá ar Phriacal Dóchúil Suntasach Tuile taobh istigh d'Abhantrach An Éirne**

CONTAE	AINM an PHOBAIL	FOINSÍ PRIACAL TUILE
Liatroim	Béal an Átha Móir	Abhann
Muineachaín	Béal Átha Beithe	Abhann
An Cabhán	Béal Átha Conaill	Abhann
Dún na nGall	Bun Dobhráin & máguaird	Abhann
An Cabhán	Baile an Chabháin	Abhann
Liatroim	An Tulachán	Cósta

## CUSPÓIRÍ AN PHLEAN

Is é cuspóir foriomlán an Phlean ná tionchair tuilte a bhainistiú agus a laghdú, agus aird ar shochair agus éifeachtaí eile, ar fud réimse leathan earnála, ar a n-áirítear sláinte daoine, an comhshaoil, an oidhreacht chultúrtha agus gníomhaíocht eacnamaíoch, trí scéimeanna inmharthana cosanta tuile agus céimeanna eile, bunaithe ar thuiscint chruinn ar phriacal tuile mar atá léirithe in ullmhú mapaí tuile.

Maidir le gach ceann ar leith de na hearnála seo tugadh chun cinn sraith cuspóirí a bhí comhsheasmhach ar bhonn náisiúnta. Tugtar liosta de na cuspóirí ar leith seo agus an tábhacht a bhaineann le gach ceann díobh i Rannán 1.4 den Phlean.

## RAON AN PHLEAN

Leagtar amach raon an Phlean thíos:

- **Raon Spásúil:** Leagann an Plean amach céimeanna inmharthana, scéimeanna cosanta tuile go hiondúil, atá molta chun priacal tuile a bhainistiú agus a laghdú ins na pobail sin a léiríodh tríd an RPT a bheith faoi phriacal dóchúil suntasach tuile. Leagtar amach freisin réimse polasaí agus céimeanna neamhstruchtúrtha, atá in áit nó faoi fhorbairt, a thacaíonn le laghdú agus bainistiú priacal tuile ar fud na hAbhantraí.
- **Foinsí Priacal Tuile:** Freagraíonn na céimeanna cosanta tuile atá leagtha amach sa Phlean priacal tuile ó na foinsí tuile mar a léiríodh i dTábla ES-1 i bpobal amháin nó níos mó, mar cinneadh tríd an RPT go raibh na foinsí seo dóchúil suntasach ins na pobail seo. Féadfaidh an réimse polasaí agus céimeanna neamhstruchtúrtha tacú le laghdú agus le bainistiú priacal tuile ó fhoinsí uile priacal tuile.
- **Leibhéal Sonraí:** Leagtar amach sa Phlean na céimeanna atá léirithe mar na céimeanna is cuí ag an pointe seo measúnaithe. Is dearadh imlíneach iad na céimeanna cosanta tuile a leagtar amach sa Phlean; níl siad réidh um thógáil ag an am seo. Beidh gá le dearadh breise mionsonraithe, ar a n-áirítear athbhreithniú ar chostais agus tairbhí, measúnú comhshaoil agus comhairliúchán roimh a bhfeidhmiú.

## COMHAIRLIÚCHÁN AGUS PLÉ LE POBAL AGUS LE PÁIRTITHE LEASMHARA

Rinneadh comhairliúchán poiblí ar scála leathan le linn do na mapaí tuile agus na Pleananna a bheith dá n-ullmhú. Cuireadh suíomhanna gréasáin don Chlár MBPTA agus do na Tionscadail ar fáil chun eolas faoin phróiseas iomlán agus faoi na tionscadail bhainteacha a sholáthar agus chun torthaí na dtionscadal a fhoilsiú (tá an t-eolas a bhí ar fáil ar na suíomhanna gréasáin sin ar fáil anois ag [www.floodinfo.ie](http://www.floodinfo.ie)).

Thionól an OPW breis agus 200 Lá Comhairliúcháin Phoiblí maidir leis na mapaí tuile ins na pobail bhainteacha; bhí deis ag daoine tuilte staitiúla agus cruinneas na mapaí a phlé leis na hinnealtóirí ón OPW agus a gcuid comhairleoirí. Tharla comhairliúchán reachtúil phoiblí faoi na mapaí tuile go déanach sa bhliain 2015. In ullmhú na mapaí críochnaithe tugadh aird ar na tráchtais, tuairimí agus agóidí ó na Laethanta Comhairliúcháin Phoiblí agus ón chomhairliúchán foirmiúil chun eolas áitiúil ar thuilte agus tuairimí an phobail a chuimsiú ins na mapaí.

Tionóladh dhá bhabhta de Laethanta breise Comhairliúcháin Phoiblí ins na pobail maidir leis na roghanna dóchúla agus ansin maidir leis na Dréacht-Phleananna um bainistiú an phriacail tuile. Tionóladh comhairliúchán reachtúil phoiblí eile maidir leis na Dréacht-Phleananna. Breathnaíodh an réimse leathan tuairimí agus aighneachtaí a tháinig trí na comhairliúcháin seo agus tugadh san áireamh iad de réir mar ba chúil nuair a bhí na Pleananna dá gcríochnú.

Tiomsaíodh Grúpaí Náisiúnta agus Réigiúnacha Páirtithe Leasmhara chun deis a thabhairt do pháirtithe leasmhara páirt a ghlacadh in ullmhú na mapaí tuile agus na bPleananna. Bhí cruinnithe comhordaithe leis na húdaráis atá freagrach as an Creat-Treoir Uisce a fheidhmiú agus, maidir le habhantracha a roinntear i bpáirt le Tuaisceart Éireann, leis na húdaráis chúil ansin.

Tá cur síos ar na gníomhaíochtaí maidir le comhairliúchán leis an bpobal agus le páirtithe leasmhara i Rannán 4 den Phlean.

## MEASÚNÚ TEICNIÚIL

In ullmhú an Phlean bhí anailís agus measúnú forleathan teicniúil chun an priacal tuile a léiriú tríd an PBT a chinneadh agus ansin chun céimeanna roghnaithe inmharthana um fhreagairt an phriacail a léiriú. Ar an measúnú teicniúil seo bhí:

- **Suirbhé ón Aer:** Suirbhé ón aer ar thopagrafaíocht na dtuilemhánna, chun anailís a dhéanamh ar chonas a scaipeann uiscí tuile trasna na dtuilemhánna.
- **Suirbhé Topagrafaíoch:** Suirbhé de thalamh ar leagan amach na n-aibhneacha agus na sruthán a ritheann trí na limistéir agus ansin anuas chun na farraige, ar a n-áirítear suirbhéanna ar chruth ghrinill abhann, na bruacha agus na struchtúir atá in aice leis na cainéil nó os a gcionn nó iontu.
- **Anailís Hidreolaíoch:** Anailís chun sruthanna tuile isteach agus trí na haibhneacha agus na sruthán a chinneadh, chomh maith leis na géirleibhéil farraige is cúis le tuilte. Bhí tuairiscí ar leibhéil agus srutha stairiúla abhann mar bhonn eolais leis seo, maraon le meastachán ar thionchair dhóchúla athrú aeráide ar shrutha tuile agus géirleibhéil farraige.
- **Samhaltú Hiodrálach:** Tugadh chun cinn samhaltuithe ríomhaire de na haibhneacha, srutháin agus tuilemhánna chun leibhéil tuile um shrutha tugtha tuile a mheas agus a fhiosrú conas a rithfeadh agus a leathnódh tuilte ar fud na dtuilemhánna, ag tabhairt aird ar chosanta tuile atá ann cheana. Bhí na samhaltuithe mar bhonn eolais um éifeacht céimeanna dóchúla chun an priacal tuile a bhainistiú agus a laghdú.
- **Mapáil Tuile:** Maidir leis na limistéir shamhaltaithe, ullmhaíodh mapaí tuile chun réimse, doimhneacht agus luas srutha na n-uiscí tuile a thaispeáint, chomh maith le réimse mapaí guaise (chun baol agus tionchair dhóchúla tuilte a thaispeáint) agus mapaí Creasa Tuile mar bhonn eolais ar phleanáil agus forbairt inbhuanaithe. Don chás reatha agus don chás amach anseo, ullmhaíodh mapaí ócáidí tuile le réimse dóchúlachtaí tarlaithe (ó ócáidí le seans 1 as 2 in aon bhliain ar leith, chuig ócáidí le seans 1 as 1000 in aon bhliain ar leith), ag tabhairt aird ar thionchair dhóchúla ón athrú aeráide.



- **Measúnú Priacail:** Measúnú ar thionchair dhóchúla tuilte ins na pobail, ag tabhairt san áireamh an díobháil a fhéadfadh tuilte a dhéanamh maidir le tithe cónaithe, sócmhainní pobail agus sochaí, gnóthais, talmhaíocht, bonneagar, an comhshaoil agus an oidhreacht chultúrtha áitiúil. Rinneadh measúnú priacail eacnamaíoch (díobháil) chun impleachtaí eacnamaíocha tuilte ins na pobail a chinneadh.
- **Measúnú agus Breithmheas ar Céimeanna Dóchúla um Bainistiú Priacal Tuile:** Rinneadh réimse leathan céimeanna dóchúla um bainistiú priacal tuile ins na pobail a bhí ar phriacal suntasach tuile a fhorbairt, a mheasúnú agus a bhreithmheas chun céim dóchuil roghnaithe a léiriú um a mholadh sa Phlean. Bhí roinnt ceimeanna i gceist anseo:
  - o **Scagadh:** Measúnú ar mhodhanna dóchúla um bainistiú priacal tuile chun iad san a fhéadfadh bheith éifeachtach agus inmharthana a léiriú.
  - o **Céimeanna Dóchúla Inmharthana a Fhorbairt:** Cumadh modhanna dóchúla éifeachtacha i gcéimeanna dóchúla; rinneadh iad san a fhorbairt chuig dearadh imlíneach agus ríomhadh an costas dóchuil ar an chéim sin a fheidhmiú agus a chothabháil.
  - o **Breithmheas faoi ‘Anailís Ilchritéir’ (AI):** Rinneadh measúnú agus breithmheas ar na céimeanna indéanta trí AI chun a n-éifeacht um bainistiú priacal tuile agus na sochair agis tionchair dhóchúla faoi réimse aidhmeanna ar leith a chinneadh.
  - o **Breithmheas Eacnamaíoch:** Rinneadh anailís eacnamaíoch costais tairbhe ar na céimeanna indéanta chun inmharthanacht aon chéimeanna molta a chinntiú.
  - o **Plé le Pobail agus le Páirtithe Leasmhara:** Chuathas i gcomhairle leis na pobail áitiúla, ionadaithe tofa agus páirtithe leasmhara eile san áireamh, chun tuairimí ar aon chéim mholta a ghlacadh ar bord.
  - o **Céimeanna Roghnaithe a Léiriú:** Ceim roghnaithe do na pobail a chinneadh, ag tabhairt aird ar shochair agus ar thionchair eacnamaíocha, comhshaoil agus foriomlána, tuairimí an phobail áitiúil agus páirtithe leasmhara agus costais tuartha na céime.

Maidir le cuid de na pobail, chinn an anailís mionsonraithe teicniúil go bhfuil leibhéal íseal priacal tuile don phobal ó aibhneacha agus/nó an fharraige. Ins na cásanna sin, níorbh fhiú céimeanna um bainistiú priacal tuile (i.e. scéimeanna áitiúla um fhaoiseamh tuile) a fhorbairt dírithe ar na pobail sin ar leith a chosaint. Le haghaidh pobail eile, fuarthas amach nach mbeadh sé indéanta scéimeanna um chosaint tuile a chur chun cinn. Ach féadfaidh polasaithe agus céimeanna neamhstruchtúrtha atá infheidhme ins na limistéir uile an priacal reatha agus dóchuil a bhainistiú agus a laghdú ins na pobail seo.

Tá cur síos ar na measúnaithe teicniúla i Rannáin 5 agus 7 den Phlean.

## MEASÚNAITHE COMHSHAOIL

Rinneadh Measúnú Straitéiseach Comhshaoil (MSC) agus, nuair ba ghá, Measúnú Cuí (MC) ar Phleanleibhéal faoin Treoir um Ghnáthóga, chun sochair agus tionchair dhóchúla na bPleananna ar an chomhshaoil a chinneadh, agus chun céimeanna maolaithe agus monatóireachta a léiriú um thionchair dá leithéid a sheachaint nó a íoslaghdú.

Ba chóir a thabhairt faoi deara nach ionann faomhadh an Phlean agus cead a thabhairt um oibreacha fisiciúla ar bith a thógáil. Ní foláir Measúnú Tionchair Chomhshaoil agus Measúnú Cuí ar leibhéal tionscadail a dhéanamh, de réir na reachtaíochta bainteach mar is cuí, mar chuid de chur chun cinn céimeanna molta lena mbaineann oibreacha fisiciúla.

Tá cur síos ar na ceisteanna agus measúnaithe comhshaoil a ndearnadh i Rannán 6 den Phlean.

## CÉIMEANNA MOLTA

Tá achoimre ar na céimeanna atá molta sa Phlean, agus na scéimeanna agus oibreacha um bainistiú priacal tuile atá curthe chun cinn nó á moladh trí thionscadail nó pleananna eile, leagtha amach anseo thíos.

Is ar dhearadh imlíneach, nach bhfuil réidh ag an bpointe seo um thógáil, atá na hoibreacha fisiciúla um fhaoiseamh tuile nó 'Scéimeanna' a tugadh chun cinn tríd an Chlár MBPTA. Roimh a bhfeidhmiú, is gá dearadh breise mionsonraithe trí mheasúnú ar leibhéal tionscadail le haghaidh oibreacha dóchúla dá leithéid, ar a n-áirítear suirbhéanna áitiúla, comhairliúchán breise poiblí agus le páirtithe leasmhara agus measúnú comhshaoil.

## CÉIMEANNA ATÁ MOLTA SA PHLEAN

### Céimeanna is Infheidhmithe do gach Limistéar

**Bainistiú Pleanála agus Forbartha Inbhuanaithe:** Tá feidhmiú cóir na dTreoirínte ar an Chóras Pleanála agus Bainistiú Priacal Tuile (RTPRA/OPW, 2009) ag na húdaráis phleanála fíor-riachtanach chun forbairt mhí-oiriúnach i limistéir atá ar phriacal tuile a sheachaint, agus mar sin méadú nach gá ar phriacal tuile a sheachaint amach anseo. Soláthróidh an mhapáil tuile a tháinig tríd an Chlár MBPTA bonn fianaise níos mó um chinntí inbhuanaithe pleanála.

**Córais Inbhuanaithe um Dhraenáil Uirbeach (CIDU):** De réir na dTreoirínte ar an Chóras Pleanála agus Bainistiú Priacal Tuile (RTPRA/OPW, 2009), ba cheart do na húdaráis phleanála féachaint chuig cruadhromchlú agus cruaphábháil a laghdú agus teicnící inbhuanaithe draenála a fheidhmiú chun tionchar dóchúil forbartha ar phriacal tuile le sruth anuas a laghdú.

**Pleanáil um Oiriúnú:** Tar éis don Rialtas an Creat Náisiúnta um Oiriúnú d'Athrú Aeráide a fhaomhadh, is gá do phríomhearnálacha agus do na húdaráis Áitiúla pleananna earnála agus áitiúla um oiriúnú a thabhairt chun cinn. Mar sin is gá don OPW plean athchóirithe earnála a ullmhú, a chlúdaíonn an earnáil um bainistiú priacal tuile. Caithfidh earnálacha eile a léiriú sa Chreat agus Údaráis Áitiúla aird a thabhairt ar phriacal tuile nuair atá a gcuid pleananna earnála agus áitiúla um oiriúnú á n-ullmhú acu.

**Bainistiú Talamhúsáide agus Bainistiú Nádúrtha Priacal Tuile:** Oibreoidh an OPW leis an Gníomhaireacht um Chaomhnú Comhshaoil, leis na húdaráis Áitiúla agus le gníomhaireachtaí eile le linn measúnaithe ar leibhéal tionscadail ar oibreacha fisiciúla agus níos leithne ar leibhéal abhantraí, chun céimeanna ar bith mar chéimeanna nádúrtha um choinneáil uisce a léiriú, a thairbheoidh aidhmeanna faoin Treoir um Chreat Uisce, bainistiú priacal tuile agus bithéagsúlacht.

**Scéimeanna um Dhraenáil Artaireach:** Tá dualgas reachtúil ar an OPW faoin Acht um Dhraenáil Artaireach 1945, agus Leasú 1995 an Achta sin, cothabháil a dhéanamh ar na Scéimeanna um Dhraenáil Artaireach agus um Fhaoiseamh Tuile a thóg an OPW faoi na hAchtanna sin.

**Ceantair Dhraenála:** Is ar na húdaráis Áitiúla cuí a luíonn an dualgas reachtúil cothabhála maidir leis an 4,600 km de chainéil abhann a thairbhíonn ó na Scéimeanna Ceantair Dhraenála.

**Cothabháil Cainéal nach cuid de Scéim iad:** Taobh amuigh de na Scéimeanna um Dhraenáil Artaireach agus na Scéimeanna Ceantair Dhraenála, is ar úinéirí talún a bhfuil

cúrsaí uisce ar a gcuid tailte a luíonn cúram a gothabhála. Tá treoir faoi chearta agus dualgais úinéirí talún, maidir le cothabháil cúrsaí uisce ar a gcuid tailte nó ina gcóngar, ar fáil ag [www.flooding.ie](http://www.flooding.ie).

**Réamhaisnéis agus Foláireamh Tuile:** Ar 5 Eanáir 2016 chinn an Rialtas ar Sheirbhís Náisiúnta um Réamhaisnéis agus Foláireamh Tuile a bhunú. Pléifidh an seirbhís le réamhaisnéis tuile ó thuilte abhann agus cósta; nuair a bheidh sé ag feidhmiú ina iomlán eiseofar réamhaisnéisí agus foláirimh ginearálta ar scálaí náisiúnta agus abhantraí araon. Tá clár cúig bliana aontaithe chun an seirbhís seo a bhunú.

**Pleanáil um Fhreagairt Éigeandála:** Tá doiciméad *Bainistiú Straitéiseach Éigeandála (BSE): Struchtúir agus Creat Náisiúnta* á dhréachtadh faoi láthair ag Tascfhórsa Rialtais um Pleanáil Éigeandála. Beidh Caibidil ann maidir le Téarnamh, a chuireoidh conas a phléifear le cistiú um éigeandálacha, agus um chostais téarnaimh ach go háirithe, amach anseo.

**Díonacht Aonair agus Phobail a Chothú:** Tá taighde ar bun ag an Roinn Tithíochta, Pleanála agus Rialtais Áitiúil (RTPRA) maidir le conas is féidir Díonacht Phobail a chur chun cinn mar chuid den athbhreithniú foriomlán ar an Chreat um Bhainistiú Móréigeandála.

**Cosaint Mhaoine Aonair:** Tá dhá scéim phiolótach um Chosaint Mhaoine Aonair (CMA) ar bun faoi láthair agus beidh a dtorthaí seo mar bhonn eolais don Rialtas maidir le tacú indéanta ar bith a fhéadfaí a sholáthar do mhaojne atá ar phriacal.

**Bailiú Sonraí maidir le Tuilte:** Tá bailiú sonraí ar thuilte agus, nuair is cuí, a bhfoilsíú, ar siúl ar bhonn leanúnach; is céim í seo a chuideoidh um ullmhú agus um fhreagairt ar thuiliú.

**Athlonnú Deonach Tí Cónaithe:** Ins na cúinsí is géire, féadfaidh an priacal tuile do theach cónaithe a bheith chomh mór sin go gceapfadh úinéir an tí nach bhfuil sé inbhuanaithe fanacht ann agus go gcinneadh sé ar athlonnú. Ar 11 Aibreán 2017 d'aontaigh an Rialtas na socruithe riaracháin do Scéim aonuaire um Athlonnú Deonach d'Úinéirí Tí Cónaithe, maidir leis na príomhthithe cónaithe sin a bhí faoi thuile le linn na tréimhse ó 4 Nollaig 2015 go 13 Eanáir 2016.

### **Céimeanna ar Leibhéal Abhantraí / Fo-Abhantraí**

Ní bhfuarthas aon chéimeanna indéanta ar leibhéal abhantraí / fo-abhantraí don Abhantrach seo.

### **Céimeanna ar Leibhéal Pobail**

Do na pobail seo a leanas, moltar sa Phlean go dtabharfar scéim um fhaoiseamh tuile chun cinn chuig forbairt agus measúnú ar leibhéal tionscadail, ar a n-áirítear measúnú comhshaoil mar is gá agus tuilleadh comhairliúcháin phoiblí, um mionchoigeartú agus ullmhú um a phleanáil agus a thaispeáint agus, más agus nuair is cuí, um fheidhmiú:

- Béal Átha Beithe
- Baile an Chabháin

### **Scéimeanna agus Oibreacha um Fhaoiseamh Tuile atá Tugtha Chun Cinn nó Molta trí Thionscadail nó trí Phleananna Eile**

Níl aon scéimeanna nó oibreacha eile um Fhaoiseamh Tuile tugtha chun cinn nó molta trí thionscadail nó trí phleananna eile.

## FEIDHMIÚ, MONATÓIREACTH AGUS ATHBHREITHNIÚ AN PHEAN

Is gá infheistíocht chaipitiúil suntasach chun na céimeanna uile, mar atá leagtha amach sa Phlean seo agus ins na Pleananna uile, a fheidhmiú. Mar sin is gá tosaíocht a thabhairt don infheistíocht is gá chun an sraith náisiúnta de chéimeanna molta a fheidhmiú.

I dteannta le foilsiú an Phlean seo agus na bPleananna eile, fógraíodh an chéad sraith d'oibreacha cosanta tuile dar tugadh tosaíocht dóibh atá leagtha amach sa Phlean seo agus san 28 bPlean eile. Oibreoidh an OPW agus na hÚdaráis Áitiúla go dlúth lena chéile chun feidhmiú éifeachtach na dtionscadail tosaigh seo a thabhairt chun críche agus ina dhiaidh sin ar na tionscadail eile.

Léirítear sa Phlean an dream/na dreamanna atá freagrach as feidhmiú na gcéimeanna molta um bainistiú priacal tuile ar bhonn tosaíochta mar atá leagtha amach thuas.

Is é an tAire Stáit le cúram speisialta um Oifig na nOibreacha Poiblí agus Faoiseamh Tuile atá ina Chathaoirleach ar an An Ghrúpa Idir-Rannach um Chomhordú Pholasaí Tuile. Is é an Grúpa seo a chomhordaíonn agus a dhéanann monatóireacht ar dhul chun cinn maidir le feidhmiú na moltaí atá leagtha amach in Athbhreithniú Pholasaí Tuile an Rialtais 2004, ar a n-áirítear na céimeanna atá leagtha amach ins na Pleananna.

Is don tréimhse 2018-2021 na Pleananna seo. Athbhreithneoidh an OPW agus páirtithe leasmhara eile iad, maidir leis an dul chun cinn atá déanta, agus déanfar iad a uasdhátú in 2021.

# EXECUTIVE SUMMARY

## INTRODUCTION

This is the Flood Risk Management Plan (the 'Plan') for the Erne River Basin. A description of the River Basin is provided in Section 2 of the Plan.

The purpose of the Plan is to set out the strategy, including a set of proposed measures, for the cost-effective and sustainable, long-term management of flood risk in the River Basin, including the areas where the flood risk has been determined as being potentially significant.

This Plan, which is for the period of 2018-2021, is one of 29 Plans being published; each setting out the feasible range of flood risk management measures proposed for their respective River Basins. The preparation of these Plans represents a significant milestone in the implementation of Government policy on flood risk management, as set out in the Report of the Flood Policy Review Group (OPW, 2004<sup>3</sup>), and addresses Ireland's obligations under the 2007 EU 'Floods' Directive (EU, 2007<sup>4</sup>).

The Plan includes feasible measures developed through a range of programmes and policy initiatives including:

- Non-structural flood risk prevention and preparedness measures that are applicable nationally, aimed at reducing the impacts of flooding, that have been and are being developed to implement Government policy on flood risk management (OPW, 2004).
- Structural flood protection measures proposed for communities at significant flood risk, aimed at reducing the likelihood and/or degree of flooding, identified through the National Catchment Flood Risk Assessment and Management (CFRAM) Programme.

The CFRAM Programme has examined the flood risk, and possible measures to address the risk, in 300 communities throughout the country at potentially significant flood risk. These communities were identified through the Preliminary Flood Risk Assessment (PFRA - See Section 3 of the Plan), which was a national screening assessment of flood risk. The communities identified through the PFRA process as being at potentially significant flood risk in the Erne River Basin are listed in Table ES-1 below, along with the sources of flood risk that were deemed to be significant for each community. A set of flood maps, indicating the areas prone to flooding, has been developed and published for each of the communities.

The Plan builds on and supplements the national programme of flood protection works completed previously, that are under design and construction at this time or that have been set out through other projects or plans, and the ongoing maintenance of existing drainage and flood relief schemes.

A Strategic Environmental Assessment, and an Appropriate Assessment under the Habitats Directive where appropriate, have been undertaken as part of the preparation of, and have been published with, the Plan.

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<sup>3</sup> Report of the Flood Policy Review Group, OPW, 2004 ([www.floodinfo.ie](http://www.floodinfo.ie))

<sup>4</sup> Directive on the assessment and management of flood risks, 2007/60/EC

**Table ES-1 Communities at Potentially Significant Flood Risk within the Erne River Basin**

COUNTY	COMMUNITY NAME	SOURCE(S) OF FLOOD RISK
Leitrim	Ballinamore	Fluvial
Monaghan	Ballybay	Fluvial
Cavan	Ballyconnell	Fluvial
Donegal	Bundoran & Environs	Fluvial
Cavan	Cavan	Fluvial
Leitrim	Tullaghan	Coastal

## OBJECTIVES OF THE PLAN

The overall objective of the Plan is to manage and reduce the potential consequences of flooding, recognising other benefits and effects across a broad range of sectors including human health, the environment, cultural heritage and economic activity, through viable flood protection schemes and other measures informed by a sound understanding of the flood risk established through the preparation of flood maps.

A nationally consistent set of specific objectives relating to each of these sectors was developed for the preparation of the Plans. These specific objectives and the importance given to each are listed in Section 1.4 of the Plan.

## SCOPE OF THE PLAN

The scope of the Plan is set out below:

- **Spatial Scope:** The Plan sets out viable measures, typically flood protection schemes, proposed to manage and reduce flood risk in the communities that were identified through the PRFA as being at potentially significant flood risk. The Plan also sets out a range of non-structural policies and measures, which are in place or under development, that contribute to the reduction and management of flood risk throughout the River Basin.
- **Sources of Flood Risk:** The flood protection measures that are set out in the Plan address flood risk from the sources of flooding as identified in Table ES-1 in one or more communities, as these sources were determined through the PFRA to be potentially significant in these communities. The range of non-structural policies and measures set out in the Plan can contribute to the reduction and management of flood risk from all sources of flood risk.
- **Level of Detail:** The Plan sets out the measures that have been identified as the most appropriate at this stage of assessment. The flood protection measures set out in the Plan are to an outline design, and are not at this point ready for construction. Further detailed design, including a review of costs and benefits, environmental assessment, and consultation will be required for such works before implementation.

## PUBLIC AND STAKEHOLDER CONSULTATION AND ENGAGEMENT

Extensive public consultation has been undertaken throughout the preparation of the flood maps and the Plans. Websites for the CFRAM Programme and Projects were also maintained throughout the process to provide information on the overall process and the relevant projects and to provide access to project outputs (the information that was available from these websites is now available through [www.floodinfo.ie](http://www.floodinfo.ie)).

Over 200 Public Consultation Days were held by the OPW in or near the relevant communities in relation to the flood maps, where residents and the engineers of the OPW and its consultants could discuss past floods and the accuracy of the maps. A statutory public consultation on the draft maps was also undertaken late in 2015. The preparation of the final maps have taken the comments, observations and objections from the Public Consultation Days and formal consultation on board to reflect the local knowledge of flooding and people's views of the maps.

Two rounds of further Public Consultation Days were held in or near the communities in relation to potential options and then the Draft Plans for managing the flood risk. A further statutory public consultation was held in relation to the Draft Plans. The extensive comments and submissions made through these consultations have all been considered and taken into account as appropriate in finalising the Plans.

National and Regional Stakeholder Groups were formed to provide an opportunity for input by stakeholders to participate in the preparation of the flood maps and the Plans. Coordination and engagement meetings were held with the authorities responsible for implementing the Water Framework Directive and, for river basins that are shared with Northern Ireland, with the relevant authorities in the North.

The public and stakeholder consultation and engagement activities are described in Section 4 of the Plan.

## TECHNICAL ASSESSMENT

The preparation of the Plan has involved extensive technical analysis and assessment to determine the flood risk in the communities identified through the PFRA, and then to identify preferred, viable measures to address the risk. This technical assessment has included:

- **Aerial Survey:** Airborne survey of the physical topography of the floodplains to facilitate an analysis of how flood waters spread across the floodplains.
- **Topographical Survey:** Ground-based survey of the geometry of the rivers and streams running through the communities, between the communities and then down to the sea, including surveys of the shape of the river bed and banks and of structures in, over or alongside the channels.
- **Hydrological Analysis:** An analysis to determine flood flows into and through the rivers and streams, and extreme sea levels that can cause flooding. This analysis has been informed by records of past river levels and flows and an estimation of the potential impacts of climate change on flood flows and extreme sea levels.
- **Hydraulic Modelling:** The development of computer models of the rivers, streams and floodplains to determine the flood levels for given flood flows and how floods would flow and spread over the floodplains, taking into account existing flood defences. The models informed the assessment of the effectiveness of possible measures to manage and reduce the flood risk.
- **Flood Mapping:** The preparation of flood maps to indicate the extent, depth, flow velocity (speed) of flood-waters and a range of risk maps (showing the potential dangers and impacts of flooding) for the modelled areas, along with Flood Zone maps to inform sustainable planning and development. Maps of flood events with a range of likelihoods of occurrence (from events with a 1 in 2 chance of occurring in any year, to those with a 1 in a 1000 chance in any year) have been developed for the current scenario and for future scenarios taking into account the potential impacts of climate change.

- **Risk Assessment:** An assessment of the potential impacts of flooding in the communities, taking account of the homes, community and society assets, businesses, agriculture, infrastructure, the environment and the local cultural heritage that could be damaged by flooding. An economic risk (damage) assessment was undertaken to determine the economic implications of floods in the communities.
- **Assessment and Appraisal of Possible Flood Risk Management Measures:** The development, assessment and appraisal of a wide range of possible measures to manage flood risk in the communities at significant flood risk to identify a potentially preferred measure to be proposed in the Plan. This involved a number of steps:
  - o **Screening:** The assessment of possible methods to manage flood risk to identify those that might be effective and potentially viable.
  - o **Development of Potentially Viable Measures:** Potentially effective methods were formed into possible measures, which were then developed to outline design, and the likely cost of implementing and maintaining the measure calculated.
  - o **Appraisal by 'Multi-Criteria Analysis' (MCA):** The possible measures were assessed and appraised through a MCA to determine their effectiveness in reducing flood risk and their potential benefits and impacts across the range of specific objectives.
  - o **Economic Appraisal:** The possible measures were also subject to an economic cost-benefit analysis to ensure the viability of any proposed measures.
  - o **Public and Stakeholder Engagement:** The local communities, including elected representatives and other stakeholders, were consulted with to take on board views and opinions on any proposed measure for the community it would protect.
  - o **Identification of Preferred Measures:** Determination of a preferred measure for the communities, taking account of the economic, environmental and overall benefits and impacts, the observations of the local community and stakeholders and the foreseen costs of the measure.

For some communities, the detailed technical analysis has determined that there is currently a low level of flood risk to the community from rivers and/or the sea. In such cases, the development of flood risk management measures aimed specifically at protecting such communities (i.e. local flood relief schemes) was not merited. For some other communities, it was found that it would not be feasible to progress flood protection schemes. However, the non-structural policies and measures applicable across all areas can reduce and manage the existing and potential future risk in these communities.

The technical assessments are described in Sections 5 and 7 of the Plan.

## ENVIRONMENTAL ASSESSMENTS

The Plans have been subject to Strategic Environmental Assessment (SEA), and, where necessary, Plan-level Appropriate Assessment (AA) under the Habitats Directive, to determine the potential benefits and impacts of the Plans on the environment, and to identify mitigation and monitoring measures necessary to avoid or minimise such impacts.

It should be noted that approval of the Plan does not confer consent to the construction of any physical works. Environmental Impact Assessment and Project-level Appropriate Assessment must be undertaken in accordance with the relevant legislation where relevant as part of the progression of proposed measures that involve physical works.

The environmental issues and assessments undertaken are described in Section 6 of the Plan.



## PROPOSED MEASURES

A summary of the measures proposed in the Plan and the flood relief schemes and works that have been progressed or proposed through other projects or plans are set out below.

The proposed physical flood relief works or 'Schemes' set out in the Plans that have been developed through the CFRAM Programme are to an outline design, and are not at this point ready for construction. Further detailed design through a project-level of assessment will be required for such potential works before implementation, including local surveys, further public and stakeholder consultation and environmental assessment.

### MEASURES PROPOSED IN THE PLAN

#### Measures Applicable for all Areas

**Sustainable Planning and Development Management:** The proper application of the Guidelines on the Planning System and Flood Risk Management (DHPLG/OPW, 2009) by the planning authorities is essential to avoid inappropriate development in flood prone areas, and hence avoid unnecessary increases in flood risk into the future. The flood mapping produced through the CFRAM Programme will provide an even greater evidential basis for sustainable planning decisions.

**Sustainable Urban Drainage Systems (SUDS):** In accordance with the Guidelines on the Planning System and Flood Risk Management (DHPLG/OPW, 2009), planning authorities should seek to reduce the extent of hard surfacing and paving and require the use of sustainable drainage techniques to reduce the potential impact of development on flood risk downstream.

**Adaptation Planning:** Following approval by Government of the National Climate Change Adaptation Framework key sectors and Local Authorities are required to develop sectoral and local adaptation plans. This will require a revised sectoral plan to be prepared by the OPW, covering the flood risk management sector. Other sectors identified in the Framework and Local Authorities will also be required to take account of flood risk when preparing their own sectoral and local adaptation plans.

**Land Use Management and Natural Flood Risk Management:** The OPW will work with the Environment Protection Agency, Local Authorities and other agencies during the project-level assessments of physical works and more broadly at a catchment-level to identify any measures, such as natural water retention measures, that can have benefits for Water Framework Directive, flood risk management and biodiversity objectives.

**Arterial Drainage Schemes:** The OPW has a statutory duty under the Arterial Drainage Act, 1945, and the Amendment of the Act, 1995, to maintain the Arterial Drainage and Flood Relief Schemes constructed by it under those Acts.

**Drainage Districts:** The statutory duty of maintenance for 4,600 km of river channel benefitting from Drainage District Schemes rests with the relevant Local Authorities.

**Maintenance of Channels not part of a Scheme:** Outside of the Arterial Drainage and Drainage District Schemes, landowners who have watercourses on their lands have a responsibility for their maintenance. Guidance to clarify the rights and responsibilities of landowners in relation to the maintenance of watercourses on or near their lands is available at [www.flooding.ie](http://www.flooding.ie).

**Flood Forecasting and Warning:** A Government decision was taken on 5 January 2016 to establish a National Flood Forecasting and Warning Service. The service will deal with flood forecasting from fluvial (river) and coastal sources and when fully operational will involve the issuing of flood forecasts and general alerts at both national and catchment scales. A 5-year programme has been agreed to oversee the establishment of this new service.

**Emergency Response Planning:** A Government Task Force on Emergency Planning is currently drafting a *Strategic Emergency Management (SEM): National Structures and Framework* document. This is to include a Chapter on Recovery to include how funding for emergencies, particularly recovery costs, may be handled in the future.

**Promotion of Individual and Community Resilience:** The Department of Housing, Planning & Local Government (DHPLG) is researching how Community Resilience may be advanced as part of the overall review of the Framework of Major Emergency Management.

**Individual Property Protection:** The outcomes of two Individual Property Protection (IPP) pilots currently underway will inform the Government on any feasible support it could provide to at risk properties.

**Flood-Related Data Collection:** The ongoing collection and, where appropriate, publication of flood-related data is a measure that will help to continually improve preparation for, and response to, flooding.

**Voluntary Home Relocation:** In extreme circumstances, the flood risk to a home may be such that the homeowner may consider that continuing to live in the property is not sustainable and would choose to relocate. On 11 April 2017, the Government agreed the administrative arrangements for a once-off Homeowners Voluntary Relocation Scheme for those primary residential properties that flooded during 4 December 2015 to 13 January 2016.

### Catchment / Sub-Catchment-Level Measures

No catchment / sub-catchment-level measures were found to be feasible for this River Basin.

### Community-Level Measures

For the following communities, it is proposed in the Plan that a flood relief scheme is progressed to project-level development and assessment, including environmental assessment as necessary and further public consultation, for refinement and preparation for planning / exhibition and, if and as appropriate, implementation:

- Ballybay
- Cavan

### Flood Relief Schemes and Works Progressed or Proposed through Other Projects or Plans

There are no other flood relief schemes or works progressed or proposed through other projects or plans.

## **IMPLEMENTATION, MONITORING AND REVIEW OF THE PLAN**

Implementing all of the measures, set out in this and all Plans, requires a significant capital investment. It has therefore been necessary to prioritise the investment required to implement the national set of proposed measures.

A prioritised initial tranche of flood protection works set out within this and the 28 other Plans to be advanced to the more detailed project level of assessment has been announced in conjunction with the publication of this and the other Plans. The OPW and Local Authorities will work closely to bring about the effective implementation of these initial projects and then subsequent projects.

The Plan identifies the body/bodies responsible for implementing the proposed flood risk management measures in a prioritised manner as above.

The Minister of State with special responsibility for the Office of Public Works and Flood Relief chairs the Interdepartmental Flood Policy Co-ordination Group. This Group co-ordinates and monitors progress in the implementation of the recommendations set out in the Government's 2004 Flood Policy Review, including the measures set out in the Plans.

These Plans are for the period 2018 - 2021. They will be reviewed in terms of progress made and be updated by the OPW and other stakeholders in 2021.

# CONTENTS

<b>1</b>	<b>INTRODUCTION AND BACKGROUND</b>	<b>4</b>
1.1	OVERVIEW	4
1.2	FLOODING AND FLOOD RISK	4
1.2.1	Types and Causes of Flooding	5
1.2.2	Impacts of Flooding	5
1.2.3	Potential Impacts of Future Change	5
1.3	BACKGROUND	5
1.3.1	Flood Policy and Legislative Background	5
1.3.2	Competent and Responsible Authorities for the 'Floods' Directive	6
1.3.3	The 'CFRAM' Programme	6
1.3.4	Pilot CFRAM Projects	7
1.3.5	Other Relevant Flood Risk Management Projects	7
1.3.6	Other Relevant Policies and Plans	9
1.4	FLOOD RISK MANAGEMENT OBJECTIVES	12
1.4.1	Overview	12
1.4.2	Definition of the Flood Risk Management Objectives	13
1.5	SCOPE OF THE PLAN	16
1.5.1	Spatial Scope of the Plan	16
1.5.2	Sources of Flooding Addressed in the Plan	16
1.5.3	Level of Detail of the Plan	16
1.6	STRUCTURE OF THE PLAN	18
<b>2</b>	<b>OVERVIEW OF THE RIVER BASIN</b>	<b>19</b>
2.1	THE ERNE (UOM36) RIVER BASIN	19
2.2	TOPOGRAPHY, GEOLOGY, SOILS AND GROUNDWATER	19
2.3	LAND USE AND LAND MANAGEMENT	21
2.4	HYDROLOGY	21
2.5	FLOOD HISTORY	22
2.6	EXISTING FLOOD RISK MANAGEMENT MEASURES	24
2.6.1	Arterial Drainage Schemes and Drainage Districts	24
2.6.2	Minor Works	24
<b>3</b>	<b>PRELIMINARY FLOOD RISK ASSESSMENT</b>	<b>25</b>
3.1	INTRODUCTION	25
3.2	OUTCOMES OF THE PFRA	25
3.3	FURTHER INFORMATION	25
<b>4</b>	<b>PUBLIC AND STAKEHOLDER CONSULTATION AND ENGAGEMENT</b>	<b>28</b>
4.1	OVERVIEW	28
4.2	AVAILABILITY OF PROJECT INFORMATION	28
4.3	STAKEHOLDER ENGAGEMENT	28
4.3.1	The CFRAM Steering and Progress Groups	28

4.3.2	Stakeholder Consultation Groups .....	30
4.3.3	Coordination with the Implementation of the Water Framework Directive .....	30
<b>4.4</b>	<b>PUBLIC CONSULTATION AND ENGAGEMENT.....</b>	<b>30</b>
4.4.1	Consultation on Preliminary Flood Risk Assessment.....	31
4.4.2	Launch of the NWNB CFRAM Project.....	31
4.4.3	Consultation on Flood Maps.....	31
4.4.4	Consultation on Flood Risk Management Objectives .....	32
4.4.5	Consultation on Options .....	32
4.4.6	Consultation on Draft Plans.....	32
<b>4.5</b>	<b>CROSS-BORDER COORDINATION.....</b>	<b>33</b>
<b>5</b>	<b>FLOOD HAZARD AND RISK ASSESSMENT .....</b>	<b>34</b>
<b>5.1</b>	<b>HYDROLOGICAL ANALYSIS .....</b>	<b>34</b>
<b>5.2</b>	<b>HYDRAULIC MODELLING.....</b>	<b>35</b>
<b>5.3</b>	<b>FLOOD HAZARD MAPPING .....</b>	<b>38</b>
<b>5.4</b>	<b>FLOOD RISK ASSESSMENT AND MAPPING.....</b>	<b>40</b>
<b>5.5</b>	<b>CONSIDERATION OF FUTURE CHANGES.....</b>	<b>41</b>
<b>5.6</b>	<b>COMMUNITIES (AFAS) OF LOW RISK.....</b>	<b>42</b>
<b>6</b>	<b>ENVIRONMENTAL CONSIDERATIONS .....</b>	<b>44</b>
<b>6.1</b>	<b>OVERVIEW .....</b>	<b>44</b>
<b>6.2</b>	<b>ENVIRONMENTAL CONSTRAINTS AND OPPORTUNITIES IN THE ERNE (UOM36) RIVER BASIN .....</b>	<b>46</b>
<b>6.3</b>	<b>STRATEGIC ENVIRONMENTAL ASSESSMENT .....</b>	<b>47</b>
<b>6.4</b>	<b>APPROPRIATE ASSESSMENT.....</b>	<b>48</b>
<b>6.5</b>	<b>COORDINATION WITH WATER FRAMEWORK DIRECTIVE .....</b>	<b>49</b>
6.5.1	Bi-Lateral Meetings.....	49
6.5.2	Cross-Representation on Management Groups.....	49
6.5.3	Exchange of Information.....	50
6.5.4	Coordination on Measures .....	50
<b>6.6</b>	<b>PROGRESSION OF MEASURES AND ASSESSMENT OF FUTURE WORKS.....</b>	<b>51</b>
6.6.1	Approval of the Plan .....	51
6.6.2	Implementation Routes for Physical Works.....	52
6.6.3	Mitigation Measures .....	53
<b>7</b>	<b>MANAGING FLOOD RISK.....</b>	<b>55</b>
<b>7.1</b>	<b>OVERVIEW .....</b>	<b>55</b>
<b>7.2</b>	<b>METHODS OF FLOOD RISK MANAGEMENT .....</b>	<b>55</b>
7.2.1	Flood Risk Prevention Methods .....	55
7.2.2	Flood Protection Methods.....	56
7.2.3	Flood Preparedness (Resilience) Methods .....	56
7.2.4	Continue Existing Regime / Do Nothing / Minor Measures .....	56
<b>7.3</b>	<b>DEVELOPMENT AND APPRAISAL OF FLOOD RISK MANAGEMENT OPTIONS .....</b>	<b>57</b>
7.3.1	Spatial Scales of Assessment .....	57
7.3.2	Step 1: Screening of Flood Risk Management Methods.....	59
7.3.3	Step 2: Development of Options for Flood Risk Management Measures .....	59

7.3.4	Step 3: Appraisal by Multi-Criteria Analysis .....	60
7.3.5	Step 4: Economic Appraisal .....	61
7.3.6	Step 5: Public And Stakeholder Engagement .....	61
7.3.7	Step 6: Identification of Preferred Measures .....	62
7.3.8	Measures Identified from Other Policies, Projects and Initiatives .....	62
<b>7.4</b>	<b>OUTCOMES.....</b>	<b>62</b>
7.4.1	Measures Applicable for All Areas .....	63
7.4.2	Erne Sub-Catchment Measures .....	69
7.4.3	Ballybay AFA Measure .....	70
7.4.4	Cavan AFA Measure .....	72
<b>7.5</b>	<b>PRIORITISATION OF PROPOSED PROTECTION MEASURES.....</b>	<b>73</b>
<b>7.6</b>	<b>FLOOD RISK MANAGEMENT IN OTHER AREAS .....</b>	<b>74</b>
<b>7.7</b>	<b>SUMMARY OF PROPOSED MEASURES .....</b>	<b>74</b>
<b>8</b>	<b>IMPLEMENTATION, MONITORING AND REVIEW OF THE PLAN .....</b>	<b>77</b>
<b>8.1</b>	<b>IMPLEMENTATION OF THE PLAN .....</b>	<b>77</b>
8.1.1	River Basin Level Measures.....	77
8.1.2	Catchment and AFA-Level Physical Measures.....	77
8.1.3	Other Catchment and AFA-Level Measures .....	79
8.1.4	Public and Stakeholder Consultation and Engagement.....	79
<b>8.2</b>	<b>MONITORING OF PROGRESS IN IMPLEMENTATION OF THE PLAN .....</b>	<b>80</b>
<b>8.3</b>	<b>ENVIRONMENTAL MONITORING.....</b>	<b>80</b>
<b>8.4</b>	<b>REVIEW OF THE PFRA, FLOOD MAPS AND THE PLANS.....</b>	<b>83</b>
	<b>GLOSSARY AND ACRONYMS.....</b>	<b>84</b>
	<b>REFERENCES .....</b>	<b>90</b>
	<b>APPENDICES.....</b>	<b>91</b>

# 1 INTRODUCTION AND BACKGROUND

## 1.1 OVERVIEW

This is the Flood Risk Management Plan (the 'Plan') for the Erne (UoM36) River Basin.

The purpose of the Plan is to set out the strategy, including a set of measures, for the cost-effective and sustainable, long-term management of flood risk in the Erne (UoM36) River Basin, including the areas where the flood risk has been determined as being potentially significant. The Plan includes feasible measures developed through a range of programmes or policy initiatives including:

- Non-structural flood risk prevention and preparedness measures that are applicable nationally, aimed at reducing the impacts of flooding, to implement the recommendations of the Report of the Flood Policy Review Group, 2004<sup>1</sup>.
- Structural flood protection measures for communities at significant flood risk, aimed at reducing the likelihood and/or degree of flooding, identified through the National Catchment Flood Risk Assessment and Management (CFRAM) Programme.

The Plan builds on and supplements the programme of flood protection works completed previously, that are under design and construction at this time or that have been set out through other projects or plans, and the ongoing maintenance of existing drainage and flood relief schemes.

The Objectives and scope of the Plan are set out in Sections 1.4 and 1.5 respectively.

This Plan is one of 29 Plans being published; each setting out the feasible range of flood risk management measures for their respective River Basins. The preparation of these Plans is a central part of the implementation of Government policy on flood risk management (OPW, 2004), and meets Ireland's obligations under the 2007 EU 'Floods' Directive (EU, 2007<sup>2</sup>). A Strategic Environmental Assessment, and an Appropriate Assessment under the Habitats Directive, have been undertaken as part of the preparation of the Plan.

The Government's National Development Plan 2018-2027 has provided the capital envelope for a prioritised programme of investment for the advancement and implementation of ongoing flood relief projects and the flood protection measures set out within this and the 28 other Plans.

## 1.2 FLOODING AND FLOOD RISK

Flooding is a natural event that can happen at any time in a wide variety of locations.

Flood **hazard** is the potential threat posed by flooding to people, property, the environment and our cultural heritage. Flooding only presents a **risk** however when people, property, businesses, farms, infrastructure, the environment or our cultural heritage can be potentially impacted or damaged by floods.

Flood risk is the combination of the probability of flood events of different magnitudes and the degree of the potential impact or damage arising from a flood.

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<sup>1</sup> Report of the Flood Policy Review Group, OPW, 2004 ([www.floodinfo.ie](http://www.floodinfo.ie))

<sup>2</sup> Directive on the assessment and management of flood risks, 2007/60/EC

### **1.2.1 Types and Causes of Flooding**

Flooding can occur from a range of sources, individually or in combination, including:

- Coastal flooding (from the sea or estuaries)
- Fluvial flooding (from rivers or streams)
- Pluvial flooding (from intense rainfall events and overland flow)
- Groundwater flooding (typically from turloughs in Ireland)
- Other sources, such as from water-bearing infrastructure

A description of each of these sources of flooding is provided in Appendix A.

### **1.2.2 Impacts of Flooding**

Flooding can cause damage, loss or harm in a number of ways, including:

- Impacts of people and society, including physical injury, illness, stress and even loss of life.
- Damage to property, such as homes and businesses.
- Damage to, and loss of service from, Infrastructure (such as water supply or roads).
- Impacts on the environment, such as damage or pollution of habitats.
- Damage to our cultural heritage, such as monuments and historic buildings.

A description of each of these potential impacts of flooding is provided in Appendix A.

### **1.2.3 Potential Impacts of Future Change**

Climate change is likely to have a considerable impact on flood risk in Ireland, such as through rising mean sea levels, increased wave action and the potential increases in winter rainfall and intense rainfall events. Land use change, for example through new housing and other developments, can also increase potential future flood risk.

## **1.3 BACKGROUND**

### **1.3.1 Flood Policy and Legislative Background**

Flood risk to urban areas in Ireland has been addressed, since the 1995 Amendment to the Arterial Drainage Act (1945), through the use of structural or engineered solutions (flood relief schemes). In line with internationally changing perspectives, the Government adopted a new policy in 2004 that shifted the emphasis in addressing flood risk towards:

- A catchment-based context for managing risk and the identification of solutions to manage existing and potential risks.
- More pro-active flood hazard and risk assessment and management, with a view to avoiding or minimising future increases in risk, e.g., from development on floodplains.
- Increased use of non-structural and flood impact mitigation measures.

Notwithstanding this shift, engineered solutions to manage existing and potential future risks will continue to form a key component of the overall national flood risk management programme and strategy.

Specific recommendations arising from the policy review included:



- the preparation of flood maps, and
- the preparation of flood risk management plans.

A further influence on the management of flood risk in Ireland is the EU 'Floods' Directive [2007/60/EC]. The aim of this Directive is to reduce the adverse consequences of flooding on human health, the environment, cultural heritage and economic activity. The 'Floods' Directive was transposed into Irish law by Statutory Instrument SI No. 122 of 2010<sup>3</sup> and amended by SI No. 495 of 2015<sup>4</sup>.

Under the 'Floods' Directive, Ireland, along with all other Member States, are required to undertake a Preliminary Flood Risk Assessment (PFRA) to identify areas of potentially significant flood risk (referred to in Ireland as Areas for Further Assessment, or 'AFAs'), and then for these areas to prepare flood maps in relation to the sources of flood risk deemed to be significant. Ireland is then required to prepare Plans for each River Basin, focussed on managing and reducing the risk within the AFAs. The PFRA, flood maps and the Plans need to be reviewed on a 6-yearly cycle.

### 1.3.2 Competent and Responsible Authorities for the 'Floods' Directive

The Office of Public Works (OPW) was designated following the Government approval of the Report of the Flood Policy Review Group (OPW, 2004) as the lead agency for flood risk management in Ireland. As lead agency, the OPW was designated as the Competent Authority under SI No. 122 of 2010 for the implementation of the Directive.

The following authorities may be designated by the OPW under SI Nos. 122 of 2010 and 495 of 2015 as being responsible for the implementation of key requirements of the EU 'Floods' Directive (Preliminary Flood Risk Assessment, preparation of flood maps, and identification of flood risk management measures) with respect to infrastructure for which they have responsibility:

- All local authorities
- Electricity Supply Board (ESB)
- Waterways Ireland
- Irish Water

### 1.3.3 The 'CFRAM' Programme

The purpose of the CFRAM Programme is to assess the existing fluvial and coastal flood risk, and the potential increase in risk due to climate change, ongoing development and other pressures that may arise in the future, and develop a Plan setting out a sustainable, long-term strategy to manage this risk. The OPW in conjunction with the CFRAM Study Consultants (the 'Consultants', being RPS for the Erne (UoM36) River Basin), are undertaking the National Catchment-based Flood Risk Assessment and Management (CFRAM) Programme.

The objectives of the CFRAM Programme are to:

- Identify and map the existing and potential future fluvial and coastal flood hazard and flood risk in the Areas for Further Assessment (AFAs).
- Identify viable structural and non-structural options and measures for the effective and sustainable management of flood risk in the AFAs.

<sup>3</sup> SI No. 122 of 2010 (<http://www.irishstatutebook.ie/eli/2010/si/122/made/en/pdf>)

<sup>4</sup> SI No. 495 of 2015 (<http://www.irishstatutebook.ie/eli/2015/si/495/made/en/pdf>)

- Prepare a set of Plans, and associated Strategic Environmental and Habitats Directive (Appropriate) Assessments, that sets out the proposed strategies, measures and actions that should be pursued by the relevant bodies, including the OPW, local authorities and other Stakeholders, to achieve the most cost-effective and sustainable management of existing and potential future flood risk, taking account of environmental plans, objectives and legislative requirements and other statutory plans and requirements.

The CFRAM Programme has been implemented for seven large areas called River Basin Districts (RBDs) that cover the whole country. Each RBD is then divided into a number of River Basins (Units of Management, or 'UoMs'), where one Plan has been prepared for each River Basin. A map of the RBDs and the UoMs is provided in Figure 1.1.

The CFRAM Programme is focused on a number of areas where the risk has been determined through the PFRA to be potentially significant, which are referred to as Areas for Further Assessment, or 'AFAs', and on the sources of flooding within these areas that were determined to be the cause of significant risk.

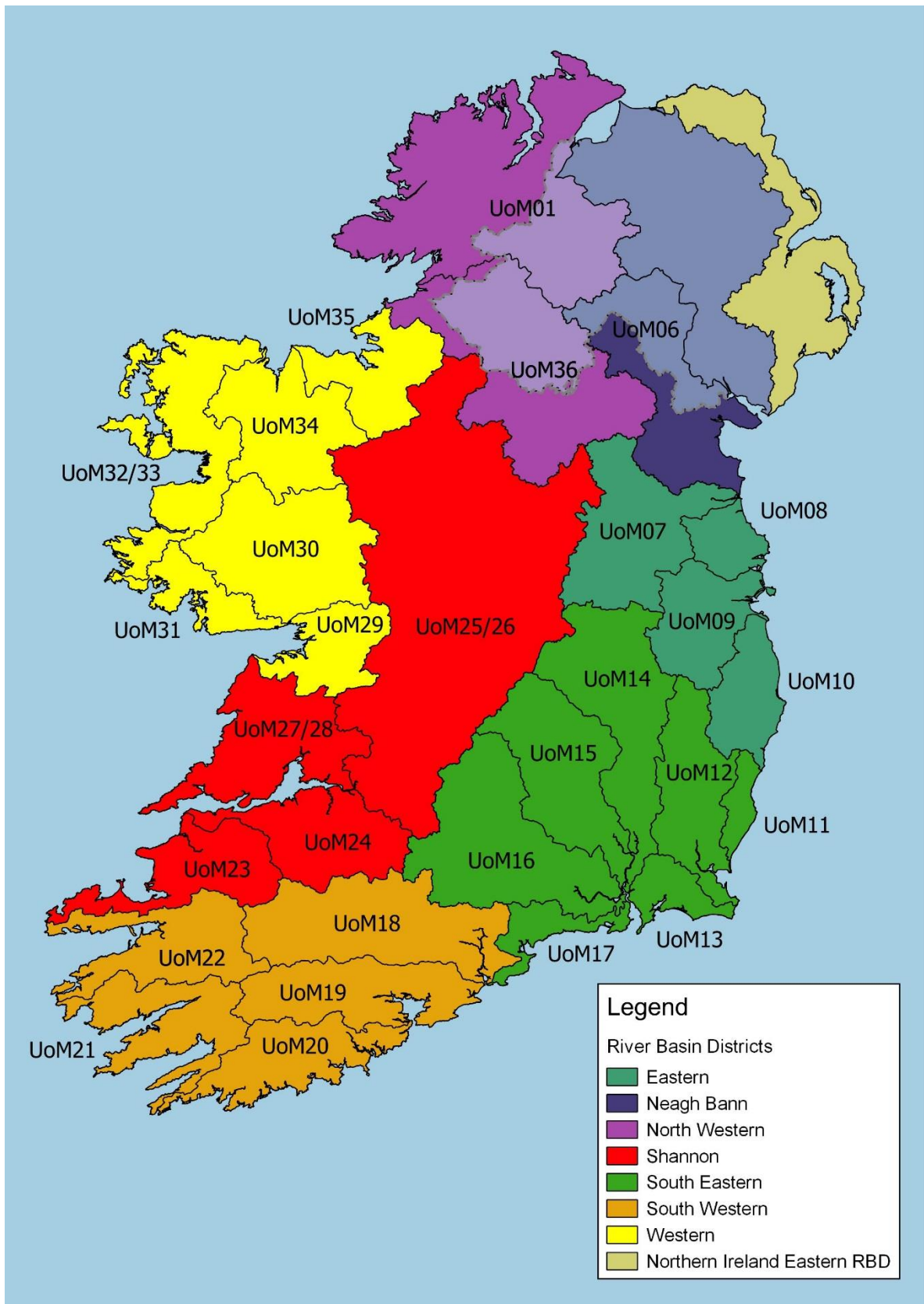
Further details on the CFRAM Programme can be found on the OPW website: [www.floodinfo.ie](http://www.floodinfo.ie)

#### **1.3.4 Pilot CFRAM Projects**

Following the adoption of the new policy by Government in 2004, the OPW commenced a series of pilot CFRAM Projects to test and develop the approach before rolling-out the Programme nationally. None of the pilot CFRAM projects were located within the Erne (UoM36) River Basin.

#### **1.3.5 Other Relevant Flood Risk Management Projects**

The National CFRAM Programme is delivering on the requirements of the Government Policy and the EU 'Floods' Directive for most of the AFAs. In some areas however, other parallel or preceding projects have delivered on these requirements. In relation to this Plan, there are no such projects.



**Figure 1.1: River Basin Districts (RBDs) and River Basins (UoMs) in Ireland**

### 1.3.6 Other Relevant Policies and Plans

The 2004 Report of the Flood Policy Review Group and SI Nos. 122 and 495 of 2010 and 2015 respectively are the policy and legislation that directly relate to the preparation of this Plan. However, a wide range of legislation, policies and plans are relevant to, or may be impacted by, this Plan. The relevant legislation, policies and plans (as of June 2017) are listed in Table 1.1.

**Table 1.1** *Legislation, Policies and Plans Relevant to the Plan*

<b>Legislation / Policy / Plan</b>	<b>Description</b>
<b>Legislation</b>	
Arterial Drainage Act, 1945, and Amendment Act, 1995	Acts empowering the Commissioners of Public Works to implement Arterial Drainage Schemes (1945) and Flood Relief Schemes (1995), which must then be maintained.
Commissioners of Public Works (Functions and Powers) Act, 1996	Act to make further provision in relation to the functions and powers of the Commissioners of Public Works including in relation to flooding.  The Minor Works Programme (to fund local authorities to implement local flood relief schemes) is an administrative scheme operated by the OPW under its general powers and functions to make schemes to address flood risk.
Coast Protection Act, 1963	Act to provide for the making and execution of coast protection schemes and to provide for other matters connected with the matters aforesaid.
Local Government (Works) Act, 1949	Enables local authorities to execute works affording relief or protection from flooding
SI Nos. 122 and 495 of 2010 and 2015	Transposing Instruments for the EU 'Floods' Directive - European Communities (Assessment and Management of Flood Risks) Regulations 2010 & 2015
SI Nos. 722 and 350 of 2003 and 2014,	Transposing Instruments for the EU Water Framework Directive: - European Communities (Water Policy) Regulations, 2003 & 2014
SI Nos. 435 and 200 of 2004 and 2011	Transposing Instruments for the EU Strategic Environmental Assessment Directive: - European Communities (Environmental Assessment of Certain Plans and Programmes) (Amendment) Regulations 2004 & 2011
SI No. 477 of 2011	Transposing Instruments for the EU Birds and Habitats Directives: - European Communities (Birds and Natural Habitats) Regulations 2011
Planning and Development Act, 2000 (No. 30 of 2000) and associated regulations	Principal Planning Act (and amendments) - Planning and Development Regulations 2001 to 2015 Provides for the adoption of Guidelines under Section 28 Sets out planning requirements for certain flood relief works by local authorities
Climate Action and Low Carbon Development Act, 2015	Provides for the making of a National Adaptation Framework to specify the national strategy for the application of adaptation measures in different sectors and by local authorities to reduce the vulnerability of the State to the negative effects of climate change, including potential increases in flood risk.

<b>Policies</b>	
Report of the Flood Policy Review Group, 2004	Report, approved by Government in September 2004, that sets out recommendations for flood risk management policy in Ireland, including roles and responsibilities.
Guidelines on the Planning System and Flood Risk Management, 2009	Guidelines published under Section 28 of the Planning and Development Acts that provide a transparent and robust framework for the consideration of flood risk in planning and development management.
Major Emergency Management Framework, 2006	Sets out common arrangements and structures for front line public sector emergency management in Ireland to facilitate the co-ordination of the individual response efforts of the Principal Response Agencies to major emergencies.
National Adaptation Framework, 2012 & 2018	Set out Government policy for addressing climate change adaptation in Ireland, focusing on key climate sensitive sectors and mandating certain Government Departments, other public sector bodies and Local Authorities to prepare sectoral and local climate change adaptation plans.  A new statutory Framework was introduced in January 2018 under the Climate Action and Low Carbon Development Act, 2015.
<b>Plans</b>	
Climate Change Sectoral Adaptation Plan for Flood Risk Management, 2015	Sets out the policy on climate change adaptation of the OPW, the lead agency for flood risk management in Ireland, based on a current understanding of the potential consequences of climate change for flooding and flood risk in Ireland, and the adaptation actions to be implemented by the OPW and other responsible Departments and agencies in the flood risk management sector.  A revised statutory Sectoral Adaptation Plan will be prepared under the 2018 National Adaptation Framework.
National Spatial Strategy, 2002 - 2020	A 20-year coherent national planning framework for Ireland that aims to achieve a better balance of social, economic and physical development across Ireland, supported by more effective and integrated planning.
National Landscape Strategy for Ireland (Draft) 2014 – 2024	Strategy for the provision of a framework for the protection of the many cultural, social, economic and environmental values embedded in the landscape.
River Basin Management Plan, 2010	Plans (RBMPs) prepared under the Water Framework Directive (2000/60/EC) that summarise the waterbodies that may not meet the environmental objectives of the WFD and identify which pressures are contributing to the environmental objectives not being achieved. The plans describe the classification results and identified measures that can be introduced in order to safeguard waters and meet the environmental objectives of the WFD. <ul style="list-style-type: none"> <li>• North Western International River Basin District - River Basin Management Plan: 2009 – 2015</li> <li>• SEA for the WFD River Basin Management Plans and Programmes of Measures - North Western iRBD (2009)</li> </ul> The second cycle (2018-2021) represents a new approach to river basin management planning. Ireland is now taking a single river basin district approach with a much improved evidence base to underpin decision making at both national and local level <ul style="list-style-type: none"> <li>• River Basin Management Plan for Ireland (2018-2021) (Draft)</li> <li>• SEA for the Draft River Basin Management Plans for Ireland (2018-2021)</li> </ul>

Regional Planning Guidelines	<p>Planning strategies at the regional level to provide the link between the national and local planning frameworks, which work within the overall approach taken in the NSS, while providing more detail and establishing a development and spatial framework that can be used to strengthen local authority development plans and other planning strategies at county, city and local level.</p> <ul style="list-style-type: none"> <li>• Regional Planning Guidelines for the Northern and Western 2010-2022, (Regional Planning Guidelines Office, 2010)</li> <li>• Regional Planning Guidelines for the Midland 2010-2022, (Regional Planning Guidelines Office, 2010)</li> </ul>
Development Plans	<p>The development plan sets the agenda for the development of the local authority's area over its six year lifespan. Development, whether it be residential, industrial, commercial or amenity, must generally take place in accordance with the development plan. The plan is therefore a blueprint for the economic and social development of the city, town or county for which it has been made.</p> <ul style="list-style-type: none"> <li>• Cavan County Development Plan 2014-2020 (Cavan County Council, 2014)</li> <li>• County Donegal Development Plan 2012-2018 (Donegal County Council, 2012)</li> <li>• Leitrim County Development Plan 2015-2021 (Leitrim County Council, 2015)</li> <li>• Longford County Development Plan 2015-2021 (Longford County Council, 2015)</li> <li>• Monaghan County Development Plan 2013-2019 (Monaghan County Council, 2013)</li> <li>• Draft Sligo County Development Plan 2017-2021 (Sligo County Council, 2017)</li> </ul>
Local Areas Plans	<p>Local Area Plans provide more detailed planning policies at a local level for either urban areas or wider urban and rural areas where significant development and change is anticipated.</p> <ul style="list-style-type: none"> <li>• Ballyconnell Local Area Plan 2008-2014</li> <li>• Bundoran and Environs Development Plan 2009-2015</li> <li>• Cavan Town and Environs Development Plan 2014-2020</li> <li>• Leitrim County Development Plan 2015-2021</li> <li>• Monaghan County Development Plan 2013-2019</li> </ul>
Other Spatial / Development Plans for UoM	<ul style="list-style-type: none"> <li>• Landscape Character Assessment Leitrim (Leitrim County Council, 2015)</li> <li>• Landscape Character Assessment Mapping Donegal (Donegal County Council, 2014)</li> <li>• Landscape Character Assessment Monaghan (Monaghan County Council, 2008)</li> <li>• The Geological Heritage of Cavan (GSI, 2013)</li> <li>• Cavan Local Economic and Community Plan 2006-2016 (Cavan County Council, 2016)</li> <li>• Economic Strategy for County Leitrim 2015-2021 (Leitrim County Council, 2015)</li> <li>• Local Economic Strategy &amp; Implementation Plan for County Monaghan 2015-2021 (Monaghan County Council, 2015)</li> <li>• Longford Local Economic &amp; Community Plan 2016 – 2022 (Longford County Council, 2015)</li> <li>• The Donegal Local Economic &amp; Community Plan 2016 – 2022 (Donegal County Council, 2015)</li> </ul>

	<ul style="list-style-type: none"> <li>• Sligo 2020: Local Economic &amp; Community Plan (Sligo County Council, 2014)</li> <li>• County Cavan Groundwater Protection Scheme (GSI, 2008)</li> <li>• Monaghan Groundwater Protection Scheme (GSI, 2002)</li> <li>• Cavan Draft Heritage Plan 2016-2021 (Cavan County Council, 2015)</li> <li>• County Donegal Heritage Plan 2014-2019 (Donegal County Council, 2015)</li> <li>• County Leitrim Heritage Plan 2003-2008 (Leitrim County Council, 2003)</li> <li>• County Sligo Heritage Plan 2016-2020 (Sligo County Council, 2015)</li> <li>• Draft Longford County Heritage Plan 2015-2021 (Longford County Council, 2014)</li> <li>• Monaghan Heritage Plan 2012-2017 (Monaghan County Council, 2012)</li> <li>• Monaghan Heritage Plan 2012-2017 (Monaghan County Council, 2012)</li> <li>• Cavan County Housing Strategy 2014-2020 (Appendix 6) (Cavan County Council, 2014)</li> <li>• Housing Strategy Donegal (Appendix 1) 2014-2020 (Donegal County Council, 2013)</li> <li>• Housing Strategy Longford (Annex I) 2015-2021 (Longford County Council, 2015)</li> <li>• Monaghan's Housing Strategy 2013-2019 (Monaghan County Council, 2013)</li> <li>• Sligo City and County Joint Housing Strategy 2010 – 2017 (Sligo County Council, 2009)</li> <li>• County Sligo Draft Biodiversity Action Plan 2011- 2015 (Sligo County Council, 2010)</li> <li>• Eastern-Midlands Regional Waste Management Plan (WMP) 2015-2021</li> <li>• Connacht - Ulster Region Waste Management Plan 2015 - 2021</li> </ul>
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## 1.4 FLOOD RISK MANAGEMENT OBJECTIVES

### 1.4.1 Overview

The Flood Risk Management Objectives set out the goals the Plan is aiming to achieve. They have a key role in the preparation of the Plan, and the identification of appropriate measures, as the options that are available to manage flood risk within a given area are appraised against these Objectives to determine how well each option contributes towards meeting the defined goals. Establishing such Objectives is also a requirement of the EU 'Floods' Directive [Art. 7(2)].

The Flood Risk Management Objectives are aimed at considering potential benefits and impacts across a broad range of sectors including human health, the environment, cultural heritage and economic activity. The Flood Risk Management Objectives are well aligned with the objectives defined for the Strategic Environmental Assessment (see Section 6.3), as both are aimed at defining sustainable measures providing benefits to a wide range of sectors.

### **1.4.2 Definition of the Flood Risk Management Objectives**

A set of Flood Risk Management Objectives was developed and applied through the Pilot CFRAM Studies, with stakeholder consultation to ensure the Objectives set were appropriate. In commencing the National CFRAM Programme, the Objectives developed for the Pilot Studies were reviewed and refined. The OPW considered it appropriate to publicly consult on the proposed Objectives, and launched a public consultation in October 2014. Seventy one submissions were received which informed amendments then made to define the final Objectives. The final set of Objectives are set out in Table 1.2.

Sets of Objectives, similar to those adopted for the National CFRAM Programme, have also been adopted for other flood relief scheme projects undertaken in parallel to the CFRAM Programme. Details of these are set out in the relevant project reports (Section 1.3.5).

The purpose of the Global Weightings referred to in Table 1.2 is set out in Section 7.3.4.



**Table 1.2 Flood Risk Management Objectives and Global Weightings for the National CFRAM Programme**

CRITERIA		OBJECTIVE		SUB-OBJECTIVE		GLOBAL WEIGHTING
1	Social	a	Minimise risk to human health and life	i)	Minimise risk to human health and life of residents	27
				ii)	Minimise risk to high vulnerability properties	17
		b	Minimise risk to community	i)	Minimise risk to social infrastructure and amenity	9
				ii)	Minimise risk to local employment	7
2	Economic	a	Minimise economic risk	i)	Minimise economic risk	24
		b	Minimise risk to transport infrastructure	i)	Minimise risk to transport infrastructure	10
		c	Minimise risk to utility infrastructure	i)	Minimise risk to utility infrastructure	14
		d	Minimise risk to agriculture	i)	Minimise risk to agriculture	12
3	Environmental	a	Support the objectives of the WFD	i)	Provide no impediment to the achievement of water body objectives and, if possible, contribute to the achievement of water body objectives.	16
		b	Support the objectives of the Habitats Directive	i)	Avoid detrimental effects to, and where possible enhance, Natura 2000 network, protected species and their key habitats, recognising relevant landscape features and stepping stones.	10
		c	Avoid damage to, and where possible enhance, the flora and fauna of the catchment	i)	Avoid damage to or loss of, and where possible enhance, nature conservation sites and protected species or other known species of conservation concern.	5
		d	Protect, and where possible enhance, fisheries resource within the catchment	i)	Maintain existing, and where possible create new, fisheries habitat including the maintenance or improvement of conditions that allow upstream migration for fish species.	13

CRITERIA		OBJECTIVE		SUB-OBJECTIVE		GLOBAL WEIGHTING
3	Environmental (Continued)	e	Protect, and where possible enhance, landscape character and visual amenity within the river corridor	i)	Protect, and where possible enhance, visual amenity, landscape protection zones and views into / from designated scenic areas within the river corridor.	8
		f	Avoid damage to or loss of features, institutions and collections of cultural heritage importance and their setting	i)	Avoid damage to or loss of features, institutions and collections of architectural value and their setting.	4
				ii)	Avoid damage to or loss of features, institutions and collections of archaeological value and their setting.	4
4	Technical	a	Ensure flood risk management options are operationally robust	i)	Ensure flood risk management options are operationally robust	20
		b	Minimise health and safety risks associated with the construction, operation and maintenance of flood risk management options	i)	Minimise health and safety risks associated with the construction, operation and maintenance of flood risk management options	20
		c	Ensure flood risk management options are adaptable to future flood risk, and the potential impacts of climate change	i)	Ensure flood risk management options are adaptable to future flood risk, and the potential impacts of climate change	20

## **1.5 SCOPE OF THE PLAN**

This Plan sets out a sustainable, long-term strategy to manage the flood risk within the Erne (UoM36) River Basin, focused on the areas of potentially significant flood risk (AFAs), and the sources of flooding giving rise to that risk.

### **1.5.1 Spatial Scope of the Plan**

The Plan is focussed on the areas, the 'AFAs', where the risk was determined through the PFRA as being potentially significant. There are 300 AFAs, which are typically communities (villages, towns and cities) where the flood risk is concentrated, throughout the country. The areas covered by this Plan are set out in Section 3.2 (Table 3.1).

Some flood risk mitigation measures developed for the AFAs will have benefits for other areas, and so areas outside of the AFAs may also benefit from the proposed specific measures set out in the Plan.

While the Plan does not include locally specific flood protection measures to address the flood risk in areas outside of the AFAs, it does set out the range of policies and measures, which are in place or under development, that can contribute to the reduction and management of flood risk throughout the River Basin, including areas outside of the AFAs, such as spatial planning, emergency response planning and maintenance of drainage schemes.

### **1.5.2 Sources of Flooding Addressed in the Plan**

The Plan for the Erne (UoM36) River Basin addresses fluvial and coastal in one or more communities (AFAs), as these sources were determined through the PFRA to be potentially significant in one or more communities within the area covered by the Erne (UoM36) River Basin Plan. The sources of flooding addressed for each of the AFAs are indicated in Table 3.1.

Other sources of flood risk within these communities, which were not deemed to have been significant for those communities within the scope of the PFRA, have not been specifically addressed (i.e., through locally specific flood protection measures). The Plan does however set out a range of policies and measures that can contribute to the reduction and management of flood risk for all sources of flood risk throughout the River Basin, including areas outside of these communities, such as spatial planning, emergency response planning and maintenance of drainage schemes.

### **1.5.3 Level of Detail of the Plan**

The Plan sets out the strategy, actions and measures that are considered to be the most appropriate at this stage of assessment, which has involved detailed modelling and appraisal of possible options for managing and reducing flood risk, including environmental assessment to the degree of detail appropriate for the Plan.

The observations and views submitted as part of the consultation on the Draft Plan (See Section 4.4.6) have been reviewed and taken into account in the preparation of this Plan.

It should be noted that the flood relief works or 'Schemes' set out in the Plans that have been developed through the CFRAM Programme are to an outline design, and are not at this point ready for construction. Further project-level assessment will be required for such works before implementation, along with project-level environmental assessment and appraisal (including the consideration of alternatives), further public and stakeholder consultation and engagement and a statutory planning process such as planning permission or Public

Exhibition and confirmation (Ministerial approval), where relevant. Local information that cannot be captured at the Plan-level of assessment, such as ground investigation results and project-level environmental assessments, may give rise at that stage to some amendment of the proposed works to ensure that they are fully adapted, developed and appropriate within the local context, and that they are compliant with environmental legislation.

The works set out in the Plan may therefore be subject to some amendment prior to implementation.

## 1.6 STRUCTURE OF THE PLAN

The structure of the Plan is set out below.

### **Flood Risk Management Plan**

- Section 1** Provides an introduction and background to the Plan, including the flood risk management Objectives the Plan is aiming to achieve, and sets out the scope of the Plan
- Section 2** Provides an overview of the catchment and coastal areas covered by the Plan, including a summary of the flood history and existing flood risk management measures
- Section 3** Describes the PFRA undertaken to identify the AFAs that are the focus of this Plan
- Section 4** Outlines the public and stakeholder consultation and engagement undertaken throughout the National CFRAM Programme and other relevant projects.
- Section 5** Details the existing and potential future flood hazard and risk in areas covered by the Plan
- Section 6** Describes the environmental assessments undertaken to ensure that the Plan complies with relevant environmental legislation and inform the process of identifying the suitable strategies that will, where possible, enhance the environment
- Section 7** Sets out the measures to manage the flood risk in the area covered by the Plan, and how these were developed and assessed, and provides a summary of the measures proposed in the Plan
- Section 8** Outlines how the implementation of the Plan will be monitored and reported, and then reviewed and updated at regular intervals
  
- APPENDIX A** Provides an overview of flooding and flood risk
- APPENDIX B** Describes in more detail a physical overview of the River Basin
- APPENDIX C** Summarises the process in undertaking the Preliminary Flood Risk Assessment
- APPENDIX D** Provides details on certain aspects of the stakeholder and public engagement and consultation
- APPENDIX E** Sets out the flood risk in each AFA
- APPENDIX F** Provides a summary of the different methods of flood risk management
- APPENDIX G** Describes the potential flood risk management works

### **Strategic Environmental Assessment Statement**

### **Natura Impact Statement**

The flood maps that have informed and form part of this Plan are available from the OPW website: [www.floodinfo.ie](http://www.floodinfo.ie).

## **2 OVERVIEW OF THE RIVER BASIN**

### **2.1 THE ERNE (UoM36) RIVER BASIN**

The Erne River Basin Districts (RBD) is transboundary and is therefore classified as an International River Basin Districts (IRBD).

The North Western IRBD covers an area of 12,320 km<sup>2</sup> with approximately 7,400 km<sup>2</sup> of that area in Ireland. It includes two River Basins or Units of Management; UoM01 (Donegal) and UoM36 (Erne). UoM36 includes hydrometric areas 35 and 36. It covers an area of 2,742 km<sup>2</sup> within Ireland.

This plan covers only the portion of the North Western district within Ireland which includes the majority of County Cavan as well as areas of counties Leitrim, Monaghan and Longford, Donegal and Sligo.

The Erne (UoM36) River Basin is affected by fluvial flooding upstream of Lough Erne; downstream of Lough Erne Bundoran is affected by fluvial flooding and Tullaghan, on the coastline of Donegal Bay, by coastal flooding.

The Erne (UoM36) River Basin is predominantly rural with the largest urban areas being Cavan town and Ballyshannon.

The fertile soils of the Erne basin are capable of supporting intensive agriculture.

### **2.2 TOPOGRAPHY, GEOLOGY, SOILS AND GROUNDWATER**

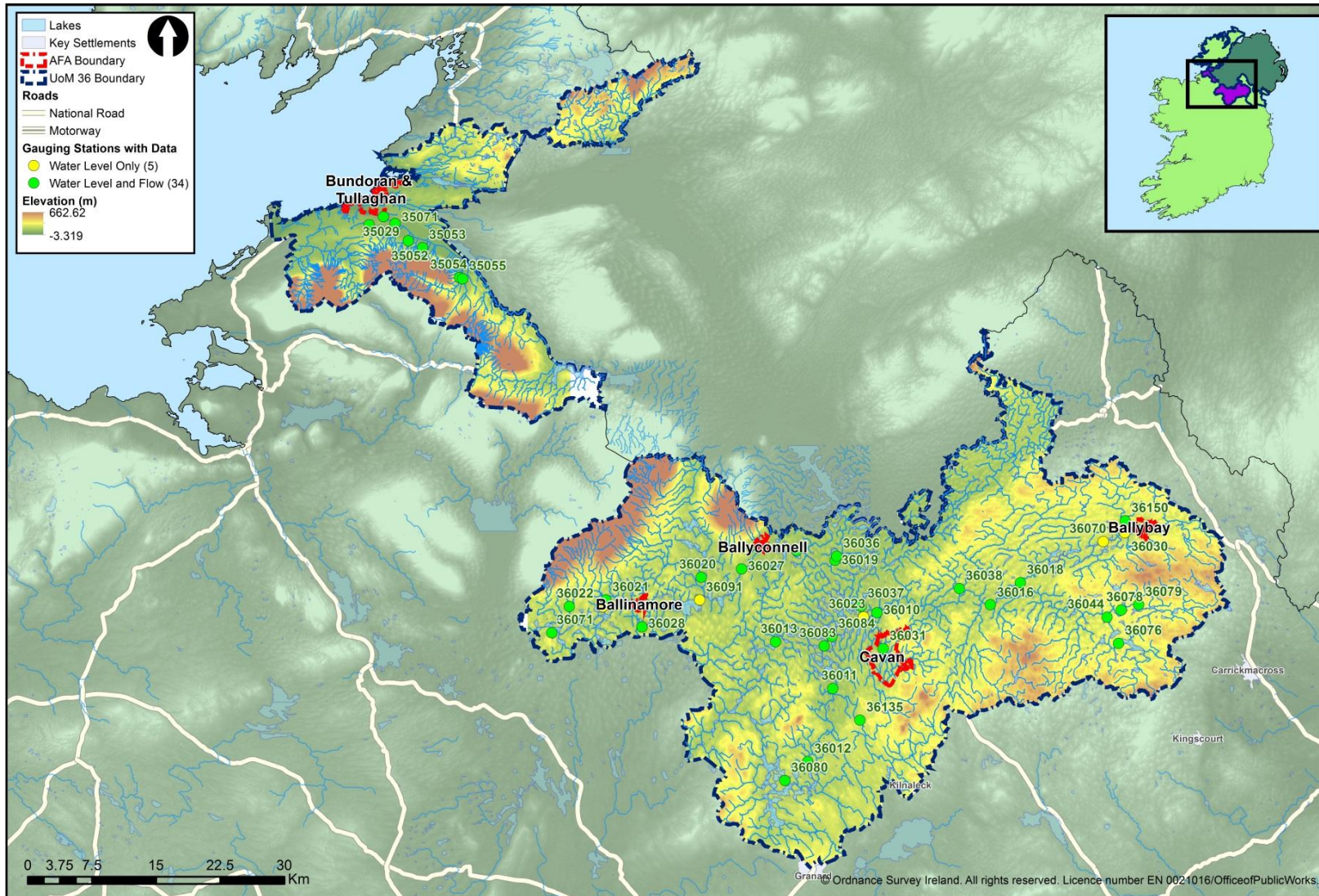
The Erne (UoM36) River Basin has predominately drumlin topography, with a general north westerly drainage, towards Upper, then Lower, Lough Erne and onwards to the River Erne's discharge to Donegal Bay at Ballyshannon.

The geology of the Erne (UoM36) River Basin consists mainly of massive sandstone and microconglomerate stretches from County Longford, through Cavan and into County Monaghan, while greywacke, microconglomerate and argillite also run in a north-east direction through Cavan and Monaghan, and formations of turbidite, red shale, and minor volcanic rocks stretch from counties Longford and Leitrim to Cavan and Monaghan.

There are a number of unproductive aquifers, particularly in parts of County Cavan and County Monaghan. Smaller areas of unproductive bedrock are located in County Leitrim and County Longford.

The most predominant soil types in the Erne (UoM36) River Basin are deep poorly drained minerals derived from mainly non-calcareous parent materials including surface water and groundwater gleys that cover over half of the Erne (UoM36) River Basin (50.3% coverage). Blanket peat and cutaway/cutover peat including basin peats and some blanket peat also covers significant pockets present in County Leitrim, Monaghan and Cavan.

Further details on the topography, geology, soils and groundwater in the Erne (UoM36) River Basin are provided in Appendix B.



**Figure 2.1: Erne (UoM36) River Basin Location Map**

## 2.3 LAND USE AND LAND MANAGEMENT

The 2011 census data held by the Central Statistics Office (CSO, 2011) show a total population of 253,675 in the North Western RBD. The North Western RBD has a low average population density. Less than 2% of the land is urbanised and many people live in small villages or single dwellings. Most of the main urban areas are located beside rivers – Ballybofey, Cavan, Donegal Town and Letterkenny.

Land use directly affects the surface and groundwater environments through processes such as run off, infiltration and abstraction. Four land use types make up the majority of the Erne (UoM36) River Basin: pastures, agricultural, peat bogs and transitional woodland scrub areas. Land cover is dominated by agricultural pastureland, with urban areas making up a very small proportion of the Erne (UoM36) River Basin.

While it is unlikely that the general pattern of land use will be substantially changed in the future, the increasing population will continue to drive a requirement for new housing and expansion of developed areas. The 2011 census shows a dramatic increase in population from the 2006 consensus (19%). These increases have been centralised around major urban areas.

The areas of land zoned for further development, under extent development plans, in the key urban areas within the Erne (UoM36) River Basin are summarised in Table 2.1.

**Table 2.1 Zoned Lands within Key Urban Areas in the Erne (UoM36) River Basin**

NAME	AREA ZONED (km <sup>2</sup> )	DEVELOPMENT PLAN DATE
Ballinamore	1.37	23/02/09 – 22/02/15
Ballybay	1.66	26/03/13 – 26/03/19
Ballyconnell	1.72	10/11/08 – 09/11/14
Bundoran & Tullaghan	9.80	23/02/09 – 22/02/15
Cavan	16.36	10/11/08 – 09/11/14

Further details on land use and land use management in the Erne (UoM36) River Basin River Basin is provided in Appendix B.

## 2.4 HYDROLOGY

The principal Irish river in UoM36 is the Erne (which drains part of County Cavan before crossing the border into Northern Ireland near Belturbet). The Erne River system includes numerous smaller rivers and streams such as the Annalee, Woodford and Finn rivers. Lakes in the Erne (UoM36) River Basin include Lough Oughter, Lough Melvin and Lough Gowna as well as numerous other smaller lakes.

Within the Erne (UoM36) River Basin the OPW has implemented and maintains the Abbey, Duff and Kilcoo Arterial Drainage Schemes which took place between 1964 - 1967, 1963 - 1965 and 1969 – 1971 respectively. These Arterial Drainage Schemes were undertaken by the OPW under the 1945 Arterial Drainage Act. The OPW continues to have statutory responsibility for inspection and maintenance of the Schemes, all of which are located within river catchments less than 25,000 acres. The primary focus of arterial drainage schemes is not for flood relief but for the improvement of agricultural land.

Drainage Districts represent areas where the Local Authorities have responsibilities to maintain watercourse channels and therefore contribute to maintaining the existing regime. In relation to the fourteen Drainage Districts located within the Erne (UoM36) River Basin, a number are located directly on the key watercourses where fluvial flood risk is being investigated.



Hydrometric data is available at 41 hydrometric gauge station locations within the Erne (UoM36) River Basin. Thirty-six of these stations have water level and flow data available, two of which are operated by the Department of Agriculture and Rural Development (DARD) Rivers Agency (Northern Ireland). Of the 36 stations with flow data available, 12 stations are located on watercourses to be modelled or just upstream of the modelled reach.

Meteorological data is available from a number of Met Éireann, NRA and UK Met Office daily, sub-daily and hourly rain gauges within the NWNB CFRAM study area and beyond.

In addition to the observed historical rainfall data available, further meteorological information was used as input to hydrological models namely observed evaporation, soil moisture deficits and potential evapotranspiration data.

Full details of the methodology, datasets used and outcomes of the hydrological analysis for the NWNB CFRAM study area can be found at [www.floodinfo.ie](http://www.floodinfo.ie).

Further details on the hydrology of the Erne (UoM36) River Basin are provided in Appendix B.

## 2.5 FLOOD HISTORY

Based on a review of the information outlined above, the historical flood events which occurred in the various AFAs in the Erne (UoM36) River Basin are summarised in Table 2.2.

**Table 2.2: Summary of Historical Flood Events for each AFA**

Event	Ballyconnell	Cavan	Ballinamore	Ballybay	Bundoran & Tullaghan
Jan-2016		✓	No records		
Feb-2014		✓			
Oct-2011				✓	
Nov-2009	✓	✓			
Feb-1990		✓			
Sep-1985					✓
Oct-1968					✓
Jan-1965	✓			✓	✓
Dec-1954		✓			

It should be noted that no flood events were found to have occurred within Ballinamore. The closest flooding events to Ballinamore occurred over 3km away.

The majority of the flood history data collection results yielded from searches on the OPW National Flood Hazard Mapping website (<http://www.floodinfo.ie/>) related to floods which had occurred pre-2005. A desk study was carried out for information on the more recent flood events to supplement the records for each AFA in the Erne (UoM36) River Basin. During the Study information was brought forward by local authorities, particularly in relation to events which occurred in the intervening period between the flood event analysis and verification of the hydraulic modelling. Information on flood events which occurred during the Study was also collected through the Flood Event Response task.

Information on these past floods, such as flood flows, levels, depths, extents and mechanisms, has been used as appropriate in the CFRAM Programme to inform the preparation of the flood maps and Plans, where such information has been available at the relevant stage of the Programme and has been considered adequately reliable. Details of the more widely reported events are summarised below.

**Flood Event of January 2016** – Flooding occurred in Cavan in January 2016. As reported by The Anglo Celt newspaper, there was extensive damage to the transport infrastructure with numerous roads damaged. Homes and businesses were reported as damaged and many properties were cut-off and many roads were impassable.

**Flood Event of February 2014** - Flooding occurred in Cavan in February 2014. The Anglo Celt newspaper reported that rivers and lakes across Cavan reached peak level, bursting their banks with several houses reporting flooding and further damage caused to other property around the county.

**Flood Event of October 2011** - Flooding occurred in Ballybay on 25th October 2011. Articles from The Irish Times and Monaghan Life reported that the town was badly flooded. The road to Cootehill was flooded and houses were evacuated when flooding caused masonry near gas storage tanks to collapse, leading to fears of a gas leak or explosion.

**Flood Event of November 2009** - Information was found on the Strategic Flood Map for Northern Ireland which indicated that flooding occurred in Ballyconnell on 20th November 2009. Photographs showed that low lying lands adjacent to the Woodford River had flooded. It is not clear whether any roads or properties were flooded during this event in Ballyconnell. The Flooding Taskforce was established in Northern Ireland to investigate the causes of the flooding, of the Erne system in County Fermanagh in November 2009. The main consequence of this flooding was the reduced capacity of some key roads which had a disproportionate effect on the community.

**Flood Event of February 1990** - The review indicated that a flooding event occurred between the 5th and 7th of February 1990 in Cavan as a result of heavy rainfall. The Anglo-Celt newspaper included a photograph showing flooded roads at Latt in Cavan.

**Flood Event of September 1985** - An Irish Times press article indicated that flooding occurred in the Bundoran/Tullaghan area on 21st September 1985 when 52.8mm of rainfall was measured at Malin Head over a 24 hour period. The article reported flooding on the Bundoran to Sligo road in several places, with some secondary roads reported to be impassable also. However, the exact location of the flooding is not known.

**Flood Event of October 1968** - The historical review indicated that flooding occurred in Bundoran/Tullaghan on 31st October 1968, caused by heavy rainfall. The Donegal Democrat reported that hundreds of acres of land were flooded as water level rose to the level of the main Bundoran to Sligo road. However the full extents of the flooding are not known. In Bundoran, the footbridge from the convent grounds to the church was under approximately 600mm of water. The brook flowed over the sea road for several hours.

**Flood Event of January 1965** - Information found on [www.floodinfo.ie](http://www.floodinfo.ie) indicated that a flooding event occurred at Ballyconnell, Ballybay, Tullaghan and Bundoran in January 1965 following heavy rainfall. In Ballyconnell, on 16th January severe flooding of land was reported in the Irish Independent. In Ballybay, on 20th January flooding was reported by the Evening Press (Dublin). In the Bundoran/Tullaghan area, the Irish Times and Irish Independent reported flooding on the Bundoran to Sligo road. However, no information on the exact locations or the extents of the flooding was provided with these historic reports.

**Flood Event of December 1954** - Local newspaper reports indicated that a flooding event occurred in Cavan town on 8th December 1954 due to heavy rainfall. It was reported in the Anglo Celt that Green Lake was at a record high level. Flooding occurred at Breffni Park and basements were flooded on Farnham Street.

## 2.6 EXISTING FLOOD RISK MANAGEMENT MEASURES

### 2.6.1 Arterial Drainage Schemes and Drainage Districts

The following Arterial Drainage Schemes and Drainage Districts have been completed, and are maintained by the OPW or local authority respectively, in the Erne (UoM36) River Basin.

- Abbey AD Scheme: OPW
- Duff AD Scheme: OPW
- Kilcoo AD Scheme: OPW
- Anlore DD: Monaghan CoCo
- Ballinamore DD: Cavan CoCo
- Ballyconnell DD Cavan: Cavan CoCo
- Ballyconnell DD Leitrim: Leitrim CoCo
- Bawn DD: Monaghan CoCo
- Erne River DD: Cavan CoCo
- Kill DD: Cavan CoCo
- Killyconnan DD: Cavan CoCo
- Leesborough DD: Monaghan CoCo
- Lonnogs Dennbane DD: Cavan CoCo
- Loughs Oughter Gowna & River Erne DD: Leitrim, Longford & Cavan CoCo
- Rag River DD: Cavan CoCo
- Selloo DD: Monaghan CoCo
- Swanlinbar DD: Cavan CoCo

### 2.6.2 Minor Works

The Minor Flood Mitigation Works and Coastal Protection Scheme (the 'Minor Works Scheme') is an administrative scheme introduced in 2009 and operated by the OPW under its general powers and functions to provide funding to local authorities to enable the local authorities, to address qualifying local flood problems with local solutions.

Under the scheme, applications from local authorities are considered for projects that are estimated to cost up to €750,000 in each instance. Funding of up to 90% of the cost is available for approved projects, with the balance being funded by the local authority concerned. Local authorities submit funding applications in the prescribed format, which are then assessed by the OPW having regard to the specific technical, economic, social and environmental criteria of the scheme, including a cost benefit assessment. With regard to the latter, proposals must meet a minimum benefit to cost ratio of 1.35 or 1.5 : 1 (depending on cost) in order to qualify. Full details are available on [www.opw.ie](http://www.opw.ie)

By the end of 2017, over 650 applications for flood relief works under the Minor Works Scheme have been approved since the inception of the Scheme in 2009. Details of the Scheme and works for which funding under the Scheme have been approved are available from the OPW Website:

- <http://www.opw.ie/en/floodriskmanagement/operations/minorfloodworkscoastalprotectionscheme/>

## 3 PRELIMINARY FLOOD RISK ASSESSMENT

### 3.1 INTRODUCTION

The Preliminary Flood Risk Assessment (PFRA) was a national screening exercise, based on available and readily-derivable information, to identify areas where there may be a significant risk associated with flooding.

The PFRA in Ireland was finalised in December 2011, following public consultation. A summary of how the PFRA was undertaken is provided in Appendix C.

### 3.2 OUTCOMES OF THE PFRA

The OPW designated 300 AFAs around Ireland, informed by the PFRA, the public consultation outcomes and the Flood Risk Reviews (further details available in Appendix C of this Plan and from the OPW website: [www.floodinfo.ie](http://www.floodinfo.ie)). The AFAs were the focus of the CFRAM Studies and parallel detailed studies.

A list of all AFAs is provided in Appendix C of the Report on the Designation of the Areas for Further Assessment (OPW, 2012). Table 3.1 identifies the AFAs that are within the area covered by this Plan, and the sources of flood risk that were deemed to be significant for each AFA, which are also shown in Figure 3.1.

**Table 3.1** *List of the AFAs within the Erne (UoM36) River Basin*

ID No.	COUNTY	NAME	SOURCE(S) OF FLOOD RISK
360567	Leitrim	Ballinamore	Fluvial
365068	Monaghan	Ballybay	Fluvial
360568	Cavan	Ballyconnell	Fluvial
354928	Donegal	Bundoran & Environs	Fluvial
360572	Cavan	Cavan	Fluvial
350563	Leitrim	Tullaghan	Coastal

### 3.3 FURTHER INFORMATION

The Main Report on the PFRA, the Report on the Designation of the Areas for Further Assessment and a number of technical reports are available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)). These reports describe the process followed in the first cycle of the PFRA, describe how the AFAs were designated and provide a full national list of the AFAs.

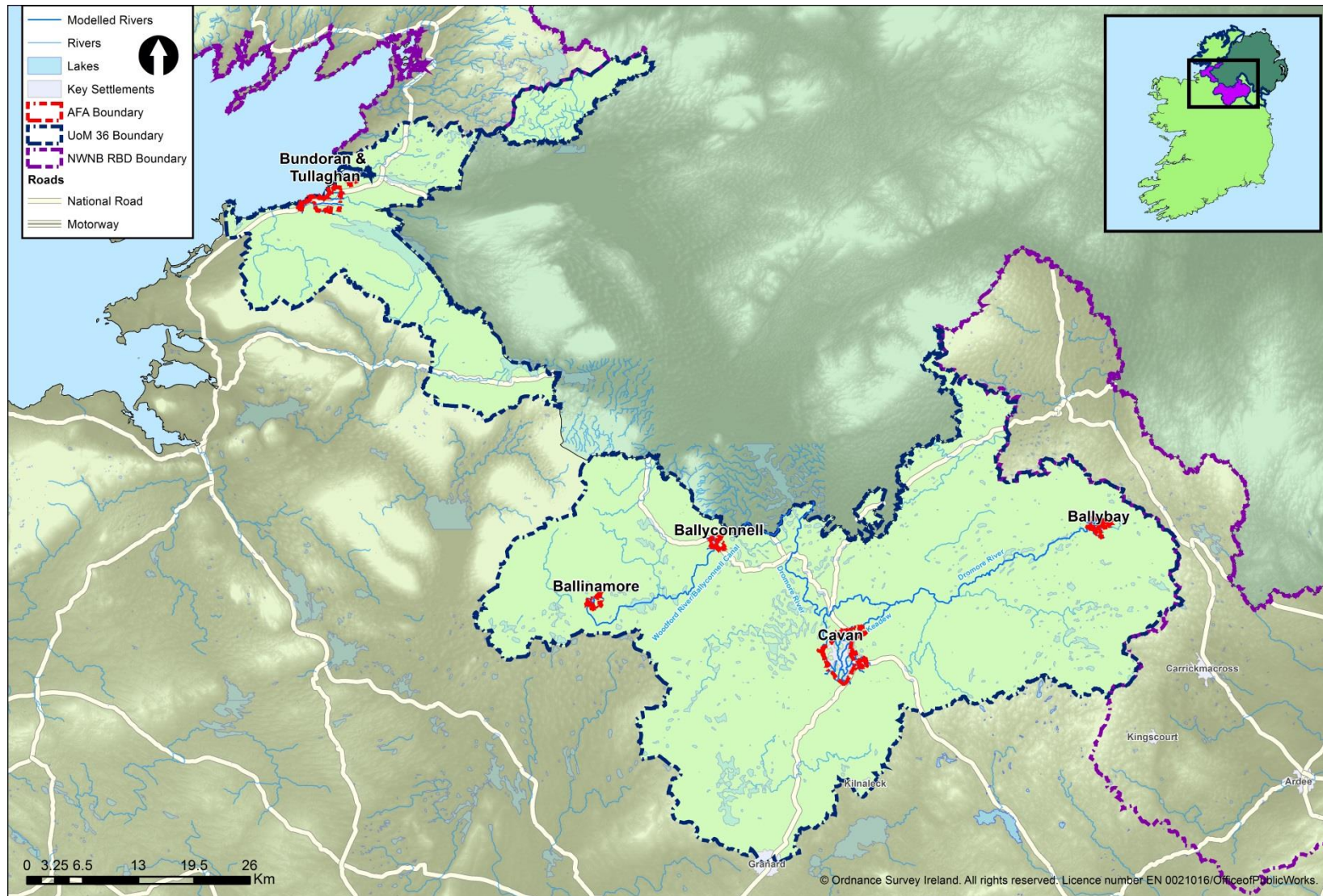
The PFRA will be reviewed as required under the relevant legislation. It is anticipated that the review of the PFRA will consider and support a range of issues in more detail than in the first cycle of the implementation of the 'Floods' Directive, and other issues that were not possible to consider in the first cycle given the information that was available or readily-derivable at the time. Such issues may include:

- Rural and dispersed flood risk: The CFRAM Programme has focused on communities at potentially significant flood risk (the AFAs) where the risk was understood to be concentrated and where it is more likely that viable measures could be identified. In the

second cycle, it is foreseen that there will be a greater level of assessment of rural and dispersed risk.

- The potential impacts of climate change: The OPW has supported research commissioned by the EPA to investigate potential impacts of climate change on extreme rainfall patterns and hence on flood flows. This should support future assessments of potential future changes in flood risk.
- Critical Infrastructure: Assets that are critical to normal societal function and that may be at risk from flood events need to be identified. This will enable assessments of the potential 'knock-on' effects for other assets and services, such that appropriate risk management measures can be implemented to help ensure Ireland's resilience to severe flood events.

The outcomes of the PFRA undertaken in the second cycle of the 'Floods' Directive implementation, which will include environmental screening / assessments as appropriate, will inform the need for further detailed assessment and flood mapping and the review of the Plans.



**Figure 3.1** Map of the AFAs within the Erne (UoM36) River Basin

## **4 PUBLIC AND STAKEHOLDER CONSULTATION AND ENGAGEMENT**

### **4.1 OVERVIEW**

Public and stakeholder engagement is a critical component to the process of developing a sustainable, long-term strategy for flood risk management. This engagement is necessary to ensure that flood risk management measures are suitable and appropriate, as well as technically effective.

This section describes the public and stakeholder consultation and engagement that has been undertaken under the CFRAM Study for the Erne (UoM36) River Basin in the development of this Plan. An overview of the CFRAM consultation stages and structures is provided diagrammatically in Figure 4.1.

### **4.2 AVAILABILITY OF PROJECT INFORMATION**

A website for the National CFRAM Programme and the PFRA was established in 2011, and a Project-specific website was developed upon inception of the NWNB CFRAM Project. Relevant information from these websites is now available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)), which provides information on the 'Floods' Directive and SI Nos. 122 of 2010 and 495 of 2015, the PFRA and the CFRAM Programme, and provides access to view and download reports, the Plans and other project outputs.

Information on OPW flood relief schemes and other, parallel projects is provided through the OPW Website, [www.opw.ie](http://www.opw.ie).

Flood maps prepared through the CFRAM Programme and through other projects are available through the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)).

### **4.3 STAKEHOLDER ENGAGEMENT**

#### **4.3.1 The CFRAM Steering and Progress Groups**

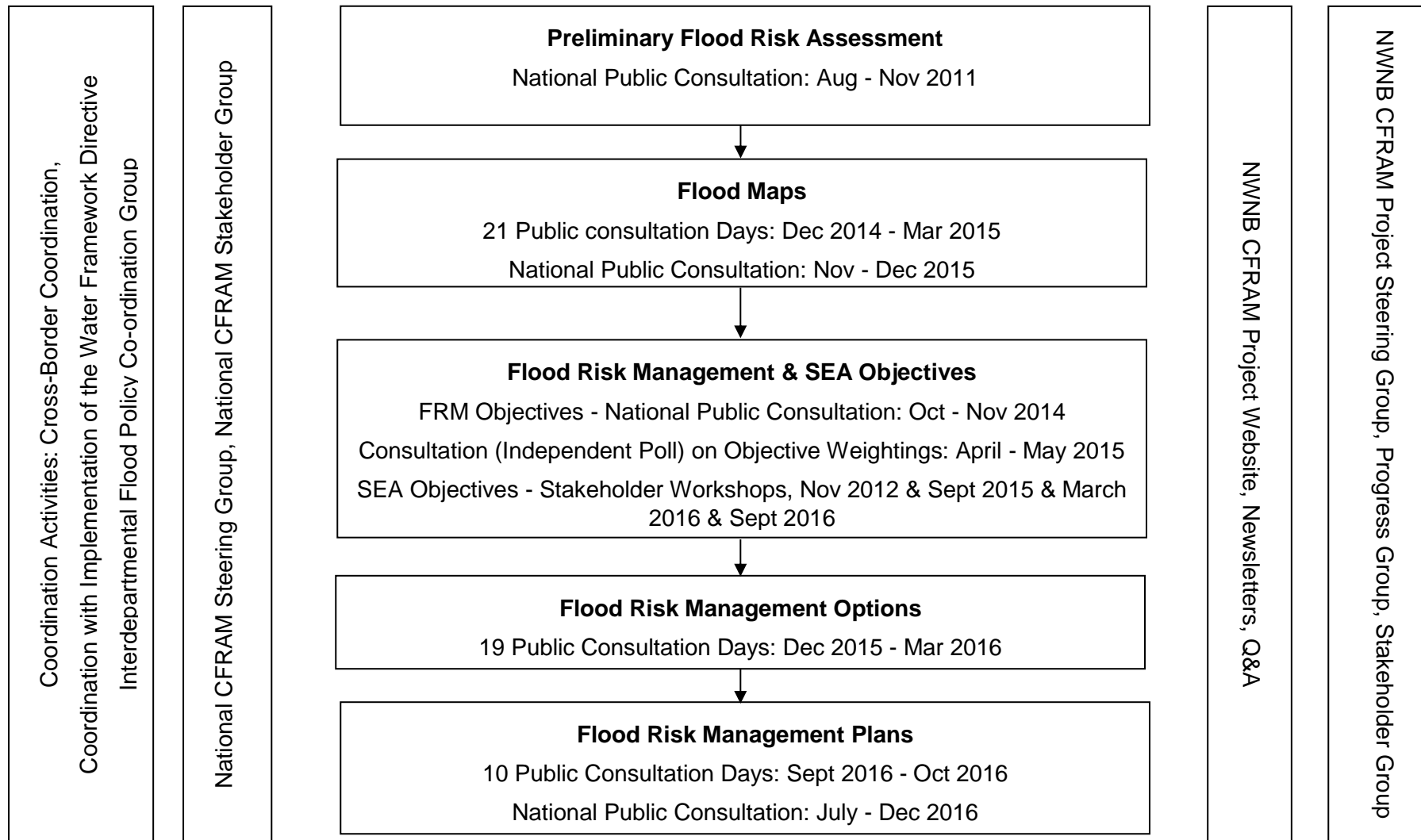
##### *4.3.1.1 The National CFRAM Steering Group*

The National CFRAM Steering Group was established in 2009, and met on nine occasions to the date of publication of this Plan. It was established to provide for the engagement of key Government Departments and other state stakeholders in guiding the direction and the process of the implementation of the 'Floods' Directive, including the National CFRAM Programme. The membership of this Group is provided in Appendix D.1.

The National CFRAM Steering Group reported, through the OPW, to the Interdepartmental Co-ordination Group (now the Interdepartmental Flood Policy Co-ordination Group).

##### *4.3.1.2 NWNB CFRAM Project Steering Group*

A Project Steering Group was established for the NWNB CFRAM Project, that includes the Erne (UoM36) River Basin, in 2011. This Group, which included senior representatives of the members, provided for the input of the members to guide the CFRAM Programme and act as a forum for communication between the CFRAM Programme and senior management of key stakeholders. The Project Steering Group typically met twice a year in conjunction with the NWNB CFRAM Progress Group, by agreement, due to the



**Figure 4.1: Overview of the CFRAM Consultation Stages and Structures**



cross representation of Local Authority personnel on both these groups. The membership of this Group is provided in Appendix D2.

#### **4.3.1.3 NWNB CFRAM Project Progress Group**

A Project Progress Group was established for the NWNB CFRAM Project in 2012. This group was a working group that supported the Project Steering Group and met approximately every six weeks. The Group was established to ensure regular communication between key stakeholders and the CFRAM Project and to support the successful implementation of the Project.

The membership of this Group was the same as for the NWNB CFRAM Project Steering Group.

### **4.3.2 Stakeholder Consultation Groups**

Stakeholder Groups were formed at national and regional level to provide an opportunity for input by non-governmental stakeholder groups to participate in the 'Floods' Directive and CFRAM processes.

#### **4.3.2.1 National CFRAM Stakeholder Group**

The National CFRAM Stakeholder Group was established in 2014, and met three times to the date of publication of this Plan. It was established to provide for the engagement of key national non-governmental stakeholder organisations at key stages in the process of the implementation of the National CFRAM Programme. Members of the organisations listed in Appendix D.3 were invited to meetings of this Group.

#### **4.3.2.2 Project (Regional) CFRAM Stakeholder Group**

The NWNB CFRAM Stakeholder Group was established in 2012, and met on four occasions to the date of publication of this Plan. It was established to provide for the engagement of local non-governmental stakeholder organisations at key stages in the process of the implementation of the NWNB CFRAM Project. The organisations listed in Appendix D.4 attended meetings of this Group, although many other organisations were also invited to attend.

### **4.3.3 Coordination with the Implementation of the Water Framework Directive**

The Water Framework Directive (WFD) is concerned with the protection of the ecological quality of our waters. While the 'Floods' Directive is concerned with the protection of people and society from our waters, both Directives are concerned with water and river basin management, and hence coordination is required between the two processes to promote integrated river basin management, achieve joint benefits where possible and address potential conflicts.

There has been, and will continue to be, coordination with the authorities responsible for the implementation of the WFD through a range of mechanisms, including bi-lateral meetings and cross-representation on various management groups, as set out in Section 6.5.

## **4.4 PUBLIC CONSULTATION AND ENGAGEMENT**

In addition to the structured engagement with relevant stakeholders through the Steering, Progress and Stakeholder Groups, the public have also been given the opportunity and encouraged to engage with the implementation of the 'Floods' Directive and the CFRAM process. These engagement and consultation steps are set out in Figure 4.1, and are described in the sub-sections below.

#### 4.4.1 Consultation on Preliminary Flood Risk Assessment

The public and stakeholder consultation and engagement in the Preliminary Flood Risk Assessment (PFRA) is described in Section 3.

#### 4.4.2 Launch of the NWNB CFRAM Project

The NWNB CFRAM Project commenced in 2012.

#### 4.4.3 Consultation on Flood Maps

The preparation of the flood maps, which serve a range of functions (see Section 5.3) is the second key requirement of the 'Floods' Directive. The initial preparation of the flood maps involved extensive consultation with the NWNB Progress Group and planners within the various relevant local authorities. This led to the development of draft flood maps that were then consulted upon with the public through local Public Consultation Days and a national, statutory consultation.



**Figure 4.2** Cavan Public Consultation Day

##### 4.4.3.1 Public Consultation Days

The OPW identified that effective consultation and public engagement would require local engagement at a community level, and hence determined that Public Consultation Days (PCDs) would be held in each AFA (where possible and appropriate) to engage with the communities at various stages of the Projects, including during the production of the flood maps.

The PCDs were advertised locally in advance, and were held at a local venue in the community during the afternoon and early evening. OPW, Local Authority and RPS staff were present to explain the maps that were displayed in the venue and answer any questions on the maps and the CFRAM process, and to collate local information to refine or confirm the maps. The PCDs in the Erne (UoM36) River Basin were held for consultation on the flood maps at the venues listed in Appendix D.5.

While the number of attendees at the PCDs were variable, overall the PCDs were very useful in updating and validating the flood maps. The PCDs were also useful as a means to raise awareness of flooding and flood risk in the community, and to begin the discussion on potential measures to manage or reduce the risk.

#### **4.4.3.2 National Flood Map Consultation**

The Government considered it appropriate to stipulate in SI No. 122 of 2010 that a national consultation exercise should be undertaken<sup>5</sup>. The consultation on the flood maps for all areas was launched in November 2015. Observations and Objections submitted through the consultation process have been assessed and the flood maps amended accordingly, where appropriate.

#### **4.4.4 Consultation on Flood Risk Management Objectives**

The Flood Risk Management Objectives of the National CFRAM Programme define what the process is trying to achieve in terms of reduction of flood risk, and where possible provide wider benefits, to human health, the environment, cultural heritage and economic activity. The Objectives are described further in Section 1.4.

The OPW considered it appropriate to publicly consult on the proposed flood risk management Objectives, and launched a public consultation in October 2014. Submissions received were duly considered and amendments made to the Objectives where appropriate. The Objectives were finalised in March 2015.

A Multi-Criteria Assessment (MCA) is used as part of the process for assessing potential options for reducing or managing flood risk for each AFA. The MCA and this process are described in Section 7 herein. The MCA makes use of weightings to rank the importance of the Objectives. The OPW considered it appropriate to consult on the weightings that would be assigned to each Objective, and commissioned an independent poll of over 1000 members of the public on the weightings through a structured questionnaire. The results of this poll were analysed by UCD<sup>6</sup>, and the weightings for each of the Objectives then set.

#### **4.4.5 Consultation on Options**

Based on the flood hazard and risk identified in the flood maps, options for reducing or managing flood risk in each AFA were developed and assessed. This process is described in Section 7 herein.

PCDs, similar to those held for the consultation on the flood maps were held during the development and assessment of options. These were an opportunity to engage with the community and for the community to set out what local issues were particularly important and what measures they considered would be most suitable and comment on which identified options might be effective and appropriate, or otherwise. The PCDs in the Erne (UoM36) River Basin were held during the option development stage at the venues listed in Appendix D.6.

#### **4.4.6 Consultation on Draft Plans**

The Draft Plan for the Erne (UoM36) River Basin as published for the purposes of public consultation on 19/08/16. Observations from the public and from relevant Councils were to be submitted to the OPW by 28/10/16 and 21/11/16 respectively. Presentations were made to Councils during the public consultation period.

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<sup>5</sup> Sections 12, 13 and 14, SI No. 122 of 2010

<sup>6</sup> (UCD, 2015): Weighting the Perceived Importance of Minimising Economic, Social and Environmental/ Cultural Risks in Flood Risk Management, University College Dublin, 2015

In parallel and complementary to the formal public consultation process, a series of PCDs, similar to those held for the consultation on the flood maps (Section 4.4.3 above), were held to engage locally and directly with the community and provide people with opportunity to discuss and fully understand the Draft Plans. A total of 223 elected representatives and members of the public attended. The PCDs in the Erne (UoM36) River Basin were held in relation to the Draft Plans at the venues listed in Appendix D.7.

The observations submitted to the OPW through the public consultation processes were considered and the Plans amended accordingly where appropriate. A synopsis of the observations submitted and amendments made to the Plan arising from the observations is available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)).

## **4.5 CROSS-BORDER COORDINATION**

The OPW has an on-going relationship with the former Rivers Agency (now part of the Dept. for Infrastructure), Northern Ireland, which is the Competent Authority for the implementation of the 'Floods' Directive in Northern Ireland.

In 2009, it was agreed between the two Authorities that a Cross-Border Coordination Group would be established to coordinate the implementation of the 'Floods' Directive across the border, and that this would be supported by a Cross-Border Technical Coordination Group. These groups first met in February 2010 and November 2009 respectively, and met on a number of occasions since to coordinate on the identification of AFAs and Significant Flood Risk Areas ('SFRAs' - the terminology in Northern Ireland used for an AFA), to share information and agree approaches to and the production of flood mapping in border areas and to coordinate on the identification of measures and the preparation of Plans.

The Rivers Agency have developed, in coordination with the OPW as above, Plans for the areas within Northern Ireland for the North-Western and Neagh-Bann River Basin Districts (<https://www.infrastructure-ni.gov.uk/publications/flood-risk-management-plans>).

There are a number of watercourses that flow between the Republic of Ireland and Northern Ireland in the Erne (UoM36) River Basin. The downstream extents of the River Erne and Woodford River discharge to the Upper Lough Erne in Northern Ireland, forming the border in their lower reaches. There are no potential cross border impacts associated in the trans-boundary watercourses. The Rivers Agency has been consulted on the preferred measures.

For the NWNB CFRAM Study, the Rivers Agency has been represented throughout the CFRAM study on the steering, progress and stakeholders groups. The Rivers Agency and the OPW have undertaken information exchange at all deliverable stages, including delivering joint presentations to stakeholders and also joint attendance at relevant consultation events.

## 5 FLOOD HAZARD AND RISK ASSESSMENT

A general description of flooding and flood risk has been provided in Section 1.2 of this Plan. This Section describes the assessment processes followed under the CFRAM Programme to determine the extent and nature of flooding in the AFAs within the Erne (UoM36) River Basin, and the resultant flood risk. A description of these processes and outcomes for other projects is provided in the relevant project reports (see Section 1.3.5).

To ensure consistency in approach where required, a National Technical Coordination Group was established under the National CFRAM Programme to bring together all of the Consultants with the OPW, and other organisations as necessary, to determine common standards and methodologies.

### 5.1 HYDROLOGICAL ANALYSIS

For AFAs where fluvial flooding is a potentially significant risk, the hydrological assessment under the CFRAM Programme has been limited to rivers and streams with a catchment area of more than 1km<sup>2</sup>. Smaller streams may also give rise to some flood risk, and such risk would need to be considered where relevant at the project-level of assessment (see Section 8.1), when the interaction between urban storm water drainage systems, fluvial flooding and proposed measures would also need to be considered in detail.

Good hydrometric data exists within the larger channels of the Erne (UoM36) River Basin which is of sufficient quality to be of use for design flow estimation and as such there is generally a high degree of certainty in design flow estimates. Flow predictions have been adjusted on the basis of gauge sites to prevent under-prediction of flows; however, in the case of smaller tributaries that are less comparable to the larger sites, alternative adjustment factors have been reviewed and applied where relevant. There is good availability of meteorological data, both daily and hourly within and in close proximity to the Erne (UoM36) River Basin. These provide the high temporal resolution data needed for driving the rainfall runoff model that has been undertaken at station 36150 (located centrally, just upstream of Ballybay). Elsewhere, the good availability of high quality stations already provides high confidence in flow data such that there is no need for additional hydrological modelling.

There are many potential future changes to the catchment, margins of error and uncertainties which must be considered within the study. However the cumulative application of worst case scenarios, one on top of the other could lead to erroneous flood extents which do not take into account the diminishing cumulative joint probability of these factors. For this reason the hydrology report has separated future Erne (UoM36) River Basin changes that have a high degree of certainty in the projections from those changes which are less certain. Future changes which have a high degree of uncertainty, along with margins of error and other uncertainties have been risk assessed individually. This risk assessment was taken forward and built upon through the hydraulic modelling phase to provide a single error margin for the flood extent maps on an AFA by AFA basis.

The Erne (UoM36) River Basin catchment can be characterised hydrologically as follows:

- The catchment has a wide range of climatic and physiographic characteristics. The drier, lowland areas in the Cavan River floodplain have SAAR values as low as 895 mm and as low as 900mm in the east of the Erne (UoM36) River Basin, while catchments in the upland areas of Donegal and Leitrim have SAAR values in excess of 1400mm.
- Hydrometric data is of good quality and availability for larger channels but is not available for many smaller modelled tributaries.

- Meteorological data is of good availability in the catchment.
- Flood behaviour when defined in terms of the growth curve, i.e. in orders of magnitude greater than the median event, generally more extreme in the upper catchment than would have been thought based on older Flood Studies Reports (FSR) although there was a wide variance in pooled frequency analysis for small to mid-sized catchments (10 to 200km<sup>2</sup>) with some catchments displaying flatter growth curve behaviour than the regional FSR curve.
- The 1% AEP flood event ranges from approximately 1.7 to 3 times larger than the median flood flow. This compares to approximately 2 under FSR.

Design flow estimation is the primary output of this study and has been developed from analysis based on previous observed data and estimation / modelling techniques further refined through calibration of hydraulic models. This is reflective of best practice in hydrology / hydraulic modelling for flood risk assessment.

The main potential source of uncertainty in the analysis is due to the lack of hydrometric gauge data in the majority of smaller catchments. In addition, cross-border catchment areas and associated catchment descriptors within the existing Flood Studies Update (FSU) database were found not to represent the Northern Ireland portions, proving a significant risk within the Lough Melvin catchment. Other cross border catchment areas downstream of Ballyconnell were also found not to be represented accurately but this was generally found to be a smaller area of the catchment and downstream of AFAs and as such has not been deemed a significant risk to the study.

Following this cycle of the NWNB CFRAM Study the main potential adverse impacts on the hydrological performance of the catchment are the effects of future changes and urbanisation (section 5.5).

Full details of the methodology, datasets used and outcomes of the hydrological analysis for the NWNB CFRAM Study area can be found [www.floodinfo.ie](http://www.floodinfo.ie).

## 5.2 HYDRAULIC MODELLING

For AFAs where fluvial flooding is a potentially significant risk, the hydraulic assessment and modelling under the CFRAM Programme has been limited to rivers and streams with a catchment area of more than 1km<sup>2</sup>. Smaller streams may also give rise to some flood risk, and such risk would need to be considered where relevant at the project-level of assessment (see Section 8.1), when the interaction between urban storm water drainage systems, fluvial flooding and proposed measures would also need to be considered in detail.

Hydraulic analysis was undertaken in order to identify the location and frequency of flooding within the extents of the Erne (UoM36) modelled watercourses. The analysis utilised computational modelling software informed by detailed topographical survey information (channel sections, in-channel/flood defence structures, bathymetric and floodplain), combined with hydrological inputs (riverine inflows and sea levels) and water-level control parameters (such as channel-roughness), to determine flood hazard. A series of flood extent, zone, depth, velocity and risk-to-people maps known collectively as flood hazard maps were generated based on the model results.

The modelling software package that has been used is the MIKE FLOOD software shell which was developed by the Danish Hydraulics Institute (DHI). This provides the integrated and detailed modelling required at a river basin scale and provides a 1-/2- dimensional interface for all detailed hydraulic model development thus enabling seamless integration of fluvial and coastal models in the AFAs for which this is required.

The influence of coastal water levels has been modelled by applying an appropriate water level boundary profile to the downstream extent of the Bundoran and Tullaghan models. Tidal data has been taken from the Irish Coastal Protection Strategy Study (ICPSS). The effects of the sea levels are propagated upstream by the modelling software allowing the interaction of river flows and coastal water levels to be modelled accurately. The subsequent combined water level profiles are then applied as the downstream boundaries for each of the rivers ensuring both coastal and fluvial flooding mechanisms are investigated. Model tests included variation in fluvial-tidal joint probability and temporal variations, along with parameters such as eddy viscosity and bed resistance. In some AFAs, relative timings between fluvial and coastal peaks were adjusted to establish the worst case flood outlines, for a particular combination of events.

RPS assessed the potential for wave overtopping leading to coastal flooding in selected AFAs using calculated overtopping rates for relevant coastal structures under a range of combined tidal levels and wave heights of known joint return period using the EurOtop application. This identified the critical structure/overtopping rate/event combination for the frontage. The temporal variation in overtopping rate is subsequently determined to analyse the performance of the critical structure, under the critical wave conditions and a range of tidal levels associated with a generic storm profile derived from a combination of the normal astronomical tidal profile and an appropriate sinusoidal surge profile with a duration of 48 hours. The instantaneous overtopping rates resulting from this analysis were combined to create boundary “hydrographs” that can be applied to the coastal flood models at the locations of the overtopping defences to facilitate simulation of the flood pathways and flood extents resulting from overtopping of the defences. The results of the coastal modelling were then combined with the output of the direct tidal inundation mapping to establish the coastal flood hazard maps.

Key flood events were used where available in the calibration of each model whereby the model was reviewed in order to make sure historic flooding is accurately represented. The principal model parameters that were reviewed and amended during the model calibration process are:

- bed and floodplain roughness coefficients;
- structure roughness and head loss coefficients;
- timing of hydrographs;
- magnitude of hydrographs; and
- the incorporation of additional survey information (e.g. additional cross-sections or missed structures).

The accuracy of the models representing existing conditions in terms of flood level, depth, extent and flow velocity allows potential flood measures to be meaningfully assessed, enabling the appropriate actions/decisions to be taken. The calibrated models were used to simulate present day and future flood hazard conditions and potential measures to facilitate the appraisal of possible flood risk management actions and measures.

Sensitivity tests have been conducted for each model, and reported within the Erne (UoM36) Hydraulics Report. The parameters selected for the sensitivity analysis were dependent on the specific model but generally included:

- Roughness coefficients

- 2D domain grid cell size
- Critical structure coefficients
- Flow inputs
- Operation of dynamic structures

Future potential changes which may affect the outputs of the CFRAM Study were also assessed:

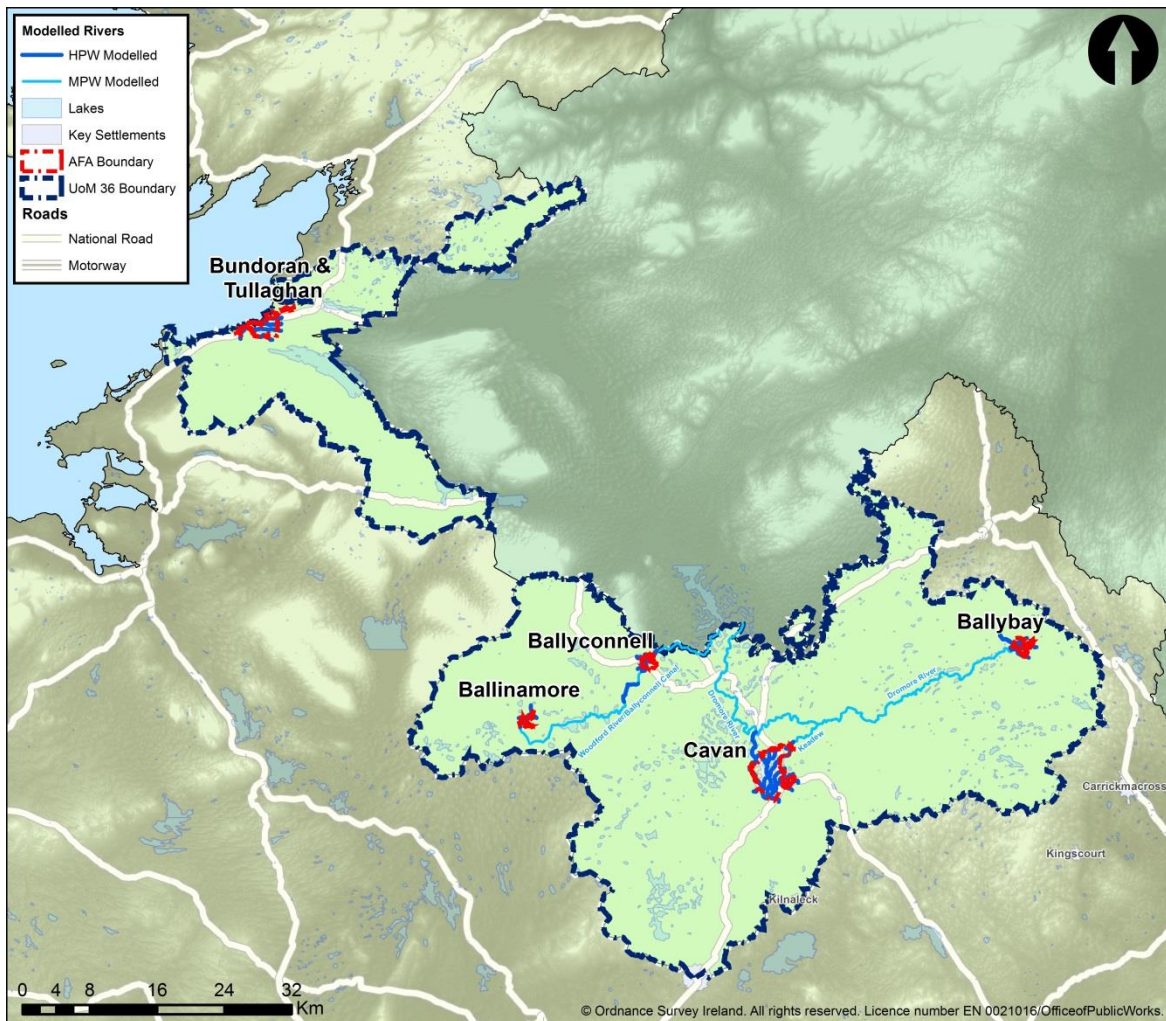
- The climate change allowances are applied to all models. Urbanisation allowances are applied on a case by case basis as required, the factors themselves having been derived during the hydrology analysis by looking at historic urbanisation growth indicators and estimating appropriate growth factors for Mid-Range Future Scenario (MRFS) and High-End Future Scenario (HEFS).
- The potential effect of Arterial Drainage was considered for the watercourses and their contributing catchments in the Erne (UoM36). Watercourses in three AFAs (Ballinamore, Ballyconnell and Cavan), as well as the Ballinamore - Ballyconnell Canal, were identified by OPW as having been subject to arterial drainage schemes. However, on examination these watercourses were found to have re-naturalised and therefore did not warrant further hydrological consideration.

There are inherent assumptions, limitations and uncertainty associated with hydraulic modelling, which are detailed for each hydraulic model within the Erne (UoM36) Hydraulic Report. The issues addressed include:

- schematisation decisions regarding out-of-bank flow routes;
- culvert/bridge schematisation (including skew angle considerations);
- sweetening flow assumptions;
- comments and notes throughout to reflect data sources; changes to parameters from default;
- explanation of parameters used that are outside of the expected ranges; and
- other atypical assumptions made.

The Erne (UoM36) hydraulic report describes the overall conceptualised models (see Figure 5.1 showing the modelled watercourses and AFAs) and details the key aspects of the modelling software package used, including model inputs, how channel structures are represented and model parameters selected. The integration of hydraulic analysis with previously undertaken hydrological analysis is also outlined, with AFA/HPW specifics provided. Full details of the methodology, datasets used and outcomes of the hydraulic analysis for the North West CFRAM Study area can be found at [www.floodinfo.ie](http://www.floodinfo.ie).





**Figure 5.1** Map showing the modelled watercourses and AFAs within the Erne (UoM36) River Basin

### 5.3 FLOOD HAZARD MAPPING

The flood maps serve a range of functions:

**Public Awareness:**

Flood maps, and in particular flood extent maps and flood depth maps, inform the public, home owners, business owners, landowners and farmers, landlords and tenants about the likely risk of flooding in their areas, including the likely frequency of occurrence and depth. This knowledge can help people make decisions and prepare for flood events to reduce the potential impacts of flooding.

**Planning & Development Management:**

The flood maps should inform the Spatial Planning processes and support Planning Development decisions to avoid unnecessary development in flood-prone areas, in line with the 2009 Guidelines on The Planning System and Flood Risk Management<sup>7</sup>.

**Emergency Response Management:**

<sup>7</sup> DCHPLG/OPW 2009: Guidelines on The Planning System and Flood Risk Management

The flood maps should aid in the preparation and implementation of flood event emergency response plans, by providing information on areas prone to flooding, the potential depths of flooding and what might be at risk in the event of a flood.

***Flood Risk Management Decision Support:***

Flood maps, and in particular various flood risk maps, are intended to be used as a decision support tool in the identification, planning, development, costing, assessment and prioritisation of flood risk management options, such as flood defence schemes, flood warning systems, public awareness campaigns etc.

Based on extensive survey and analysis of river flows and the development of computer models to determine how flooding occurs, a range of flood hazard maps has been produced for each AFA within the Erne (UoM36) River Basin.

Flood hazard maps include maps of the projected extent of flooding for a range of flood events of different severity or probability, and the depth of flooding that would be expected for these events. The range of flood event probabilities include frequent events that may have recently been observed, up to very extreme events that may not have been previously seen, but which could occur at some point in the future.

The mapping also provides tabulated information on water level and flow for key points along the watercourses during the mapped flood event probabilities. These key locations include AFA boundaries/centres, river confluences, gauging stations along the watercourses and other locations approximately every 5km along a modelled watercourse. Model flows were validated against the estimated flows at hydrological estimation check points to determine if the model is well anchored to the hydrological estimates. The comparisons indicated that the model were generally well anchored to the hydrological estimates with very good correlation during the high frequency events were little flow is lost to overland flow. Any differences there may be between model flows and hydrological estimates during the medium to low frequency events can be attributed to the loss of flow from the watercourse to the floodplain. There is a change in the shape of the hydrograph due to attenuation, the higher return period hydrographs become longer as the attenuated flow makes its way through the system.

Extensive consultation on the draft hazard mapping was undertaken during 2015 as described in Section 4.4.3 via local authority workshops, stakeholder workshops, public consultation days, elected members' briefings, project-level website correspondence and formal SI consultation.

In excess of 300 members of the public attended a series of Public Consultation Days in their local AFAs across the NWNB CFRAM study area.

Many property and land owners expressed concern in relation to, either the impact of, or conversely the lack of impact of, the flood maps on local authority planning decisions and zoning. Many property owners expressed concern that their properties may be devalued by being identified as being within an area of flood risk. The information obtained was used to verify the hydrological and hydraulic modelling outputs based on the degree to which participants presented with local knowledge in agreement or disagreement with the draft mapping. As a result many of the models were updated in order to better represent the flood hazard and risk.

The formal SI consultation resulted in sixteen additional observations/comments pertaining to the Erne (UoM36) River Basin, two of which were relevant to Cavan town, both these submissions provided local information in relation to flooding and noted the importance of

drainage within the watercourses. Two objections were received relating to the NWNB CFRAM study area.

The flood maps will be reviewed on an ongoing basis as new information becomes available (e.g. in relation to future or recent floods), with a formal review to be completed by the end of 2019 (see Section 8.4).

The final core flood hazard mapping for the NWNB CFRAM Study area can be found at [www.floodinfo.ie](http://www.floodinfo.ie).

## 5.4 FLOOD RISK ASSESSMENT AND MAPPING

The Flood Risk Analysis is undertaken to assess and map the existing and potential future flood risk within the Study Area.

The analysis focuses on the receptors at risk from flooding and are categorised as social (including risk to people), environmental, cultural heritage or economic receptors. The risk to a receptor can be affected by its location within the flood extent or the proportion of the receptor within the flood extent, the depth to which it floods, the velocity of the water adjacent to the receptor and the receptors' vulnerability to flooding.

The clearest way to present the flood risk within an area being studied is through flood risk maps. The flood risk maps show the potential consequences of flooding. These maps detail the source of the risk and the receptors at risk. The flood risk maps include:

- Social Risk map
- Environmental Risk map
- Cultural Heritage Risk map
- Economic Risk map
- Economic Activity map
- Number of Inhabitants map
- Economic Risk Density map

Receptors were determined to be at risk from flooding if they were located within the flood extent, or with any part of their footprint intersecting with the flood extent. The degree of flood risk within buildings depends on the internal floor levels in comparison to simulated flood levels; internal floor levels were established by adjusting topographical ground levels outside the building, by allowance for threshold level change (based on the number of external steps visible externally).

The core risk mapping presents risk to a number of inhabitants, environment and types of economic activity and these were also consulted on alongside the draft hazard mapping for each AFA. The final flood risk mapping for the NWNB CFRAM Study Area can be found at [www.floodinfo.ie](http://www.floodinfo.ie).

As set out in Section 1.2.2 there are flooding impacts where receptors are located within the floodplain. During a flood event, there is a heightened risk to people in both rural and urban environments. However such risks are considered to be more severe particularly at locations where high velocities have been predicted (which is in all of the AFAs within the Erne (UoM36) River Basin) or known vulnerable properties have been identified within the floodplain (which is in the Cavan AFA commencing at the 1% AEP present day event).

Table 5.1 presents a summary of the current risk within the Erne (UoM36) River Basin, including the number of residential and non-residential properties at risk in each AFA and in the floodplains of other river reaches modelled outside of the AFA.

Further details of properties and assets (receptors) at risk in each AFA are given in Appendix E.

**Table 5.1: Summary of Flood Risk in the Erne (UoM36) River Basin**

AFA / Area	No. of Residential Properties at Risk		No. of Non-Residential Properties at Risk		NPVd <sup>2</sup> (€ millions)
	1% / 0.5% AEP <sup>1</sup>	0.1% AEP	1% / 0.5% AEP <sup>1</sup>	0.1% AEP	
Ballinamore	0	12	0	2	<0.1
Ballybay	55	72	16	21	26
Ballyconnell	3	4	0	1	0.5
Bundoran & Environs	3	24	0	3	0.3
Cavan	54	171	57	158	11
Tullaghan	6	8	0	0	0.1
D/S of Ballybay/Cavan AFA - NI/ROI Border	37	73	11	33	N.A.
D/S of Ballinamore AFA - U/S of Ballyconnell AFA	1	1	0	0	N.A.

Notes: 1: AEP Flood Event Probabilities: 1% (or 100-year flood) for Fluvial Flooding, 0.5% (or 200-year flood) for Coastal / Tidal Flooding

2: NPVd = Net Present Value Damages (accumulated, discounted damages over 50 years)

The numbers of properties at risk and the damage values set out in Table 5.1 are as determined at this stage of assessment under current conditions. The numbers and values may change when the risk is assessed in more detail at the project-level of the development of measures and/or due to the potential impacts climate change, future development and price inflation.

## 5.5 CONSIDERATION OF FUTURE CHANGES

It is likely that climate change will have a considerable impact on flood risk in Ireland.

- Sea level rise is already being observed and is projected to continue to rise into the future, increasing risk to our coastal communities and assets, and threatening damage to, or elimination of, inter-tidal habitats where hard defences exist (referred to as 'coastal squeeze').
- It is projected that the number of heavy rainfall days per year may increase, which could lead to an increase in both fluvial and pluvial (urban storm water) flood risk, although there is considerable uncertainty associated with projections of short-duration, intense rainfall changes due to climate model scale and temporal and spatial down-scaling issues.

- The projected wetter winters could give rise to increased fluvial flood risk and groundwater flood risk associated with turloughs.

These potential impacts could be significant for Ireland, where most of the main cities are on the coast and many of the main towns are on large rivers.

While there is considerable uncertainty associated with most aspects of the potential impacts of climate change on flood risk, it is prudent to take the potential for change into account in the development of Flood Risk Management policies and strategies and the design of Flood Risk Management measures.

Other changes, such as in land use, farming practices and future development could also have an impact on future flood risk through increased runoff and a greater number of people and number and value of assets within flood prone areas.

The National CFRAM Programme and parallel projects include the assessment of risk for two potential future scenarios; the Mid-Range Future Scenario (MRFS) and the High-End Future Scenario (HEFS). These scenarios include for changes as set out in Table 5.2.

**Table 5.2: Allowances in Flood Parameters for the Mid-Range and High-End Future Scenarios**

Parameter	MRFS	HEFS
Extreme Rainfall Depths	+ 20%	+ 30%
Peak Flood Flows	+ 20%	+ 30%
Mean Sea Level Rise	+ 500 mm	+ 1000 mm
Land Movement	- 0.5 mm / year <sup>1</sup>	- 0.5 mm / year <sup>1</sup>
Urbanisation	<i>No General Allowance – Review on Case-by-Case Basis</i>	<i>No General Allowance – Review on Case-by-Case Basis</i>
Forestation	- 1/6 Tp <sup>2</sup>	- 1/3 Tp <sup>2</sup> + 10% SPR <sup>3</sup>

Note 1: Applicable to the southern part of the country only (Dublin – Galway and south of this)

Note 2: Reduction in the time to peak (Tp) to allow for potential accelerated runoff that may arise as a result of drainage of afforested land

Note 3: Add 10% to the Standard Percentage Runoff (SPR) rate: This allows for temporary increased runoff rates that may arise following felling of forestry.

The impacts on flooding and flood risk under the MRFS and HEFS for the AFAs within the Erne (UoM36) River Basin are outlined in Appendix E.

Section 7.3.3 briefly describes how climate change was taken into account in the assessment of flood risk management options, which is detailed further in the relevant project reports.

## 5.6 COMMUNITIES (AFAs) OF LOW RISK

The AFAs were determined through the PFRA, as described in Section 3. The flood hazard and risk analysis undertaken through the Erne (UoM36) River Basin CFRAM Project has been significantly more detailed than the analysis undertaken for the PFRA.

For certain AFAs, this more detailed analysis has determined that there is in fact currently a low level of flood risk to the community from rivers and/or the sea. In such cases, the development of flood risk management measures aimed specifically at reducing the risk in such AFAs (i.e., local flood protection schemes) has not been pursued. Some of the River Basin-level measures will however still be relevant and applicable as some infrastructure, such as roads, may nonetheless be prone to flooding, and land around the AFA may be prone to flooding.

In the Erne (UoM36) River Basin, the level of risk has been determined as being low in the following AFAs:

- Ballinamore
- Ballyconnell
- Bundoran
- Tullaghan

The level of risk in the AFAs where the CFRAM process has determined that there is currently a low level of flood risk will be reviewed, along with all areas, as part of the review of the PFRA (see Section 3.3). This includes AFAs where the current level of risk may be low, but where the level of risk may increase in the future due to the potential impacts of climate change and so action in the future may be required to manage such impacts.

It is important to note that a low level of existing risk does not infer that undeveloped lands around the community are not prone to flooding, only that a limited number of existing properties are prone to flooding. When considering planning and development management, the potential for flooding in undeveloped areas needs to be fully considered for the AFAs where the risk to the existing community is low, as well as for all other communities, in accordance with the Guidelines on the Planning System and Flood Risk Management (see Section 7.4.1.1).

## 6 ENVIRONMENTAL CONSIDERATIONS

### 6.1 OVERVIEW

The Plan for the Erne (UoM36) River Basin has been the subject of a Strategic Environmental Assessment (SEA) and an Appropriate Assessment (AA) to meet the requirements of the Irish Regulations transposing the EU SEA and Habitats Directive respectively<sup>8</sup>. This Section provides a description of the process used to ensure that the environmental considerations within the Erne (UoM36) River Basin were addressed appropriately in the preparation of this Plan. The considerations with respect to each AFA, and the overall Plan, are summarised below and are detailed in the accompanying environmental documents.

The Draft Plan issued for consultation was accompanied by an SEA Environmental Report, which documented the SEA process. The Environmental Report identified, evaluated and described the likely significant effects on the environment of implementing the potential measures set out in the Draft Plan, with a view to avoiding adverse effects, and also, where appropriate, to set out recommendations as to how any identified adverse effects can be mitigated, communicated and monitored.

A Natura Impact Statement also accompanied the Draft Plan, to set out the potential impacts of possible measures on Natura 2000 sites (core breeding and resting sites for rare and threatened species, or sites for some rare natural habitat types)<sup>9</sup>.

Following consideration of observations made in response to the public consultation on the Draft Plan, including comments received on the SEA Environmental Report and the Natura Impact Statement, the final Plan has been prepared. The Plan has been published with a SEA Conclusion Statement, which documents changes made to the Plan and its overall effects, and an Appropriate Assessment Conclusion Statement.

It is emphasised that the Plan sets out the strategy, actions and measures that are considered to be the most appropriate at this stage of assessment.

It should be noted that potential flood relief works or 'Schemes' set out herein will need to be further developed at a local, project level before Public Exhibition or submission for planning approval. Local information that cannot be captured at the Plan-level of assessment, such as ground investigation results and project-level environmental assessments, may give rise at that stage to some amendment of the proposed works to ensure that it is viable and fully adapted, developed and appropriate within the local context, and that it is compliant with environmental legislation.

While the degree of detail of the assessment undertaken to date would give confidence that any amendments should generally not be significant, the potential works set out in the Plan may be subject to amendment prior to implementation.

In this context, it should be noted that the SEA and AA undertaken in relation to the Plan are plan-level assessments. The Plan will inform the progression of the proposed measures, but project-level assessments will need to be undertaken as appropriate under the relevant legislation for consenting to a Scheme or works that involves physical works and that may progress in the future. The approval / adoption of the Plan has not and does not confer approval or permission for the installation or construction of any physical works. EIA and/or

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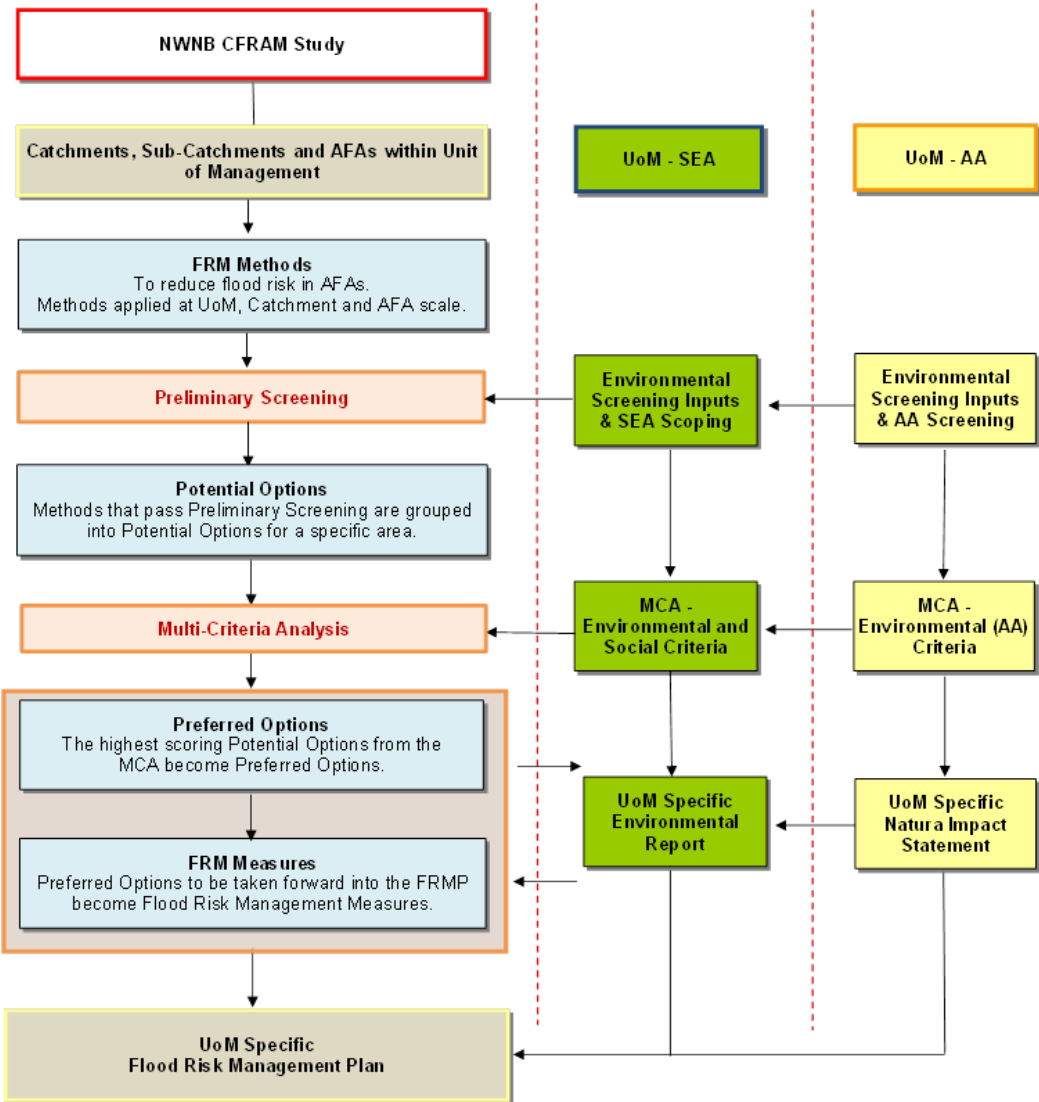
<sup>8</sup> SI No. 435 of 2004 (SEA Directive) and SI No. 477 of 2011 (Habitats Directive)

<sup>9</sup> [http://ec.europa.eu/environment/nature/natura2000/index\\_en.htm](http://ec.europa.eu/environment/nature/natura2000/index_en.htm)

AA Screening, and, where so concluded from the screening, Environmental Impact Assessment and / or Appropriate Assessment, must be undertaken in accordance with the relevant legislation where relevant as part of the progression of measures that involve physical works. The body responsible for implementation of such measures (see Section 7) is required to ensure that these requirements will be complied with.

The environmental assessments set out herein relate to the Plan, and measures set out and proposed under the Plan (see Table 7.4). Flood relief schemes and works proposed or progressed through other projects and plans (see Table 7.5) are not the focus of the environmental assessments of the Plan, but are considered in terms of their in-combination or cumulative effects with the measures set out within the Plan.

Figure 6.1 shows the Interaction and stages of the optioneering, SEA and AA Processes.



**Figure 6.1 Interaction and stages of the optioneering, SEA and AA Processes**

Particular issues such as knowledge gaps or mitigation measures that are expected to be necessary are set out in Section 6.6.3 and Sections 7.4.4 to 7.4.5 for each preferred measure.



## 6.2 ENVIRONMENTAL CONSTRAINTS AND OPPORTUNITIES IN THE ERNE (UoM36) RIVER BASIN

The Erne (UoM36) River Basin is of high environmental value, particularly in terms of its protected areas, WFD Annex IV sites and its sensitive landscapes. The maintenance and protection of these areas was taken into consideration when considering potential FRM measures. With the location of the UoM bordering Northern Ireland there was the consideration of the environmental baseline in Northern Ireland and any potential transboundary impacts.

There are 13 SACs and four SPAs located within the Erne (UoM36) River Basin (Figure 6.2). Many of these sites contain either freshwater, wetland or peatland habitats, along with their associated flora and fauna. Wetland habitats including estuaries play a vital role in flood management, as they act as sponges – holding water and allowing a gradual release over time. Peatlands purify water and reduce flooding by their capacity to absorb, hold and slowly release water.

The WFD, similar to the Floods Directive, supports the management of water resources on a catchment wide basis, however focuses on water status rather than flood risk management. All waterbodies are classified under the WFD according to their chemical, biological and hydromorphological status. In the Erne (UoM36) River Basin, 43% of rivers, 17% of lakes, and none of the coastal and transitional water bodies, were classified as being of satisfactory condition in the WFD first cycle North Western River Basin Management Plan.

There were 34 lakes and 6km of rivers in the Erne (UoM36) River Basin designated as Drinking Water Lakes/Rivers (Figure 6.2).

There are two designated bathing waters in the study area, which are both coastal waters, at Bundoran and Mullaghmore Beach.

There are 20 Industrial Emission Directive (IED) sites within the area, flooding of which has the potential to generate new pathways for pollutants to reach rivers and other waterbodies and result in failure to achieve WFD objectives.

All waterbodies within the Erne (UoM36) River Basin need to either remain at Good/High Status or improve to at least Good Status under the WFD.

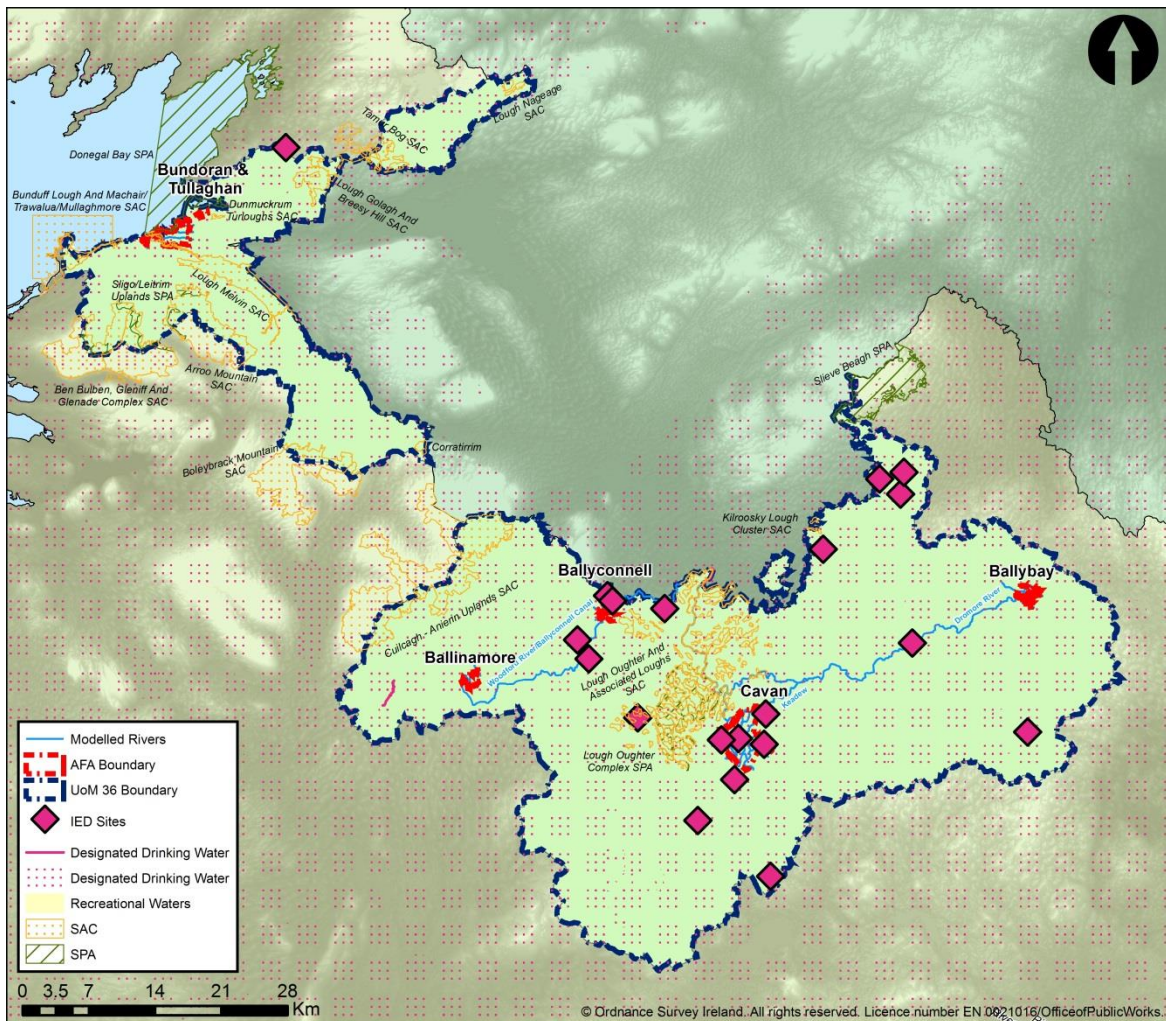
Furthermore, it is vital that designated drinking waters are not negatively impacted upon by the development of FRM measures.

There are highly sensitive landscapes within the Erne (UoM36) River Basin, designated by the Monaghan and Cavan Landscape Character Assessments. The lake and lakeshore habitats within Ballybay AFA are regarded as highly sensitive to development. In addition, the Erne-Shannon Canal and the Lough Oughter 'Lakeland' areas are both designated as High Landscape Areas. The scenic and recreational value of these areas must be maintained by restricting all adverse uses and negative visual impacts.

Environmental considerations must be taken into account while assessing FRM measures, in order to ensure that the key sites, features and landscapes located in the Erne (UoM36) River Basin remain protected.

Throughout the development and assessment of FRM Methods and measures environmental criteria were taken into consideration through the inputs from environmental professionals; initially at the methods screening stage, then via the weighting and scoring of relevant objectives in the MCA options phase and ultimately by the SEA and AA of the draft

plan in order that mitigation measures could be developed for inclusion in further detailed studies recommended by this plan. Examples of the strong and ongoing environmental influence are; development of alternatives, positional improvements of methods and incorporation of methods into measures to enhance sustainability.



**Figure 6.2 Environmental Sites and Features**

### 6.3 STRATEGIC ENVIRONMENTAL ASSESSMENT

A Strategic Environmental Assessment (SEA) Environmental Report for this Plan has been prepared in accordance with the European Communities (Environmental Assessment of Certain Plans and Programmes) (Amendment) Regulations 2011 [S.I. 200/2011] and the Planning and Development (Strategic Environmental Assessment) (Amendment) Regulations 2011 [S.I. 201/2011] and in recognition of the Environmental Assessment of Plans and Programmes Regulations (Northern Ireland) 2004 (S.R. 280/2004), given the transboundary nature of the UoM. The purpose of this Environmental Report is to provide a formal and transparent assessment of the likely significant impacts on the environment as a result of implementing the Plan measures for the Erne (UoM36) River Basin under the North Western – Neagh Bann CFRAM Study.

The OPW carried out a SEA Screening in 2011 for all the CFRAM Studies in Ireland and determined that SEA of the Plans would be required. A SEA Scoping Report, a SEA Scoping Summary Report, an Environmental Constraints Report and a table of High Level Impacts of FRM Methods were produced as part of the scoping phase of the SEA for the North

Western – Neagh Bann CFRAM Study in 2015. The purpose of the Scoping Report and associated documents was to provide sufficient information on the North Western – Neagh Bann CFRAM Study to enable the consultees to form an opinion on the appropriateness of the scope, format, level of detail, methodology for assessment and the consultation period proposed for the Environmental Report. All SEA Scoping documentation was made available to the public and formal consultations were undertaken with statutory bodies, local authorities and project stakeholders.

The MCA framework adopted to assist the decision making in the Plan (presented in Section 6 and 8.3), has environmental and social objectives on an equal weighting and importance as the technical and economic objectives. The wider environment has therefore been considered in the development of the Plan. As the Plan objectives cover a range of topics these were matched to the SEA Directive requirements. Many of the Plan objectives could therefore be used directly within the SEA as they are directly compatible. Much of the data used in the SEA process had to be nationally consistent and at a strategic level, to reflect the strategic nature and national scale of the CFRAM studies. Site visits and walkovers were however also undertaken throughout the CFRAM Studies by various technical, environmental and surveying staff, to gain an appreciation of local issues.

The SEA further informed the development of the Plan through the recommendation of mitigation measures to minimise or eliminate any potential negative environmental impacts of the measures and the recommendation of environmental monitoring, to measure any wider environmental impacts of the Plan. All SEA documents published in support of the Plan for the Erne (UoM36) River Basin can be found at: [www.floodinfo.ie](http://www.floodinfo.ie).

## 6.4 APPROPRIATE ASSESSMENT

The Habitats Directive (Council Directive 92/43/EEC) on the conservation of natural habitats and of wild fauna and flora obliges member states to designate, protect and conserve habitats and species of importance in a European Union context. Article 6(3) of the Habitats Directive requires that “*Any plan or project not directly connected with or necessary to the conservation of a site but likely to have a significant effect thereon, either individually or in combination with other plans or projects, shall be subject to appropriate assessment of its implications for the site in view of the site’s conservation objectives.*” This Directive was initially transposed into Irish Law through several pieces of legislation; however these have now been consolidated into the European Communities (Birds and Natural Habitats) Regulations 2011. Any proposed plan or project in Ireland that has potential to result in a significant effect on a designated European Site will require an Appropriate Assessment (AA). A key outcome of the Habitats Directive is the establishment of Natura 2000, an ecological infrastructure developed throughout Europe for the protection of sites that are of particular importance for rare, endangered or vulnerable habitats and species. In Ireland, Special Areas of Conservation (SACs), together with Special Protection Areas (SPAs) designated under the ‘Birds Directive’ (Council Directive 2009/147/EC - codified version of Directive 79/409/EEC on the Conservation of Wild Birds, as amended), are included in the Natura 2000 network, and are the ‘European sites’.

An AA Screening was undertaken for the North Western – Neagh Bann CFRAM Study in late 2015 / early 2016, which demonstrated that there were eight European sites (five SACs and three SPAs) assessed as having the potential to experience an impact from the implementation of FRM methods in the catchments of three of the AFAs in the Erne (UoM36) River Basin. The findings of the AA Screening were used to guide the development of the alternatives to be considered as part of the SEA. A Stage 2 AA was also undertaken in parallel with the SEA process. The outputs of the Stage 2 AA were integrated into the SEA Environmental Report and subsequently into this Plan. A source – pathway – receptor model approach was taken in the assessment of potential impacts on European sites, taking into

account their qualifying interests, conservation objectives and condition. The AA further impacted upon the development of the Plan again through the abandonment of particular methods, development of alternatives, positional improvements of methods and incorporation of methods into measures to enhance sustainability having regard for the objectives of the particular protected areas.

Relevant mitigation measures are discussed in Section 6.6.3.

All AA documents published in support of the Plan for the Erne (UoM36) River Basin can be found at: [www.floodinfo.ie](http://www.floodinfo.ie).

## **6.5 COORDINATION WITH WATER FRAMEWORK DIRECTIVE**

The Water Framework Directive (WFD) is concerned with the protection of the ecological quality of our waters. While the 'Floods' Directive is concerned with the protection of people and society from our waters, both Directives are concerned with water and river basin management, and hence coordination is required between the two processes to promote integrated river basin management, achieve joint benefits where possible and address potential conflicts.

### **6.5.1 Bi-Lateral Meetings**

The Department of Housing, Planning and Local Government (DHPLG) is the lead Government Department for the WFD, and the nominated Competent Authority for establishing the environmental objectives and preparing a programme of measures and the River Basin Management Plans. The OPW has held bi-lateral meetings with senior representatives in DHPLG to establish the appropriate methods and approaches to coordination, which were agreed to be primarily through cross-representation on management / governance groups.

For the second cycle of implementation of the WFD, the Environmental Protection Agency (EPA) has been defined as the Competent Authority for undertaking the characterisation and reporting of same to the Commission, and is also required to assist the DHPLG in its assigned duties. The OPW has held bi-lateral meetings with the EPA since 2013 to determine the suitable approaches to the practical aspects of implementation, which were agreed to be through cross-representation on management / governance groups, and ongoing bi-lateral meetings. These meetings have included workshops to share relevant data.

### **6.5.2 Cross-Representation on Management Groups**

The governance structure for the WFD in Ireland was restructured for the second cycle under SI No. 350 of 2014, with a number of groups subsequently set up in 2014 and 2015.

#### *6.5.2.1 WFD: Water Policy Advisory Committee*

The Water Policy Advisory Committee (WPAC) was formally established in 2014 as the 'Tier 1' management committee. Its role is to provide strategic direction and advise the Minister for Housing, Planning and Local Government on the implementation of the WFD.

The OPW is represented on the WPAC to help ensure coordination in the implementation of the WFD and the 'Floods' Directive at a strategic level.

#### *6.5.2.2 WFD: The National Implementation Group*

The 'Tier 2' management committee is the National Implementation Group (NIG), which was established in March 2015. The purpose of the NIG is to assist the EPA and DHPLG with the technical and scientific implementation aspects of the WFD to ensure effectiveness,

consistency and efficiency. The Group has also been established to provide a mechanism for coordination with the implementation of the 'Floods' Directive.

Working Groups have been established by the NIG to assist with the implementation of certain aspects of the WFD, including characterisation and hydromorphology. A working group on the programme of measures has also been established under the WPAC.

The OPW is represented on the NIG, and also on the characterisation and hydromorphology working groups, to promote coordination on the technical and scientific aspects of mutual relevance in implementation.

#### **6.5.2.3 WFD: Catchment Management Network**

The Catchment Management Network was convened to provide a forum for the organisations involved in implementation of the WFD, and other key stakeholders, at the regional and local level, including the local authorities. The Network first met at a launch event and workshop in November 2014, which the OPW attended. The OPW has since continued to engage with the Network to consider the coordination issues in implementation at a local level.

#### **Local Authorities Water and Communities Office**

The Local Authority Water and Communities Office (LAWCO) was established in 2015 and is led jointly by Kilkenny and Tipperary County Councils on behalf of the local authority sector. LAWCO's functions include supporting communities to take action to improve their local water environment and provision of coordination at a regional level across public bodies involved in water management. The OPW has been kept aware of the development of the LAWCO through the WPAC and NIG. This local level of activity may provide a suitable point of coordination for local flood risk management activities such as flood protection works being implemented under the Minor Works Scheme or the promotion of natural water retention measures.

#### **6.5.2.4 'Floods' Directive: Steering and Progress Groups**

The EPA are represented on the National CFRAM Steering Group, as described in Section 4.3.1.1 above, and have advised on coordination matters, such as defining Objectives relevant to the WFD (see Section 1.4). EPA representatives and the WFD Project Coordinators (appointed in the first cycle of WFD implementation, and to be replaced by LAWCO officers) are also represented on the Project Steering and Progress Groups as described.

### **6.5.3 Exchange of Information**

Relevant information was exchanged between the Competent Authorities relating the 'Floods' Directive and the WFD as necessary.

### **6.5.4 Coordination on Measures**

One of the Flood Risk Management Objectives (Objective 3.a, Table 1.2) is to support the objectives of the WFD. This required an assessment of potential flood risk management measures against the objectives and requirements of the WFD to determine which measures might have a benefit or cause an impact in terms of the objectives of the WFD, varying in scale and duration. In this way, the potential contribution of flood risk management measures towards, or potential impacts on, the objectives of the WFD are embedded into the process for the identification of proposed measures.

Following approval of the Plans, the next stage to progress the proposed flood risk management measures will be to undertake more detailed assessment and design at a

project-level, before submitting the proposals for Public Exhibition (under the Arterial Drainage Acts) or planning permission. This assessment will normally include an Environmental Impact Assessment (EIA) and, where necessary, a project-level Appropriate Assessment (AA) in line with the Birds and Habitats Directives.

The assessment at the project-level will also enable a detailed appraisal of the potential impacts of the final measure on the water body hydromorphology, hydrological regime and status to be undertaken including, where necessary (if impacts cannot be avoided or mitigated), a detailed appraisal under Article 4(7) of the WFD (derogation related to deterioration caused by new modifications). This will build on the initial work done during the preparation of the Plans.

The work planned by EPA to improve assessment methods for river morphology has the potential to assist in:

- assessing the potential impact of flood management measures on WFD objectives,
- identifying the most appropriate mitigation measures, and
- supporting decisions on the application of Article 4(7) derogations.

The EPA and OPW will work together to develop technical methods to assist in the assessment of impacts from flood protection schemes.

The OPW is also liaising with the EPA on the potential impact of WFD measures on flood risk, which are typically neutral (no impact), or may have some benefit in reducing runoff rates and volumes (e.g., through agricultural measures such as minimising soil compaction, contour farming or planting, or the installation of field drain interception ponds).

The OPW will continue to work with the EPA and other agencies implementing the WFD to identify, where possible, measures that will have benefits for both WFD and flood risk management objectives, such as natural water retention measures. It is anticipated that this is most likely to be achieved in areas where phosphorous loading is a pressure on ecological status in a sub-catchment where there is also an identified potentially significant flood risk (i.e., an AFA). This coordination will also address measures that may otherwise cause potential conflict between the objectives of the two Directives.

## **6.6 PROGRESSION OF MEASURES AND ASSESSMENT OF FUTURE WORKS**

### **6.6.1 Approval of the Plan**

As set out in Section 6.1 above, the approval / adoption of the Plan has not and does not confer approval or permission for the installation or construction of any physical works.

The progression of any measure towards the implementation of flood relief works or a 'Scheme' must, where applicable, include EIA and/or AA Screening, and, where so concluded from the screening, Environmental Impact Assessment and / or Appropriate Assessment, in accordance with the relevant legislation, and taking into account new information available at that time (e.g., as available from the Environmental Monitoring Framework and from the [www.catchments.ie](http://www.catchments.ie) website).

As part of the EIA, alternatives to the potential works set out in the Plan must be considered. It is emphasised that the Plan sets out the strategy, actions and measures that are considered to be the most appropriate at this stage of assessment. Potential flood relief works or 'Schemes' set out herein will need to be further developed at a local, project level

before Exhibition under the Arterial Drainage Acts 1945 and 1995 (OPW managed schemes) or submission for planning approval under the Planning and Development legislation/regulations (Local Authority managed schemes). The project-level assessment will include the consideration of alternatives, taking into account local information that cannot be captured at the Plan-level of assessment, such as ground investigation results and project-level environmental assessments. The project-level assessment may give rise at that stage to amendment of the proposed works to ensure that the works:

- are viable and fully adapted, developed and appropriate within the local context,
- comply with environmental legislation,
- consider at a project-level of detail the potential impacts and benefits related to the objectives of the Water Framework Directive (see Section 6.5.4), and
- provide benefits with regards to other objectives (e.g., water quality, biodiversity) where reasonably possible and viable, such as through the use of natural water retention measures, removing barriers to fish migration or the creation of habitat features.

No measure in the Plan has been considered for, or been subject to an assessment under, the 'Imperative Reasons of Over-riding Public Interest (IROPI)' procedure under the Birds and Habitats Directive (Article 6[4]).

In addition to planning or confirmation, licences may be required by the implementing body to progress certain physical works, such as those that may cause damage or disturbance to protected species or their habitats, and the granting of such licences during or following the project-level assessment would be required before such works could proceed.

The body responsible for the implementation of such measures (typically the OPW or a local authority - see Section 8) is required to ensure that the requirements above, and the requirements of all relevant environmental legislation (such as the Environmental Liability and Water Framework Directives), are complied with.

## **6.6.2 Implementation Routes for Physical Works**

### *6.6.2.1 Works Requiring Planning Consent or Confirmation*

As set out above, the body responsible for the implementation of measures that will involve physical works, such as a flood relief scheme, will typically be either the OPW or the relevant local authority. There are three primary legislative routes by which such works may progress to construction stage, as set out in Figure 8.1, are:

- Project led by OPW (or by a Local Authority on behalf of the OPW), under the Arterial Drainage Acts.
- Project led by the relevant Local Authority under the Planning and Development Regulations.
- Project led by the relevant Local Authority under the Strategic Infrastructure Act.

As noted above, while the Plans have conducted a Strategic Environmental Assessment and Appropriate Assessment, the progression of any measure by either the OPW or a local authority will include all applicable 'project-level' assessments, such as:

- Environmental Impact Assessment: For a project above the thresholds specified under Article 24 of the European Communities (Environmental Impact Assessment) Regulations, 1989 as amended or a project likely to have significant effects on the environment, having regard to the criteria specified for under Article 27 of the same EIA Regulations 1989 as amended.

- Appropriate Assessment: All projects will be screened for Appropriate Assessment and, where there is a potential for a significant effect on a European (Natura 2000) site, an Appropriate Assessment will be undertaken in accordance with the European Communities (Birds and Natural Habitats) Regulations 2011.

#### 6.6.2.2 Exempted Development

For some measures, the physical works involved are of limited scale and scope. These will typically be works that would be progressed by the local authority, with funding provided by the OPW through the Minor Flood Mitigation Works and Coastal Protection Scheme (the 'Minor Works Scheme' - see Section 2.6.5), that are deemed as exempted development in accordance with the Planning and Development Act 2000 (as amended).

As public bodies, the local authorities are required to comply with all relevant legislation, and hence must undertake EIA and/or AA screening for physical works where relevant (i.e., where the works are not exempt or below relevant thresholds) and as required by legislation. As a condition of the provision of funding for such works, the OPW requires written confirmation from the local authority of compliance with all relevant environmental legislation.

### 6.6.3 Mitigation Measures

Projects stemming from the Flood Risk Management Plans (FRMP) will apply a range of standard processes and measures that will mitigate potential environmental impacts. While the applicability of processes and particular measures will be dependent on the nature and scale of each project, examples of typical processes and measures that will be implemented where applicable at the different stages of project implementation are set out below.

#### 6.6.3.1 Project Mitigation: Consenting Process

As set out in Section 6.6.2 above, the consenting process for the progression of measures involving physical works will require the applicable environmental assessments. Also, the consenting authorities may set out specific environmental conditions as part of the project approval.

#### 6.6.3.2 Project Mitigation: Pre-Construction / Project-Level Assessment

For the project-level assessment of projects, where options are available, the design uses a hierarchy to mitigation measures along the following principles:

- Avoidance: avoid creating the potential impact where feasible.
- Mitigation: minimise the potential impact through mitigating measures.
- Enhancement: Enhance the environment to better than pre-project conditions, where reasonably possible.

The progression of a flood management project through the project-level assessment phase can entail a series of surveys to inform the design, where the scale of surveys would be proportionate to the complexity and potential impacts of the project. These can include:

- engineering structure surveys,
- topographical surveys,
- habitat & species surveys<sup>10</sup>

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<sup>10</sup> In the context of ecological mitigation, the habitat and species surveys are conducted as required to assess the various aspects for the project, such as ecological surveys for:

- protected or notable habitats and species, including Annex 1 habitats, Annex II and Annex IV species,



- ornithological surveys,
- bat surveys,
- fish surveys,
- water quality surveys,
- archaeological surveys,
- landscape and visual assessments,
- land valuation surveys, and
- other surveys as deemed necessary to prepare a project.

Where necessary, Wildlife Derogation Licences and archaeological licences will be sought from Dept. of Culture, Heritage and the Gaeltacht.

The scope of the EIS will include a hydro-morphological assessment to more clearly consider and support the Water Framework Directive (WFD) objectives (see Section 6.5.4).

The potential role for non-structural measures for each flood risk area, including natural type flood management measures will be examined in more detail and incorporated into the scheme design if deemed appropriate.

#### *6.6.3.3 Project Mitigation: Construction Stage*

For large and complex projects and sites, where environmental management may entail multiple aspects, a project specific Construction Environmental Management Plan (CEMP) may be developed. This will form a framework for all environmental management processes, mitigation measures and monitoring and will include other environmental requirements such as invasive species management measures, if applicable.<sup>11</sup>

A designated environmental officer, project ecologist and project archaeologist will be appointed, as appropriate for the project.

#### *6.6.3.4 Project Monitoring*

The Plan, with its associated SEA and plan-level AA, sets out a series of monitoring requirements, in connection with the SEA objectives and the predicted effects of the Plan. For measures involving physical works, the project-level EIA and AA, where conducted, will set out the specific monitoring required for each measure.

- 
- species protected under the Wildlife Acts,
  - species protected under the Flora Protection Order,
  - the resting and breeding places of relevant species and,
  - invasive species, both plant and animal.

<sup>11</sup> There are a range standard type mitigation measures consisting of good construction practices and good planning of works, that are used within flood management projects such as for example: Refuelling of plant and vehicles away from watercourses, Installation of wheel-wash and plant washing facilities, working only within environmental windows e.g. in-stream works in salmonid channels from May to September, Integrate fisheries in-stream enhancement through the Environmental River Enhancement Programme

## **7 MANAGING FLOOD RISK**

### **7.1 OVERVIEW**

The purpose of the Plan is to set out the strategy for the sustainable, long-term management of flood risk in the Erne (UoM36) River Basin, focussed on the AFAs. The strategy comprises a set of potential measures, that may be actions, physical works or 'Schemes', further assessments or data collection. For each area or location, a number of options would typically have been available as to what measures could be brought forward and proposed as part of the Plan.

This Section describes the process pursued under the National CFRAM Programme and other policies, projects or initiatives for identifying what flood risk management measures might be suitable for a given area or location, and then how the options for such measures were appraised to determine which options would be most effective and appropriate for each area or location. This process makes use of the flood mapping (Section 5), information provided through public consultation events and processes, and a range of other data and information, as appropriate. Similar processes were followed for the Pilot CFRAM Projects and other projects undertaken in parallel with the CFRAM Programme. The Section concludes with a summary of the measures proposed under this Plan.

Further information on the process set out within this Section on the identification and appraisal of options for managing flood risk within the Erne (UoM36) River Basin is set out in the Preliminary Options Report for the NWNB CFRAM Project, and in similar reports for parallel studies. These reports are available from the OPW website; [www.floodinfo.ie](http://www.floodinfo.ie).

### **7.2 METHODS OF FLOOD RISK MANAGEMENT**

There are a wide range of different approaches or methods that can be taken to reduce or manage flood risk. These can range from non-structural methods that do not involve any physical works to prevent flooding but rather comprise actions typically aimed at reducing the impacts of flooding, to structural works that reduce flood flows or levels in the area at risk or that protect the area against flooding. The range of methods for managing flood risk that are considered include those outlined below.

#### **7.2.1 Flood Risk Prevention Methods**

Flood risk prevention measures are aimed at avoiding or eliminating a flood risk. This can be done by not creating new assets that could be vulnerable to flood damage in areas prone to flooding, or removing such assets that already exist. Alternatively, prevention can be achieved by completely removing the potential for flooding in a given area, although in practice this is rarely possible (the frequency or magnitude of flooding can be reduced by flood protection measures, but it is generally not possible to remove the risk of flooding entirely).

Flood prevention is hence generally focussed on sustainable planning and / or the re-location of existing assets, such as properties or infrastructure, and includes:

- Sustainable Planning and Development Management
- Sustainable Urban Drainage Systems (SUDS)
- Voluntary Home Relocation
- Preparation of Local Adaptation Planning
- Land Use Management and Natural Flood Risk Management Measures

### **7.2.2 Flood Protection Methods**

Flood protection measures are aimed at reducing the likelihood and/or the severity of flood events. These measures, typically requiring physical works, can reduce risk in a range of ways, such as by reducing or diverting the peak flood flows, reducing flood levels or holding back flood waters.

Protection measures typically considered include:

- Enhance Existing Protection Works
- Flood Defences
- Increasing Channel Conveyance.
- Diverting Flood Flows
- Storing Flood Waters
- Implementing Channel Maintenance Programmes
- Maintenance of Drainage Schemes
- Land Commission Embankments

The preferred Standard of Protection offered by flood protection measures in Ireland is the current scenario 1% Annual Exceedance Probability (AEP) flood for fluvial flooding and 0.5 % AEP flood for tidal flooding (also referred to as the 100-year and 200-year floods respectively), although these standards can increase or decrease depending on local circumstances.

### **7.2.3 Flood Preparedness (Resilience) Methods**

In some instances, it may not be possible to reduce the likelihood or severity of flooding to an area at risk. However, actions and measures can be taken to reduce the consequences of flooding, i.e., reduce the risk to people and of damage to properties and other assets, and make sure that people and communities are resilient to flood events. This can be achieved by being aware of and preparing for the risk of flooding, knowing when floods are going to occur, taking actions immediately before, during and after a flood. The actions and measures of this type include:

- Flood Forecasting and Warning
- Emergency Response Planning
- Promotion of Individual and Community Resilience
- Individual Property Protection
- Flood-Related Data Collection

### **7.2.4 Continue Existing Regime / Do Nothing / Minor Measures**

In some circumstances the existing programme of works may be sufficient to effectively manage the existing flood risk. For instance, the OPW Arterial Drainage Maintenance Programme ensures that some towns and villages around the country have already been afforded a significantly reduced level of flood risk, and in some communities, the 1% AEP flood is contained within the river channel and so there is very little flood risk. In such circumstances, there may be no need to implement additional measures, and so continuing the existing regime of works may be sufficient to adequately meet the flood risk management Objectives.

In other areas, the level of risk may be relatively low and the cost of implementing any substantial additional measures may be significant. Where the costs of implementing new measures are higher than the benefits of such measures, in terms of risk reduction, then it will not be possible to justify such works. In this case, it may not be possible to undertake any new measures, or only implement low-cost actions such as local maintenance of a channel or minor repairs / alterations to existing structures to reduce the risk and/or avoid a future increase in risk.

#### *7.2.4.1 Maintain Existing Flood Risk Management Works*

Flood protection works require maintenance to keep them in good order and able to offer the Standard of Protection they were designed to provide (subject to further works that may be necessary arising from the impacts of climate change). If the level of maintenance is inadequate, the condition can deteriorate and the likelihood of failure of the measure during flood events, including those below the standard of protection, can increase. Maintenance of existing flood risk management works, such as flood relief schemes, should therefore be undertaken by the owner of the works to ensure their performance as designed.

### **7.3 DEVELOPMENT AND APPRAISAL OF FLOOD RISK MANAGEMENT OPTIONS**

This Section describes the process, or steps, pursued under the National CFRAM Programme for identifying the measures that would be most effective and appropriate for each area and location. Section 7.3.8 describes how other measures were identified through other policies, projects and initiatives.

#### **7.3.1 Spatial Scales of Assessment**

Measures to manage flood risk can be applied at a range of spatial scales, namely the whole River Basin, at a catchment- or sub-catchment level, or at an AFA or local level. The assessment of possible flood risk management measures has been undertaken at each of these spatial scales of assessment under the CFRAM Programme, to ensure that a catchment-based approach is taken. This is to ensure that a measure that may benefit multiple areas or AFAs is fully considered, and that potential impacts of measures elsewhere in the catchment (e.g., up- and down-stream) are assessed and understood.

Identifying the appropriate spatial scale of assessment (SSA) informs the optioneering process by assuring that only flood risk management methods appropriate to the spatial scale are considered, to identify measures that may benefit multiple areas, and to ensure measures proposed for smaller SSAs are not redundant or do not conflict with other areas within a catchment. When considering which methods to assess it is accepted that certain methods will be more appropriate at larger spatial scales and others at smaller spatial scales. It is important therefore to define what spatial scale is being assessed at the beginning of the method screening process. This is to avoid a situation where the full impact of a FRM method is missed due to the spatial scale of assessment (SSA) being too small, or the FRM method being considered is ineffective as the SSA is too large.

The following SSAs are defined within the NWNB CFRAM Study Area:

- Unit of Management SSA - refers to the whole Unit of Management. There are three Units of Management within the NWNB CFRAM study area one of which is the Erne (UoM36) River Basin.
- Sub-Catchment SSA - refers to the catchment of the principle river on which multiple AFAs sit.

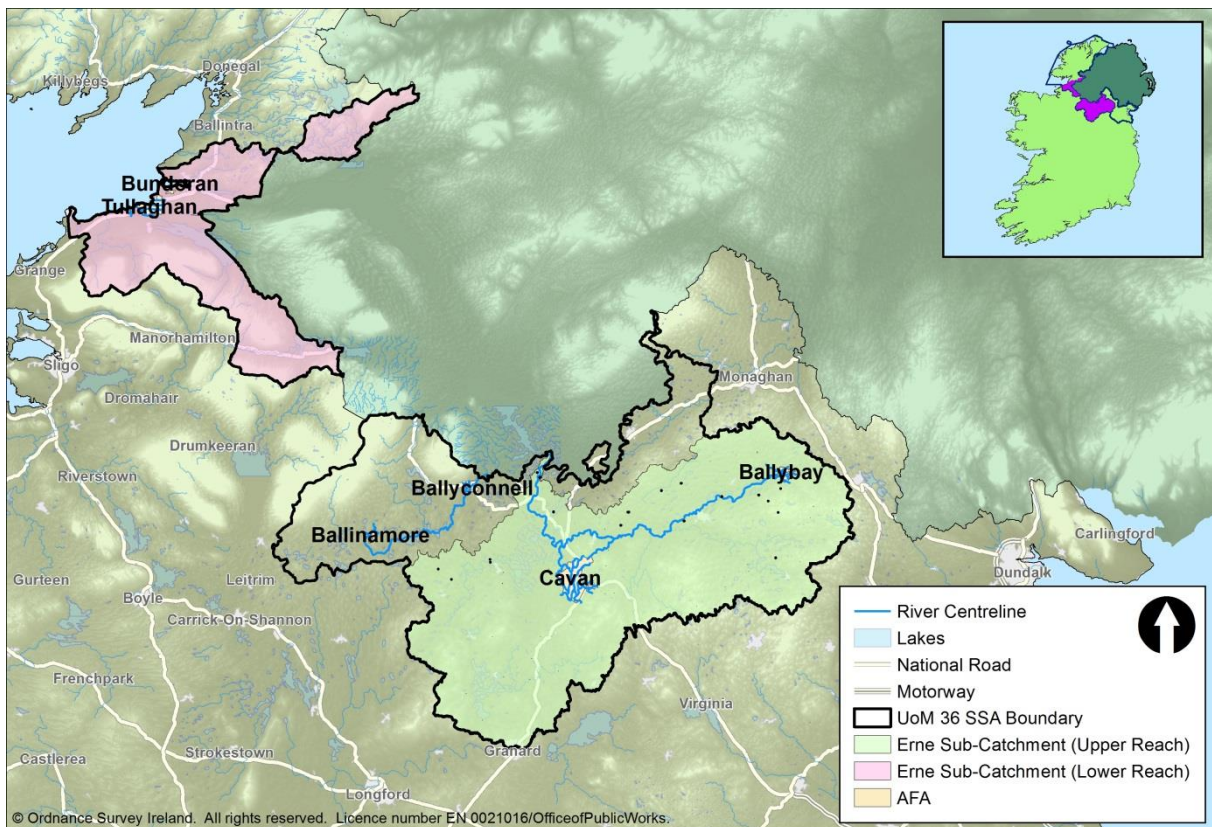
- AFA SSA - refers to the individual AFA being considered only.
- IRR SSA - refers to Individual Risk Receptor (IRR). There are no such IRR identified in the NWNB CFRAM Study area.

Table 7.1 and Figure 7.1 detail the SSAs for the Erne (UoM36) River Basin.

**Table 7.1 – List of SSAs in the Erne (UoM36) River Basin**

SSA	Name	AFAs within SSA		
UoM	Erne (UoM36)	All		
Sub Catchment	Erne	Ballybay	Cavan	
AFA	Ballybay			
	Cavan			

The level of risk has been determined as being low in Ballinamore, Ballyconnell, Bundoran and Tullaghan.



**Figure 7.1 Erne (UoM36) River Basin Spatial Scales of Assessment**

The process for developing and appraising potential flood risk management options as described herein was hence undertaken at the catchment- or sub-catchment level, as well as the AFA or local level.

Flood risk management measures applicable at the River Basin level are generally non-structural measures already in-place or mandated under existing legislation or policy (as set out in Table 1.1 or determined through Government Decisions). These measures are set out in the Plan for clarity, and are being kept under review.

### 7.3.2 Step 1: Screening of Flood Risk Management Methods

Not all of the available methods for flood risk management will be applicable in all areas or locations. Some may, for example, not be socially or environmentally acceptable, be excessively expensive or may not be effective in managing or reducing flood risk in a particular community.

Screening is a process that is undertaken for the catchment and AFA spatial scale to filter out flood risk management methods that are not going to provide applicable, acceptable or viable measures for managing flood risk, either alone or in combination with other methods, for a given area or location. The methods were screened, based on an initial assessment, against the following criteria:

- **Applicability:** Effectiveness in managing or reducing flood risk.
- **Economic:** Indicative costs relative to economic benefits.
- **Environmental:** Potential impacts for the environment.
- **Social:** Potential impacts for people, the community and society.
- **Cultural:** Potential impacts for assets and collections of cultural importance.

The outcome of the screening process was a set of flood risk management methods that might form, alone or in combination, potentially viable options for flood risk management measures.

For some communities (AFAs), typically those where the risk is relatively low, no local flood risk protection methods were found to be applicable, acceptable and viable, based on the screening process. In such cases, the process does not move to the next steps described below. However, the River Basin-level prevention and preparedness measures will generally be applicable or available to manage the flood risk that does exist in the community. These cases are described along with other AFAs under Section 7.4.

### 7.3.3 Step 2: Development of Options for Flood Risk Management Measures

The set of flood risk management methods identified through the screening process as being potentially effective or appropriate for each area or location were considered as to how they might be used to form potential measures aimed at achieving the flood risk management Objectives. This process involved professional experience and judgement, informed and guided by local knowledge and suggestions, to develop potentially viable options that incorporate one, or more often a combination of, the screened methods.

The options for possible measures were then developed to outline design, typically to the target Standards of Protection (see Section 7.2.2), based on the information available at the time of development. This permitted an estimation of the cost of the option, and also an appraisal of the option to determine how well it would achieve the flood risk management Objectives, the potential negative impacts arising, and whether it would be economically viable.

The development of options under the CFRAM Programme, while focused primarily on existing risk, included consideration of potential future flood extents, depths and risks based on the flood mapping undertaken for the Mid-Range and High-End Future Scenarios (see Section 5.5). This was completed to identify what flood protection or other measures might be required in the future, and how adaptable measures aimed at addressing existing risks would be to meet future needs.

The development of options typically included the modelling of the measures where these include physical works. This was to determine the effectiveness of the option in reducing risk, and also to assess any impacts up- or down-stream with the objective of ensuring that any proposed measure does not increase risk up- or down-stream. Where a possible increase in risk elsewhere has been identified as being significant then the option would have been rejected or amended. Where a minor increase in risk was identified, then this will be addressed and mitigated at the project-level of assessment (see Section 8.1) to ensure that the measure would not increase risk elsewhere.

The options considered include 'No Change', which means continuing only the current flood risk management activities.

### **7.3.4 Step 3: Appraisal by Multi-Criteria Analysis**

A range of possible options for measures are typically available to manage and reduce flood risk in a given area or location, and so a method of analysis was needed to determine which of the options might be the most effective and appropriate. This analysis needed to take account of the goals of the Plan, i.e., the flood risk management Objectives (see Section 1.4), and also the general importance of each Objective (the 'Global Weighting' - see below) and the local importance or relevance of each Objective (the 'Local Weighting' - see below).

The method of analysis used to appraise the options is called a 'Multi-Criteria Analysis', or 'MCA'. This is a method for appraising an option against a weighted range of diverse Objectives, to produce a mark or score of performance, referred to as the 'MCA-Benefit Score'. To produce the overall MCA-Benefit Score, a number of steps were followed, as below:

1. Each option was scored on how it performed against each Objective in turn (i.e., its benefits in reducing risk or contributing to other objectives, or its negative impact in terms of increasing risk or causing harm or detrimental impacts).
2. This score was then multiplied by both the Global and Local Weightings (see below).
3. The weighted scores for each Objective were then added up to give the overall MCA-Benefit Score for the option.

The MCA-Benefit Score permitted the comparison of one option against another to identify which option would perform best on balance across all of the Objectives, whereby the higher the score, the better the option would perform. The MCA-Benefit Score reflects the balance of benefits and impacts across all sectors and Objectives.

A critical consideration in selecting a preferred, or best-performing, option is cost. One option may perform marginally better than another, but cost considerably more, and it would be in the best interest of the tax-payer to achieve the best performance per Euro invested. The preferred measure, based on the MCA Appraisal, was hence initially determined as that which had the highest MCA-Benefit Score relative to cost.

A detailed description of the MCA Appraisal process is set out in the CFRAM Technical Methodology Note on Option Appraisal and the Multi-Criteria Analysis (MCA) Framework, which is available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)).

#### **7.3.4.1 Assigning Global Weightings for Each Objective**

The MCA makes use of 'Global Weightings' to rank the general importance, or level of 'societal value', for each of the Objectives. The more important the Objective, the higher the Global Weighting, and hence the more influence the Objective has in determining the overall MCA-Benefit Score and the choice of preferred flood risk management measure.

Given the key role the Objectives and their Global Weightings have in selecting preferred measures for managing flood risk, the OPW considered it appropriate to consult on the Global Weightings that would be assigned to each Objective (see Section 4.4.4).

The final Global Weightings adopted for each Objective, which are consistent nationally (i.e., do not vary between River Basins or AFAs), are included in Table 1.2.

#### **7.3.4.2 Assigning Local Weightings for Each Objective**

Local Weightings are intended to reflect the relevance of each Objective within the context of each catchment or AFA for which flood risk management measures are being considered. For example, in a given AFA there may be no Utility Infrastructural assets, or no Environmentally Protected Areas, and hence the Local Weighting for the relevant Objectives should be reduced as they are not relevant for that AFA. A Local Weighting value from 0 up to 5 was assigned for each Objective for each catchment and AFA, depending on the relevance of the Objective in the given area.

The Local Weightings were determined by the Project Consultants in consultation with the OPW and the Project Steering and Progress Groups, and informed by:

- public and stakeholder consultation through questionnaires that were available from the Project Website and issued at the PCDs and through the Project Stakeholder Group, and
- guidance issued by the OPW to ensure a consistent approach nationally (see [www.floodinfo.ie](http://www.floodinfo.ie), CFRAM Technical Methodology Note - Option Appraisal and the Multi-Criteria Analysis (MCA) Framework).

The Local Weightings for the AFAs for the Erne (UoM36) River Basin are set out in the Preliminary Options Report available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)).

#### **7.3.5 Step 4: Economic Appraisal**

As well as an MCA, flood risk management investments must be economically viable, i.e., the economic benefits of a measure (reduction in flood damages) must outweigh the cost of the measure, to ensure value for money. This equation is called the Benefit - Cost Ratio (or 'BCR'), where the BCR should be equal to or greater than one.

The appraisal to determine whether options meet this requirement is called a cost-benefit analysis. This analysis was undertaken to determine the economic viability of each option for each area or location. A more detailed description of the cost-benefit analysis is set out in the CFRAM Technical Methodology Note on Cost-Benefit Analysis (CBA), which is available from the OPW website, [www.floodinfo.ie](http://www.floodinfo.ie).

#### **7.3.6 Step 5: Public And Stakeholder Engagement**

Public and stakeholder engagement and participation in the process to develop effective and appropriate flood risk management measures is critical. The local community typically have a wealth of knowledge about flooding in their area that can help identify possible solutions and ensure that any proposed measures are effective. Community participation is also essential to make sure that any proposed measure is locally-acceptable, addressing key areas of concern and ensuring that the measure, if structural, will fit into the community environment in a way that local people will welcome.

The engagement process with the public and stakeholders to identify potentially suitable measures began at the Public Consultation Days (PCDs) held for the flood mapping (see Section 4.4.3), where people were asked to identify what they saw as potential solutions for



the flood problems in their area, and also what was locally important to guide the identification of the Local Weightings for the MCA Appraisal (see Section 7.3.4).

As options were being considered and appraised, following the processes set out above, a further set of PCDs were held in relevant communities. Members of the local community and other stakeholders attending were presented at these events with the possible options and the findings of the appraisal processes to that time, and were asked for their opinions and input to help guide the process of identifying a preferred measure. The list of PCDs that were held at this stage of the Project is provided in Appendix D.6.

### **7.3.7 Step 6: Identification of Preferred Measures**

The measures set out in this Plan have been determined based on a range of considerations, namely:

- The MCA Benefit - Cost Ratio (BCR).
- The economic viability (the economic BCR).
- The environmental considerations and assessments.
- The adaptability to possible future changes, such as the potential impacts of climate change.
- Professional experience and judgement of the OPW, local authorities and RPS.
- Public and stakeholder input and opinion.

A further series of PCDs were held to engage locally and directly with the community and provide people with opportunity to discuss and fully understand the Draft Plans (see Section 4.4.6). The PCDs in the Erne (UoM36) River Basin were held during the option development stage at the venues listed in Appendix D.7.

The measures to be taken forward to project-level development through the implementation of this Plan are described in Section 7.4 below, and are summarised in Section 7.7.

### **7.3.8 Measures Identified from Other Policies, Projects and Initiatives**

In addition to the measures identified through the CFRAM Programme, a number of other measures and actions are required or have been deemed to be of benefit in managing flood risk through other policies, projects and initiatives. A range of policy and legal requirements, as identified in Table 1.1, mandate that certain measures be implemented, such as the ongoing maintenance of Flood Relief Schemes and Arterial Drainage and Drainage District Schemes, or the consideration of flood risk in planning and development management. Other measures and actions have been identified through past or ongoing projects, such as certain flood relief schemes in AFAs not addressed by the CFRAM Programme, or through other initiatives, such as policy recommendations from the Interdepartmental Flood Policy Co-ordination Group. These measures are identified within the draft Plan along with those developed through the CFRAM Programme.

## **7.4 OUTCOMES**

The application of the process and the resultant outcomes for the Erne (UoM36) River Basin, and for the catchments, sub-catchments and AFAs within the River Basin are set out in the sub-sections below.

### 7.4.1 Measures Applicable for All Areas

There are certain prevention and preparedness measures related to flood risk management, as described in Section 7.2 above and in Appendix F, that form part of wider Government policy. These measures, set out below under the themes of prevention, protection and preparedness, should be applied as appropriate and as applicable across all areas of the River Basin, including properties and areas outside of the AFAs, as well as within.

#### 7.4.1.1 Prevention: Sustainable Planning and Development Management

The application of the Guidelines on the Planning System and Flood Risk Management by the planning authorities is essential to avoid inappropriate development in flood prone areas, and hence avoid unnecessary increases in flood risk into the future. The flood mapping produced through the CFRAM Programme and parallel projects will facilitate the continued application of the Guidelines.

<b>Measure Name:</b>	Application of the Guidelines on the Planning System and Flood Risk Management (DHPLG/OPW, 2009)
<b>Code:</b>	GBNIIENW-36-UoM-9011-M21
<b>Measure:</b>	The Planning Authorities will ensure proper application of the Guidelines on the Planning System and Flood Risk Management (DHPLG/OPW, 2009) in all planning and development management processes and decisions, including where appropriate a review of existing land use zoning and the potential for blue/green infrastructure, in order to support sustainable development, taking account of the flood maps produced through the CFRAM Programme and parallel projects.
<b>Implementation:</b>	Planning Authorities
<b>Funding:</b>	Existing duties (Planning Authorities)

#### 7.4.1.2 Prevention: Sustainable Urban Drainage Systems

Sustainable Urban Drainage Systems (SUDS) can play a role in reducing and managing run-off from new developments to surface water drainage systems, reducing the impact of such developments on flood risk downstream, as well as improving water quality and contributing to local amenity.

<b>Measure Name:</b>	Implementation of Sustainable Urban Drainage Systems (SUDS)
<b>Code:</b>	GBNIIENW-36-UoM-9012-M34
<b>Measure:</b>	In accordance with the Guidelines on the Planning System and Flood Risk Management (DHPLG/OPW, 2009), planning authorities should seek to reduce the extent of hard surfacing and paving and require, subject to the outcomes of environmental assessment, the use of sustainable drainage techniques.
<b>Implementation:</b>	Planning Authorities
<b>Funding:</b>	Existing duties (Planning Authorities)

#### 7.4.1.3 Prevention: Voluntary Home Relocation

In extreme circumstances, the flood risk to a home may be such that the homeowner may consider that continuing to live in the property is not sustainable and would choose to relocate.

In response to the floods of Winter 2015/2016, the Government has agreed to the administrative arrangements for a voluntary homeowner relocation scheme, to provide humanitarian assistance for those primary residences worst affected by these floods. At present, there is no Scheme to provide financial assistance to other home-owners choosing to relocate due to their flood risk.

The Interdepartmental Flood Policy Co-ordination Group is considering the future policy options for voluntary home relocation for consideration by Government.

<b>Measure Name:</b>	Voluntary Home Relocation Scheme
<b>Code:</b>	GBNIIENW-36-UoM-9052-M22
<b>Measure:</b>	Implementation of the once-off Voluntary Homeowner Relocation Scheme that has been put in place by Government in 2017. The Interdepartmental Flood Policy Co-ordination Group is considering the policy options around voluntary home relocation for consideration by Government.
<b>Implementation:</b>	Home-Owners with humanitarian assistance to those qualifying under the Voluntary Homeowners Relocation Scheme, 2017
<b>Funding:</b>	Homeowners and the OPW, under the 2017 Scheme

#### 7.4.1.4 Prevention: Local Adaptation Planning

The National Climate Change Adaptation Framework recognises that local authorities also have an important role to play in Ireland's response to climate adaptation. Given the potential impacts of climate change on flooding and flood risk, the local authorities should take fully into account these potential impacts in the performance of their functions, in particular in the consideration of spatial planning and the planning and design of infrastructure, in line with the Local Authority Adaptation Strategy Development Guidelines (EPA, 2016).

<b>Measure Name:</b>	Consideration of Flood Risk in local adaptation planning
<b>Code:</b>	GBNIIENW-36-UoM-9013-M21
<b>Measure:</b>	Local authorities should take into account the potential impacts of climate change on flooding and flood risk in their planning for local adaptation, in particular in the areas of spatial planning and the planning and design of infrastructure.
<b>Implementation:</b>	Local Authorities
<b>Funding:</b>	Existing duties (Local Authorities)

#### 7.4.1.5 Prevention: Land Use Management and Natural Flood Risk Management Measures

The OPW has been liaising with the EPA on the potential impact of WFD measures on flood risk, which are typically neutral (no impact), or may have some benefit in reducing runoff rates and volumes (e.g., through agricultural measures).

The OPW will work with the EPA, local authorities and other agencies to identify, where possible, measures that will have benefits for both WFD and flood risk management objectives, such as natural water retention measures, and also for biodiversity and potentially other objectives. This will form part of the project-level assessment required to progress physical works and flood relief schemes towards planning or Exhibition and confirmation (see Section 8.1), where potential works may be amended or enhanced by the introduction of natural water retention and similar measures. The work will include seeking, and where possible implementing, pilot studies in coordination with the Local Authority WFD Offices and other relevant agencies. It is anticipated that this is most likely to be achieved in areas where there are pressures on the ecological status of a water body in a sub-catchment where there is also an identified potentially significant flood risk (i.e., an AFA). This coordination will also facilitate the resolution of issues for measures that may otherwise cause potential conflict between the objectives of the two Directives in certain water bodies.

<b>Measure Name:</b>	Assessment of Land Use and Natural Flood Risk Management Measures
<b>Code:</b>	GBNIIENW-36-UoM-9021-M31
<b>Measure:</b>	The OPW will work with the EPA, local authorities and other agencies during the project-level assessments of physical works and more broadly at a catchment-level to identify, where possible, measures that will have benefits for both WFD and flood risk management objectives, such as natural water retention measures, and also for biodiversity and potentially other objectives, including the use of pilot studies and applications, where possible.
<b>Implementation:</b>	Local Authority WFD Offices, OPW, EPA, Others
<b>Funding:</b>	Existing Duties (OPW, Others)

#### 7.4.1.6 Protection: Minor Works Scheme

The Minor Flood Mitigation Works and Coastal Protection Scheme (the 'Minor Works Scheme') is an administrative scheme operated by the OPW under its general powers and functions to support the local authorities through funding of up to €750k to address qualifying local flood problems with local solutions.

<b>Measure Name:</b>	Minor Works Scheme
<b>Code:</b>	GBNIIENW-36-UoM-9051-M61
<b>Measure:</b>	The OPW will continue the Minor Works Scheme subject to the availability of funding and will keep its operation under review to assess its continued effectiveness and relevance.
<b>Implementation:</b>	OPW, Local Authorities
<b>Funding:</b>	OPW, Local Authorities

#### *7.4.1.7 Protection: Maintenance of Arterial Drainage Schemes and Existing Flood Relief Schemes*

There are three Arterial Drainage Schemes but no existing flood relief schemes within the Erne (UoM36) River Basin, namely the Abbey, Duff and Kilcoo Arterial Drainage Schemes. The OPW has a statutory duty under the Arterial Drainage Act, 1945, and the Amendment of the Act, 1995, to maintain the Arterial Drainage and the flood relief Schemes. The local authorities should also maintain those flood relief schemes for which they have maintenance responsibility. This Plan does not amend these responsibilities to provide additional flood relief. The Plan therefore does not set out additional measures in this regard.

The Arterial Drainage Maintenance service has developed and adheres to a suite of Environmental Management Protocols and Standard Operating Procedures which minimise the potential environmental impact of operations. A Strategic Environmental Assessment (SEA) was conducted for the national Arterial Drainage Maintenance activities for the period 2011-2015 and a further SEA process was again carried out for the national Arterial Drainage Maintenance activities for the period 2016-2021. Appropriate Assessments are also carried out on an ongoing basis for Arterial Drainage Maintenance operations. Operations outside the scope of the SEA or AA processes are subject to Ecological Assessment to consider environmental sensitivities around Arterial Drainage Maintenance.

#### *7.4.1.8 Protection: Maintenance of Drainage Districts*

There are fourteen Drainage Districts within the Erne (UoM36) River Basin, namely the Anlore DD, Ballinamore DD, Ballyconnell DD Cavan, Ballyconnell DD Leitrim, Bawn DD, Erne River DD, Kill DD, Killyconnan DD, Leesborough DD, Lonnogs Dennbane DD, Loughs Oughter Gowna & River Erne DD, Rag River DD, Selloo DD and Swanlinbar DD. The local authorities have a statutory duty to maintain the Drainage Districts, and this Plan does not amend these responsibilities to provide additional flood relief. The Plan therefore does not set out additional measures in relation to the maintenance of Drainage Districts.

#### *7.4.1.9 Maintenance of Channels Not Part of a Scheme*

Outside of the Arterial Drainage and Drainage District Schemes, landowners who have watercourses on their lands have a responsibility for their maintenance. Guidance to clarify the rights and responsibilities of landowners in relation to the maintenance of watercourses on or near their lands is available at [www.flooding.ie](http://www.flooding.ie).

#### *7.4.1.10 Preparedness: Flood Forecasting*

The Government decided in January 2016 to establish a National Flood Forecasting and Warning Service. When fully operational, this will be of significant benefit to communities and individuals to prepare for and lessen the impact of flooding. The Government decision has provided the opportunity to proceed with a first stage implementation of the service and will involve the following elements:

- establishment of a National Flood Forecasting Service as a new operational unit within Met Éireann, and
- establishment of an independent Oversight Unit within the Office of Public Works (OPW).

The service will deal with flood forecasting from fluvial (river) and coastal sources and when established it will involve the issuing of flood forecasts and general alerts at both national and catchment scales.

A Steering Group, including representatives from the OPW, the Department of Housing, Planning and Local Government (DHPLG), Met Éireann and the Local Authorities has been

established to steer, support and oversee the establishment of the new service. A number of meetings have taken place to progress this complex project.

Given the complexities involved in establishing, designing, developing and testing this new service, it is anticipated that the first stage of the service will take at least 5 years before it is fully operational. In the interim period, existing flood forecasting and warning systems and arrangements will continue to be maintained.

<b>Measure Name:</b>	Establishment of a National Flood Forecasting and Warning Service
<b>Code:</b>	GBNIIENW-36-UoM-9031-M41
<b>Measure:</b>	The establishment of a new operational unit in Met Éireann to provide, in the medium term, a national flood forecasting service and the establishment of an independent Oversight Unit in the OPW.
<b>Implementation:</b>	OPW, DHPLG, Met Éireann and Local Authorities
<b>Funding:</b>	OPW, DHPLG

#### 7.4.1.11 *Preparedness: Review of Emergency Response Plans for Severe Weather*

Section 4.7 of the Major Emergency Management (MEM) Framework introduces the concept of self-appraisal as part of the systems approach to emergency management. The purpose of the appraisal process is to assist agencies and regions to review, monitor and assess their activities and to identify issues which may need to be addressed and consider what measures they could adopt to improve preparedness, as part of the major emergency development programmes.

The regional appraisal, which is undertaken annually, is based on a self-assessment questionnaire, for which the answers are evidence-based and supported with references to documentary support (e.g. document dates, exercise reports, etc.). The process is supported by meetings of the National Steering Group project team with Regional Steering Group Chairs (2 per annum) to shape future MEM developments and identify challenging issues and areas for improvement. It is the task of the National Steering Group to review and validate these appraisals and provide appropriate feedback.

Flood planning and inter-agency co-ordination are included in appraisals and remains a key objective for National Steering Group and Regional Steering Groups.

The local authorities should, in particular, review their flood event emergency response plans, making use of the information on flood hazards and risks provided through the CFRAM Programme and this Plan.

<b>Measure Name:</b>	Ongoing Appraisal of Flood Event Emergency Response Plans and Management Activities
<b>Code:</b>	GBNIIENW-36-UoM-9032-M42
<b>Measure:</b>	Ongoing, regular appraisal of emergency management activities to improve preparedness and inter-agency coordination and to shape future MEM developments as part of the major emergency development programmes, taking into account in particular the information developed through the CFRAM Programme and this Plan.
<b>Implementation:</b>	Principal Response Agencies, Regional Steering Groups, National Steering Group
<b>Funding:</b>	Existing duties (Implementation Bodies)

#### 7.4.1.12 *Preparedness: Individual and Community Resilience*

While the State, through the OPW, local authorities and other public bodies can take certain actions (subject to environmental assessment, where relevant) to reduce and manage the risk of flooding, individual home-owners, businesses and farmers also have a responsibility to manage the flood risk to themselves and their property and other assets to reduce damages and the risk to personal health in the event of a flood.

Research by the DHPLG is informing a review of the national emergency framework and the supports that can be provided to communities to help them respond to all emergencies, including flooding emergencies. This will build on past initiatives and existing support, such as that provided through the 'Plan, Prepare, Protect' programme (<http://www.flooding.ie/>) and the 'Be Winter Ready' Campaigns (<http://winterready.ie/>).

<b>Measure Name:</b>	Individual and Community Action to Build Resilience
<b>Code:</b>	GBNIIENW-36-UoM-9033-M43
<b>Measure:</b>	All people at flood risk should make themselves aware of the potential for flooding in their area, and take long-term and short-term preparatory actions (subject to environmental assessment, where relevant) to manage and reduce the risk to themselves and their properties and other assets.
<b>Implementation:</b>	Public, business owners, farmers and other stakeholders
<b>Funding:</b>	N/A

#### 7.4.1.13 *Preparedness: Individual Property Protection*

Individual Property Protection can be effective in reducing the damage to the contents, furniture and fittings in a house or business, but are not applicable in all situations (for example, they may not be suitable in areas of deep or prolonged flooding, or for some types of property with pervious foundations and flooring). Property owners considering the use of such methods should seek the advice of an appropriately qualified expert on the suitability of the measures for their property, and consider the possible requirements for environmental assessment.

While there may be some existing tax relief for some homeowners works on their homes which are aimed at preventing the risk of flooding, the Interdepartmental Flood Policy Co-ordination Group is considering the administrative arrangements, for consideration by Government, of any appropriate assistance to home owners, where it is suitable, to install Individual Property Protection measures for their property.

<b>Measure Name:</b>	Individual Property Protection
<b>Code:</b>	GBNIIENW-36-UoM-9053-M43
<b>Measure:</b>	Property owners may consider the installation of Individual Property Protection measures. The Interdepartmental Flood Policy Co-ordination Group is considering the policy options around installation of Individual Property Protection measures for consideration by Government.
<b>Implementation:</b>	Home owners, Interdepartmental Flood Policy Co-ordination Group
<b>Funding:</b>	Home owners, N/A

#### 7.4.1.14 *Preparedness: Flood-Related Data Collection*

Ongoing collection and, where appropriate, publication of hydrometric and meteorological data, and data on flood events as they occur, will help us to continually improve our preparation for, and response, to flooding.

<b>Measure Name:</b>	Flood-Related Data Collection
<b>Code:</b>	GBNIIENW-36-UoM-9041-M61
<b>Measure:</b>	The OPW, Local Authorities / EPA and other organisations collecting and, where appropriate, publishing hydro-meteorological data and post-event event flood data should continue to do so to improve future flood risk management.
<b>Implementation:</b>	OPW, Local Authorities / EPA and other hydro-meteorological agencies
<b>Funding:</b>	Existing duties (Implementation Bodies)

This method is applicable throughout the Erne (UoM36) River Basin. Particularly for Ballinamore, Ballyconnell, Bundoran and Tullaghan AFAs which have poor data availability.

#### 7.4.2 **Erne Sub-Catchment Measures**

The Erne catchment has been thoroughly reviewed as part of this CFRAM Study. In addition to this it is intended that rural risk, including the identification of properties isolated during flood events and related road flooding, will be assessed in more detail in the second cycle of the implementation of the 'Floods' Directive (2017-2012). This review for the Erne in particular will draw from the following reports which should be reviewed in the interim. The proposed OPW summary report will be a collection of existing text from these reports. The reports are -

- 2016, OPW, NWNB CFRAM Preliminary Options Report for the Erne (UoM36) River Basin.
- 2015, OPW, NWNB CFRAM Hydraulics report for the Erne (UoM36) River Basin.



- 2015, OPW, NWNB CFRAM Hydrology report for the Erne (UoM36) River Basin.
- 2014, Rivers Agency, Foyle and Erne Systems Modelling – Erne System.
- 2013, Rivers Agency, Review of Lough Erne Operating Regime.
- 2010 ESBI, Erne Flood of November 2009.
- 2010 OFMDFM Report of the Flooding Taskforce on the Fermanagh Flooding of November 2009.
- 2003 ESB, Regulations and Guidelines for the control of the River Erne.
- 2001 ESBI, River Erne Flood of Winter 1999/2000.

Reporting of this full assessment has found that no methods were found to be feasible from the Erne sub-catchment.

No methods were found to be feasible from the Erne sub-catchment screening. Storage was found to be technically unviable and Improvement of Channel Conveyance methods were found to be technically feasible however uneconomically viable. As no methods have been deemed potentially viable, the next steps in the process, such as identification of options or MCA appraisal have not been implemented.

### **7.4.3 Ballybay AFA Measure**

#### **Description of the Proposed measure**

Potentially viable flood relief works for Ballybay that may be implemented after project-level assessment and planning or Exhibition and confirmation might include physical works. The proposed measure consists of a series of flood embankments and walls. These hard defences would protect to the 1% AEP flood event with an average height of 1.6m and a total length of 2.5km. The potentially viable flood relief works which, at this stage of assessment, are deemed to be preferred are set out in Appendix G (noting that these will be subject to further assessment and possible amendment).

#### **Public Consultation Outcomes**

There are significant issues with flooding of transport infrastructure in the surrounding area. Monaghan County Council have recently undertaken improvement works to reduce flood risk, these are considered complimentary to the proposed works which will provide a preferred Standard of Protection (SoP) for the 1% AEP fluvial flood event throughout Ballybay AFA.

The consultation process provided further information, which has been noted for consideration during the project-level assessment stage; however, none resulted in further changes to the proposed measure at this stage.

#### **Measure Appraisal**

Table 7.2 outlines the MCA appraisal scores for the technical, social, economic and environmental/cultural aspects of the evaluation along with MCA outcomes for the proposed measure. The proposed measure scored better environmentally had a significantly higher benefit cost ratio than the other potential measure which was investigated.

**Table 7.2 Appraisal of the Flood Risk Management Measure/Potential Works**

Option	MCA Appraisal Scores				TOTAL - MCA Benefit Score	Cost (€millions)	MCA Score / Cost	BCR
	Technical	Social	Economic	Environ / Cultural				
Progress the development of a Flood Relief Scheme for Ballybay AFA	600	863	1023	-7	1879	3.64	516.57	2.48

The proposed measure will deliver several key flood protection benefits; reducing risk to numerous local properties and commercial properties, transport links, utilities and social infrastructure/amenity sites in the medium and long term. Protection of Ballybay Waste Water Treatment Plant (WWTP) during flood events may result in positive impacts on local fisheries, biodiversity and water quality, through a reduction in nutrients/pollutants released to water.

The Strategic Environmental Assessment identified a number of potential negative impacts associated with the proposed measures, but these are predominantly short term in nature. They include the potential for disturbance of the local community during construction of the hard defences, and short term sedimentation and water quality impacts. There is also potential for disturbance or loss of habitats and/or species in the direct footprint of the hard defences, and medium to long term visual impacts on lakeland areas.

There are no designated European sites located in the vicinity of, or downstream of, the proposed measure and, as no impacts are expected, they were screened out of a requirement for Appropriate Assessment.

Specific mitigation measures will be identified at project-level assessment stage. A list of potential mitigation measures are outlined in Section 6.6.3 and Appendix G.

**Climate Change Adaptability**

Ballybay AFA is considered to be at moderate vulnerability from the mid-range future scenario and high vulnerability from the high end future scenarios. Adaptation of the proposed measure would require significant additional lengths and heights of hard defences to provide the required SoP, other measures including Natural Flood Risk Management Measures may be adopted to monitor and/or adapt the scheme.

**Conclusion**

<b>Measure Name:</b>	Progress the development of a Flood Relief Scheme for Ballybay AFA
<b>Code:</b>	GBNIIENW-36-IE-AFA-365068-0136-M33
<b>Measure:</b>	Progress the project-level development and assessment of a Flood Relief Scheme for Ballybay, including environmental assessment as necessary and further public consultation, for refinement and preparation for planning / Exhibition and, if and as appropriate, implementation.
<b>Implementation:</b>	OPW and/or Monaghan CoCo - To be confirmed
<b>Funding:</b>	OPW

There are no potential cross border impacts associated with the proposed measure in the trans boundary watercourses, Rivers Agency have been consulted on the proposed measure.

Section 8.1 sets out the routes for the progression of measures and future assessments, including environmental assessments, of any potential future physical works.

#### 7.4.4 Cavan AFA Measure

##### Description of the Proposed measure

Potentially viable flood relief works for Cavan that may be implemented after project-level assessment and planning or Exhibition and confirmation might include physical works. The proposed measure consists of a series of flood embankments and walls. These hard defences would protect to the 1% AEP flood event with an average height of 1.4m and a total length of 2km. The potentially viable flood relief works which, at this stage of assessment, are deemed to be preferred are set out in Appendix G (noting that these will be subject to further assessment and possible amendment).

##### Public Consultation Outcomes

There was a general desire stated for maintenance of watercourses inside and outside the AFA. It is also perceived that the rural issue is significant with damage to other sectors such as agriculture and tourism revenues. Local drainage issues were also identified within the AFA. It is intended that rural risk, including the identification of properties isolated during flood events and related road flooding, will be assessed in more detail in the second cycle of the implementation of the 'Floods' Directive (2017-2021).

The consultation process provided further information, which has been noted for consideration during the project-level assessment stage.

##### Measure Appraisal

Table 7.3 outlines the MCA appraisal scores for the technical, social, economic and environmental/cultural aspects of the evaluation along with MCA outcomes for the proposed measure. One measure was identified for Cavan; consequently this is the proposed measure.

The proposed measure will deliver several key flood protection benefits; reducing risk to numerous local properties and commercial properties, transport links, utilities and social infrastructure/amenity sites in the medium and long term.

**Table 7.3 Appraisal of the Flood Risk Management Measure/Potential Works**

Option	MCA Appraisal Scores				TOTAL - MCA Benefit Score	Cost (€millions)	MCA Score / Cost	BCR
	Technical	Social	Economic	Environ / Cultural				
Progress the development of a Flood Relief Scheme for Cavan AFA	600	794	447	-303	938	4.44	211.22	1.00

The Strategic Environmental Assessment identified a number of potential negative impacts associated with the proposed measures, but these are predominantly short term in nature. They include the potential for disturbance of the local community during construction of the hard defences, and short term sedimentation and water quality impacts. There is also potential for disturbance or loss of habitats and/or species in the direct footprint of the hard defences, and minor visual impacts in the medium to long term.

As the proposed works will be located upstream of Lough Oughter and Associated Loughs SAC and Lough Oughter SPA, with the potential for direct and indirect impacts on the qualifying habitats and/or species, Appropriate Assessment was required. The direct impacts relate to the disturbance of protected bird species of Lough Oughter SPA, while the indirect impacts relate to the risk of increased sediment loads and associated nutrients to the water during the construction phase.

Specific mitigation measures will be identified at project-level assessment stage. A list of potential mitigation measures are outlined in Section 6.6.3 and Appendix G.

**Climate Change Adaptability**

Cavan AFA is considered to be at high vulnerability from the mid-range and high end future scenarios (Section 5.5). Adaptation of the proposed measure would require significant additional lengths and heights of hard defences to provide the required SoP, other measures including Natural Flood Risk Management Measures may be adopted to monitor and/or adapt the scheme.

**Conclusion**

<b>Measure Name:</b>	Progress the development of a Flood Relief Scheme for Cavan AFA
<b>Code:</b>	GBNIIENW-36-IE-AFA-360572-0236-M33
<b>Measure:</b>	Progress the project-level development and assessment of a Flood Relief Scheme for Cavan, including environmental assessment as necessary and further public consultation, for refinement and preparation for planning / Exhibition and, if and as appropriate, implementation.
<b>Implementation:</b>	OPW and/or Cavan CoCo - To be confirmed
<b>Funding:</b>	OPW

There are no potential cross border impacts associated with the proposed measure in the trans-boundary watercourses, Rivers Agency have been consulted on the proposed measure.

Section 8.1 sets out the routes for the progression of measures and future assessments, including environmental assessments, of any potential future physical works.

**7.5 PRIORITISATION OF PROPOSED PROTECTION MEASURES**

Implementing all of the proposed measures as set out in this, and all, Plans would require a significant capital investment as well as substantial resources to manage the implementation process. The Government's National Development Plan 2018 to 2027 has committed up to €1 billion over the lifetime of the Plan for flood relief measures. This will enable the OPW to continue with the implementation of its existing flood relief capital works programme and will also facilitate the phased implementation of the proposed measures

within the Plans. Within this period, it is necessary to prioritise the investment of resources in the delivery of the flood relief capital investment programme.

The basis on which measures in the Plans have been prioritised for implementation is a key consideration in planning the investment of the significant public resources made available for flood relief over the next 10 years. The prioritisation primarily relates to the protection measures to be implemented by the OPW or funded by the OPW but implemented by a local authority.

For the purposes of prioritisation, the measures have been divided into three streams as follows:

1. Large Schemes: Measures costing in excess of €15m
2. Medium and Small Schemes: Measures costing in between €750k/€1m and €15m
3. Minor Schemes: Measures costing less than €750k/€1m

There are only a small number of Large Schemes, all of which will be advanced at an early stage due to their scale and their long lead in period.

It is anticipated that the Minor Schemes will be brought forward by the local authorities, with OPW funding, and so may be advanced at an early stage.

The measures in the remaining stream (Medium and Small Schemes) will be prioritised on a regional basis, by reference to the six CFRAM study areas. The management objective for this €1 billion ten year programme of flood relief works is to efficiently utilise available capacity to plan progression and completion of schemes that deliver greatest protection and maximise return.

## **7.6 FLOOD RISK MANAGEMENT IN OTHER AREAS**

This Plan identifies a series of flood risk management measures for the entire River Basin and also viable, locally-specific flood protection measures for the AFAs identified through the PFRA.

While it is considered that the PFRA identified the areas of significant flood risk throughout Ireland, the PFRA will be reviewed in line with legislation, and other areas can be considered for detailed assessment at that stage.

In the interim, local authorities may avail of the OPW Minor Flood Mitigation Works and Coastal Protection Scheme (Section 2.6.5 and 7.4.1.6), where the relevant criteria are met, to implement local solutions to local flood problems, including in areas outside of the AFAs.

## **7.7 SUMMARY OF PROPOSED MEASURES**

Table 7.4 provides a summary of the measures that are to be progressed through the implementation of the Plan for the Erne (UoM36) River Basin, while Table 7.5 sets out the flood relief schemes and works that have been progressed or proposed through other projects or plans.

**Table 7.4: Summary of Flood Risk Management Measures**

<b>Measure</b>	<b>Implementation</b>	<b>Funding</b>
<b>Measures Applicable for All Areas</b>		
Application of the Guidelines on the Planning System and Flood Risk Management (DHPLG/OPW, 2009)	Planning Authorities	Planning Authorities
Implementation of Sustainable Urban Drainage Systems (SUDS)	Planning Authorities	Planning Authorities
Voluntary Home Relocation	Interdepartmental Flood Policy Co-ordination Group	OPW (2017 Scheme)
Consideration of Flood Risk in Local Adaptation Planning	Local Authorities	Local Authorities
Assessment of Land Use and Natural Flood Risk Management Measures	EPA, OPW, Others	OPW, Others
Minor Works Scheme	OPW, Local Authorities	OPW, Local Authorities
Establishment of a National Flood Forecasting and Warning Service	OPW, DHPLG, Met Éireann and local authorities	OPW, DHPLG
Ongoing Appraisal of Flood Event Emergency Response Plans and Management Activities	Principal Response Agencies, Regional Steering Groups, National Steering Group	Implementation Bodies
Individual and Community Action to Build Resilience	Public, business owners, farmers and other stakeholders	N/A
Individual Property Protection	Home Owners, Interdepartmental Flood Policy Co-ordination Group	Homeowners
Flood-Related Data Collection	OPW, Local Authorities / EPA, and other hydro-meteorological agencies	Implementation Bodies

<b>Catchment / Sub-Catchment Measures</b>		
No Sub-Catchment methods were found to be feasible		
<b>Community-Level (AFA) Measures</b>		
Progress the project-level development and assessment of a Flood Relief Scheme, including environmental assessment as necessary and further public consultation, for refinement and preparation for planning / Exhibition and, if and as appropriate, implementation, for the Communities set out below.		
Ballybay	OPW and/or Monaghan County Council	OPW
Cavan	OPW and/or Cavan Council	OPW

**Table 7.5: Summary of Flood Relief Schemes and Works Progressed or Proposed through Other Projects or Plans**

<b>Flood Relief Schemes and Works Progressed or Proposed through Other Projects or Plans</b>		
<b>Community (AFA)</b>	<b>Scheme or Works</b>	<b>Status</b>
N/A		

## **8 IMPLEMENTATION, MONITORING AND REVIEW OF THE PLAN**

### **8.1 IMPLEMENTATION OF THE PLAN**

The Plan sets out the strategy, actions and measures that are considered to be the most appropriate at this stage of assessment, including a programme of structural and non-structural measures to be implemented and has identified the responsible body/bodies for implementing those measures.

#### **8.1.1 River Basin Level Measures**

The River Basin level measures, i.e., those applicable in all areas (Section 7.4.1), typically do not involve physical works, and represent the implementation of existing policy and/or the development of new policies or Schemes.

Many prevention and preparedness measures are already in-hand with the relevant implementing bodies or are being proactively progressed by the Interdepartmental Flood Policy Co-ordination Group. Other such measures requiring new action should be proactively and urgently progressed and implemented by the relevant implementing bodies, subject to any licences and/or environmental assessments required, through normal business practices.

#### **8.1.2 Catchment and AFA-Level Physical Measures**

Most of the measures at the catchment and/or AFA-level involve physical works. The body responsible for the implementation of measures that will involve physical works, such as a flood relief scheme, will typically be either the OPW or the relevant local authority (see Table 7.4).

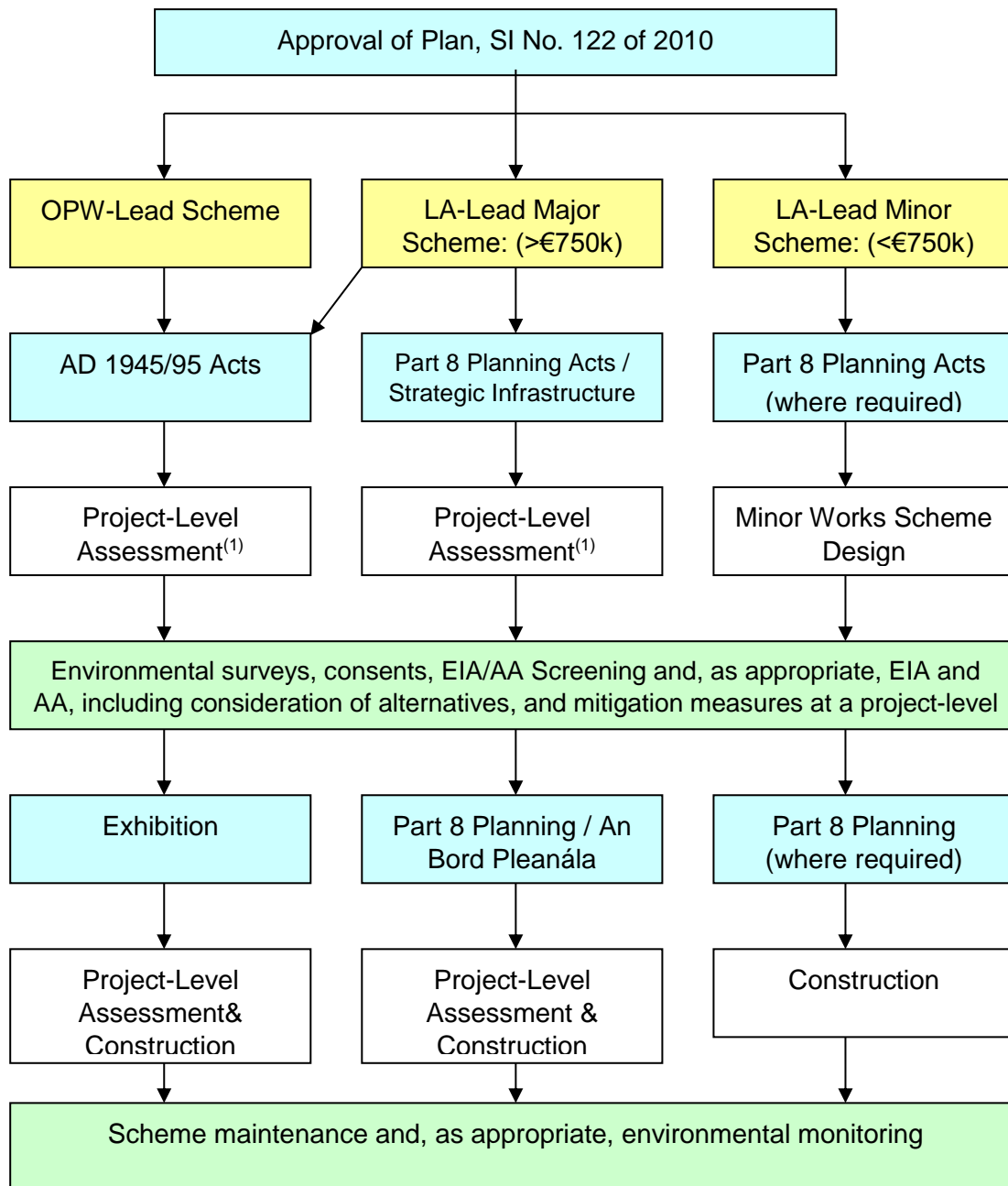
The potential physical flood relief works or 'Schemes' set out in the Plans that have been developed through the CFRAM Programme are to an outline design, and are not at this point ready for construction. Further project-level assessment will be required for such works before implementation, including more detailed adaptation planning for the potential impacts of climate change along with:

- Project-level environmental assessment and appraisal (e.g., EIA and Appropriate Assessment where relevant).
- Further public and stakeholder consultation and engagement (see Section 8.1.4).
- Statutory planning processes, such as planning permission or Public Exhibition and confirmation (Ministerial approval), where relevant.

Local information that cannot be captured at the Plan-level of assessment, such as ground investigation results, project-level environmental assessments and interactions with local urban storm water drainage systems, may give rise at that stage to some amendment of the proposed works to ensure that they are viable, fully adapted, developed and appropriate within the local context, and that they are compliant with environmental legislation. The works set out in the Plan may therefore be subject to some amendment.

There are three routes by which such works may progress to construction stage, as set out in Figure 8.1.





**Figure 8.1: Options for the Progression of Measures Involving Physical Flood Relief Works**

Note (1): Project-level assessment will take account of the potentially viable measures identified in the Plan, but will involve the consideration of alternatives at the project-level and, as appropriate, EIA and AA, including the definition of necessary mitigation measures at the project-level. Only schemes/measures confirmed to be viable following project-level assessment will be brought forward for Exhibition/Planning and Project-Level Assessment

Where measures require further assessment or hydrometric monitoring before progression to further development at a local, project-level, such assessments or monitoring will be implemented and progressed as soon as possible.

### 8.1.3 Other Catchment and AFA-Level Measures

Measures may have been identified at the catchment or AFA-level in the Erne (UoM36) River Basin that do not involve physical works. Such measures might include:

- The need for further hydrometric monitoring / data gathering.
- Further study or analysis (for example, in areas of high technical uncertainty).
- The operation of existing structures to manage water levels or flows.

Measures relating to the operation of existing structures would typically be the responsibility of the ESB or Waterways Ireland, and represent ongoing practice or the enhancement of same.

For the remaining measures under this category, the OPW will advance these, subject to any licences and/or environmental assessments that may be required, as a matter of priority within available resources.

### 8.1.4 Public and Stakeholder Consultation and Engagement

The project development stage will involve a significant level of further public consultation on the proposed measures in the Plan at key points in the progress of the design work required to bring those measures to a state of readiness to submit for planning approval (in the case of projects being implemented by local authorities under the Planning and Development Acts) or for Public Exhibition (in the case of projects being implemented by the OPW under the Arterial Drainage Acts ADA). Public Information Days will be organised to inform the communities affected of the progress with the design of the proposed scheme.

In the case of schemes being implemented by the OPW under the ADA, the main public consultation event is the formal Public Exhibition stage. This involves the preparation of the scheme documentation (schedules setting out details and benefits of the scheme, including names of the proprietors, owners and occupiers of the lands with which the proposed scheme will interfere; maps, drawings, plans, sections setting out the technical detail; Environmental Impact Statement, if required; and Interference Notices sent to each affected person detailing the extent of works proposed on their respective lands or property and any proposed compulsory interference with, or acquisition of, these lands and property). All of the Scheme Documents are forwarded to the relevant Local Authority and they are also placed on formal Public Exhibition in a public building(s) in the area typically over a period of 4 weeks when interested parties and the public have the opportunity to study the proposals and make comments, observations, objections, etc. OPW staff and/or consultancy staff are available at Public Exhibition to answer queries and offer clarification. Interference Notices are also forwarded to affected parties in advance of the Exhibition period. All observations received are responded to and, if necessary, the scheme may be revised as a result of them. Following Public Exhibition, the scheme is submitted to the Minister for Finance and Public Expenditure and Reform for Confirmation (approval) of the Scheme.

The OPW is also considering suitable mechanisms at a national level to provide for consultation and engagement for the national flood risk management programme with stakeholders that have a national remit.

## **8.2 MONITORING OF PROGRESS IN IMPLEMENTATION OF THE PLAN**

The OPW will monitor progress in the implementation of measures for which the OPW has responsibility on an ongoing basis as part of its normal business management processes.

The OPW will coordinate and monitor progress in the implementation of the Plans through an Interdepartmental Co-ordination Group.

On a six-yearly cycle, the OPW will undertake a full review of the progress in the implementation of the Plan and the level of flood risk, and will report this progress publicly and to the European Commission as part of obligations of Ireland under the 'Floods' Directive.

In addition to monitoring of implementation of the measures set out in the Plan, monitoring will also be undertaken in relation to:

- Continued collection and analysis of hydro-meteorological data for improved flood flow and sea level frequency analysis and for observation of the potential impacts of climate change.
- Ongoing recording of flood events through established systems, with photographs, peak water levels, duration, etc., for recording and publication on the National Flood Event Data Archive ([www.floodinfo.ie](http://www.floodinfo.ie)).
- Monitoring of compliance with the Guidelines on the Planning System and Flood Risk Management through ongoing review of development plans, local area plans and other forward planning documents.
- Changes that may affect the areas prone to flooding as shown on the flood maps, with the flood maps updated on an ongoing basis as necessary.

## **8.3 ENVIRONMENTAL MONITORING**

The SEA Directive requires that the significant environmental effects of the implementation of a Plan are monitored in order to identify at an early stage unforeseen adverse effects and in order to undertake appropriate remedial action. The proposed monitoring programme in Table 8.1 is based on the Targets and Indicators established in the SEA Objectives and will be undertaken during development of the 2nd cycle of the Plan.

**Table 8.1 Environmental Monitoring of Plan**

SEA Topic	Objective	Sub-Objective	Indicator	Possible Data and Responsible Authority
<b>Biodiversity, Flora and Fauna</b>	Support the objectives of the Habitats Directive	i) Avoid detrimental effects to, and where possible enhance, Natura 2000 network, protected species and their key habitats, recognising relevant landscape features and stepping stones	Area, condition and trend of European sites and species in the UoM (European sites to review are those identified by AA Screening.)	NPWS – Conservation Action Plans NPWS reporting on Irelands Habitats and Species – Article 17 Reports. NPWS reporting on the status of Irelands Birds – Article 12 Reports.
	Avoid damage to, and where possible enhance, the flora and fauna of the catchment	i) Avoid damage to or loss of, and where possible enhance, nature conservation sites and protected species or other know species of conservation concern	Area, condition and trend of national, regional or local conservation sites in the UoM (National sites to review are those identified in SEA Environmental Report.)	Local Authority – Local Area Plans and County Development Plans. NPWS - Status of Protected Sites and Species in Ireland Reporting
<b>Population and Human Health</b>	Minimise risk to human health and life	i) Minimise risk to human health and life of residents	Residential property flooding in the UoM	OPW, Local Authority and Emergency Services Reporting.
		ii) Minimise risk to high vulnerability properties	High vulnerability sites impacted by flooding in the UoM	OPW, Local Authority and Emergency Services Reporting.
<b>Geology, Soils and Landuse</b>	Minimise risk to agriculture	i) Minimise risk to agriculture	Area of soil resource lost due to flooding and flood risk management in the UoM.	EPA - CORINE landcover mapping. Local Area Plans and County Development Plans – myplan.ie
<b>Water</b>	Support the objectives of the WFD	i) Provide no impediment to the achievement of water body objectives and, if possible, contribute to the achievement of water body objectives	Status and status trend of waterbodies, where FRM activities are within and upstream of a waterbody.	EPA / ERBD – WFD status reporting and RBMPs.
<b>Climate</b>	Ensure flood risk management options are adaptable to future flood risk	i) Ensure flood risk management options are adaptable to future flood risk	Requirement for adaptation of FRM management activities for climate change in the UoM.	OPW and Local Authority reporting.
<b>Material Assets</b>	Minimise risk to transport & utility infrastructure	i) Minimise risk to transport infrastructure	Number and type of transport routes that have flooded in the UoM.	OPW, Local Authority and NRA reporting.
		ii) Minimise risk to utility infrastructure	Number and type of utilities that have flooded in the UoM.	OPW, Local Authority, ESB, Eirgrid, Eircom, BGE, Irish Water and EPA reporting.

<b>Cultural Heritage</b>	Avoid damage to or loss of features, institutions and collections of cultural heritage importance and their setting	i)	Avoid damage to or loss of features, institutions and collections of architectural value and their setting.	Number of designated architectural heritage features, institutions and collections that have flooded in the UoM.	OPW, Local Authority and DAHRRGA reporting. Archaeological Survey of Ireland Sites and Monuments Records
		ii)	Avoid damage to or loss of features, institutions and collections of archaeological value and their setting.	Number of designated archaeological heritage features, institutions and collections that have flooded in the UoM.	OPW, Local Authority and DAHRRGA reporting. Archaeological Survey of Ireland Sites and Monuments Records
<b>Landscape and Visual</b>	Protect, and where possible enhance, landscape character and visual amenity within the river corridor	i)	Protect, and where possible enhance, visual amenity, landscape protection zones and views into / from designated scenic areas within the river corridor.	Length of waterway corridor qualifying as a landscape protection zone within urban areas of UoM. Change of quality in existing scenic areas and routes in the UoM. Loss of public landscape amenities in the UoM.	Local Authority – Landscape Character Assessments, County Development Plans and Local Area Plans. EPA - CORINE Landcover.
<b>Fisheries, Aquaculture &amp; Angling</b>	Protect, and where possible enhance, fisheries resource within the catchment	i)	Maintain existing, and where possible create new, fisheries habitat including the maintenance or improvement of conditions that allow upstream migration for fish species.	Improvement or decline in fish stocks and habitat quality in the UoM. Barriers to fish movement within the UoM.	IFI and WFD fish surveys and reports. Local fisheries reporting.
<b>Amenity, Community &amp; Socio-Economics</b>	Minimise risk to community	i)	Minimise risk to social infrastructure and amenity	Social infrastructure and amenity assets impacted by flooding in the UoM.	OPW and Local Authority reporting.
		ii)	Minimise risk to local employment	Non-residential properties impacted by flooding in the UoM.	OPW and Local Authority reporting.

## 8.4 REVIEW OF THE PFRA, FLOOD MAPS AND THE PLANS

In accordance with the requirements of the EU 'Floods' Directive, the PFRA, flood maps and Plans will be reviewed on a six-yearly cycle, with the first reviews of the PFRA, maps and final Plans due by the end of 2018, 2019 and 2021 respectively.

The review of the PFRA is described in Section 3.3.

The review of the flood maps, on an ongoing basis and formally by the end of 2019, will take account of additional information received and/or physical amendments such as the construction of new infrastructure, and, where appropriate, the amendment of the flood maps.

It is anticipated that this review of the Plans will include any changes or updates since the publication of the Plans, including:

- A summary of the review of the PFRA and the flood maps, taking into account the potential impacts of climate change, including where appropriate the addition or removal of AFAs
- An assessment of the progress made towards the achievement of the flood risk management Objectives
- A description of, and an explanation for, any measures foreseen in the final version of the Plan which were planned to be undertaken and have not been taken forward
- A description of any additional measures developed and/or progressed since the publication of the Plan

The Review of the Plan, which will include assessments under SEA and Habitats Directives as appropriate, taking into account new information available at that time (e.g., as available from the Environmental Monitoring Framework and from the [www.catchments.ie](http://www.catchments.ie) website), will be published in line with relevant legislation, following public and stakeholder engagement and consultation.

## GLOSSARY AND ACRONYMS

Annual Exceedance Probability Or AEP	The probability, typically expressed as a percentage, of a flood event of a given magnitude being equalled or exceeded in any given year. For example, a 1% AEP flood event has a 1%, or 1 in a 100, chance of occurring or being exceeded in any given year.
Appropriate Assessment	An assessment of the potential impacts of a plan or project on the integrity of a site designated as a Natura 2000 Site, as required under the Habitats Directive.
Area for Further Assessment Or AFA	Areas where, based on the Preliminary Flood Risk Assessment, the risks associated with flooding are considered to be potentially significant. For these areas further, more detailed assessment was required to determine the degree of flood risk, and develop measures to manage and reduce the flood risk. The AFAs were the focus of the CFRAM Studies.
Arterial Drainage Scheme	Works undertaken under the Arterial Drainage Act (1945) to improve the drainage of land. Such works were undertaken, and are maintained on an ongoing basis, by the OPW.
Benefiting Lands Catchment	Lands benefiting from an Arterial Drainage Scheme. The area of land draining to a particular point on a river or drainage system, such as an Area for Further Assessment (AFA) or the outfall of a river to the sea.
Catchment Flood Risk Assessment and Management Study Or CFRAM Study	A study to assess and map the existing and potential future flood hazard and risk from fluvial and coastal waters, and to define objectives for the management of the identified risks and prepare a Plan setting out a prioritised set of measures aimed at meeting the defined objectives.
Communities	Cities, towns, villages or townlands where there are a collection of homes, businesses and other properties.
Consequences	The impacts of flooding, which may be direct (e.g., physical injury or damage to a property or monument), a disruption (e.g., loss of electricity supply or blockage of a road) or indirect (e.g., stress for affected people or loss of business for affected commerce)
Drainage	Works to remove or facilitate the removal of surface or sub-surface water, e.g., from roads and urban areas through urban storm-water drainage systems, or from land through drainage channels or watercourses that have been deepened or increased in capacity.
Drainage District	Works across a specified area undertaken under the Drainage Acts to facilitate land drainage.
Flood	The temporary covering by water of land that is not normally covered by water.
‘Floods’ Directive	The EU ‘Floods’ Directive [2007/60/EC] is the Directive that came into force in November 2007 requiring Member States to undertake a PFRA to identify Areas for Further Assessment (AFAs), and then to prepare flood maps and Plans for these areas.
Flood Extent	The extent of land that has been, or might be, flooded. Flood extent is often represented on a flood map.
Flood Hazard Map	A map indicating areas of land that may be prone to flooding, referred to as a flood extent map, or a map indicating the depth, velocity or other aspect of flooding or flood waters for a given flood event. Flood hazard

	maps are typically prepared for either a past event or for (a) potential future flood event(s) of a given probability.
Flood Risk Map	A map showing the potential risks associated with flooding. These maps may indicate a particular aspect of risk, taking into account the probability of flooding (e.g., annual average economic damages), but can also show the various receptors that could be affected by floods of different probabilities.
Flood Risk Management Plan (Plan)	A Plan setting out a prioritised set of measures within a long-term sustainable strategy aimed at achieving defined flood risk management objectives. The Plan is developed at a River Basin (Unit of Management) scale, but is focused on managing risk within the AFAs.
Floodplain	The area of land adjacent to a river or coastal reach that is prone to periodic flooding from that river or the sea.
Fluvial	Riverine, often used in the context of fluvial flooding, i.e., flooding from rivers, streams, etc.
Habitats Directive	The Habitats Directive [92/43/EEC] aims at securing biodiversity through the provision of protection for animal and plant species and habitat types of European importance.
Hazard	Something that can cause harm or detrimental consequences. In this context, the hazard referred to is flooding.
Hydraulics	The science of the behaviour of fluids, often used in this context in relation to estimating the conveyance of flood water in river channels or structures (such as culverts) or overland to determine flood levels or extents.
Hydrology	The science of the natural water cycle, often used in this context in relation to estimating the rate and volume of rainfall flowing off the land and of flood flows in rivers.
Hydrometric Area	Hydrological divisions of land, generally large catchments or a conglomeration of small catchments, and associated coastal areas. There are 40 Hydrometric Areas in the island of Ireland.
Indicative	This term is typically used to refer to the flood maps developed under the PFRA. The maps developed are approximate, rather than highly detailed, with some local anomalies.
Individual Risk Receptor Or IRR	A single receptor (see below) that has been determined to represent a potentially significant flood risk (as opposed to a community or other area at potentially significant flood risk, known as an Area for Further Assessment, or 'AFA').
Inundation	Another word for flooding or a flood (see 'Flood')
Measure	A measure (when used in the context of a flood risk management measure) is a set of works, structural and / or non-structural, aimed at reducing or managing flood risk.
National CFRAM Programme	The programme developed by the OPW to implement key aspects of the EU 'Floods' Directive in Ireland, which included the CFRAM Studies, and built on the findings of the PFRA.
Pluvial	Refers to rainfall, often used in the context of pluvial flooding, i.e., flooding caused directly from heavy rainfall events (rather than over-flowing rivers).
Point Receptor	Something that might suffer harm or damage as a result of a flood, that is at a particular location that does not cover a large area, such as a house, office, monument, hospital, etc.



Preliminary Flood Risk Assessment Or PFRA	An initial, high-level screening of flood risk at the national level to determine where the risks associated with flooding are potentially significant, to identify the AFAs. The PFRA is the first step required under the EU 'Floods' Directive.
Public Consultation Day Or PCD	A public and stakeholder consultation and engagement event advertised in advance, where the project team displayed and presented material (e.g., flood maps, flood risk management options) at a venue within a community, with staff available to explain and discuss the material, and where members of the community and other interested parties could provide local information and put forward their views.
Receptor	Something that might suffer harm or damage as a result of a flood, such as a house, office, monument, hospital, agricultural land or environmentally designated sites.
Return Period	A term that was used to describe the probability of a flood event, expressed as the interval in the number of years that, on average over a long period of time, a certain magnitude of flood would be expected to occur. This term has been replaced by 'Annual Exceedance Probability, as Return Period can be misleading.
Riparian	River bank. Often used to describe the area on or near a river bank that supports certain vegetation suited to that environment (Riparian Zone).
Risk	The combination of the probability of flooding, and the consequences of a flood.
River Basin	An area of land (catchment) draining to a particular estuary or reach of coastline.
River Basin District Or RBD	A regional division of land defined for the purposes of the Water Framework Directive. There are eight RBDs in the island of Ireland; each comprising a group of River Basins.
Riverine	Related to a river
Runoff	The flow of water over or through the land to a waterbody (e.g., stream, river or lake) resulting from rainfall events. This may be overland, or through the soil where water infiltrates into the ground.
Sedimentation	The accumulation of particles (of soil, sand, clay, peat, etc.) in the river channel
Significant Risk	Flood risk that is of particular concern nationally. The PFRA Main Report (see <a href="http://www.floodinfo.ie">www.floodinfo.ie</a> ) sets out how significant risk is determined for the PFRA, and hence how Areas for Further Assessment have been identified.
Strategic Environmental Assessment Or SEA	An SEA is an environmental assessment of plans and programmes to ensure a high level consideration of environmental issues in the plan preparation and adoption, and is a requirement provided for under the SEA directive [2001/42/EC]
Standard of Protection Or SoP	The magnitude of flood, often defined by the annual probability of that flood occurring being exceeded (the Annual Exceedance Probability, or 'AEP'), that a measure / works is designed to protect the area at risk against.
Surface Water	Water on the surface of the land. Often used to refer to ponding of rainfall unable to drain away or infiltrate into the soil.
Surge	The phenomenon of high sea levels due to meteorological conditions, such as low pressure or high winds, as opposed to the normal tidal cycles
Survey Management Project	A project commissioned by the OPW in advance of the CFRAM Studies to specify and manage a large proportion of the survey work.

Sustainability	The capacity to endure. Often used in an environmental context or in relation to climate change, but with reference to actions people and society may take.
Tidal	Related to the tides of the sea / oceans, often used in the context of tidal flooding, i.e., flooding caused from high sea or estuarine levels.
Topography	The shape of the land, e.g., where land rises or is flat.
Transitional Water	The estuarine or inter-tidal reach of a river, where the water is influenced by both freshwater river flow and saltwater from the sea.
Unit of Management Or UoM	A hydrological division of land defined for the purposes of the Floods Directive. One Plan has been prepared for each Unit of Management, which is referred to within the Plan as a River Basin.
Vulnerability	The potential degree of damage to a receptor (see above), and/or the degree of consequences that could arise in the event of a flood.
Waterbody	A term used in the Water Framework Directive (see below) to describe discrete section of rivers, lakes, estuaries, the sea, groundwater and other bodies of water.
Water Framework Directive Or WFD	The Water Framework Directive [2000/60/EC] aims to protect surface, transitional, coastal and ground waters to protect and enhance the aquatic environment and ecosystems and promote sustainable use of water resources.

## LIST OF ACRONYMS

<b>AA</b>	Appropriate Assessment
<b>AEP</b>	Annual Exceedance Probability
<b>AFA</b>	Area for Further Assessment
<b>AR5</b>	5th Assessment Report (IPCC)
<b>BCR</b>	Benefit - Cost Ratio
<b>CFRAM</b>	Catchment-Based Flood Risk Assessment and Management
<b>DHPLG</b>	Department of Housing, Planning and Local Government
<b>EIA</b>	Environmental Impact Assessment
<b>EPA</b>	Environmental Protection Agency
<b>ESB</b>	Electricity Supply Board
<b>EU</b>	European Union
<b>FD</b>	Floods Directive
<b>FRMP</b>	Flood Risk Management Plan
<b>FRR</b>	Flood Risk Review
<b>FSR</b>	Flood Studies Report
<b>FSU</b>	Flood Studies Update
<b>HEFS</b>	High-End Future Scenario
<b>HPW</b>	High Priority Watercourse
<b>ICPSS</b>	Irish Coastal Protection Strategy Study
<b>IED</b>	Industrial Emissions Directive
<b>INFF</b>	Irish National Flood Forum
<b>IPCC</b>	Intergovernmental Panel on Climate Change
<b>IROPI</b>	Imperative Reasons of Over-riding Public Interest
<b>MCA</b>	Multi-Criteria Analysis
<b>MPW</b>	Medium Priority Watercourse
<b>MRFS</b>	Mid-Range Future Scenario
<b>NCCAF</b>	National Climate Change Adaptation Framework

<b>OPW</b>	Office of Public Works
<b>PCD</b>	Public Consultation day
<b>PFRA</b>	Preliminary Flood Risk Assessment
<b>RBD</b>	River Basin District
<b>RBMP</b>	River Basin Management Plan
<b>SAC</b>	Special Area of Conservation
<b>SEA</b>	Strategic Environmental Assessment
<b>SFRA</b>	Strategic Flood Risk Assessment
<b>SI</b>	Statutory Instrument
<b>SPA</b>	Special Protection Area
<b>SUDS</b>	Sustainable Urban Drainage Systems
<b>UoM</b>	Unit of Management
<b>WFD</b>	Water Framework Directive
<b>WWTP</b>	Waste Water Treatment Plant

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# APPENDICES

# APPENDIX A

## FLOODING AND FLOOD RISK

### A.1 INTRODUCTION

A flood is defined in the 'Floods' Directive as a "temporary covering by water of land not normally covered by water", i.e., the temporary inundation of land that is normally dry. Flooding is a natural process that can happen at any time in a wide variety of locations.

Flood **hazard** is the potential threat posed by flooding to people, property, the environment and our cultural heritage. The degree of hazard is dependent on a variety of factors that can vary from location to location and from one flood event to another. These factors include the extent and depth of flooding, the speed of the flow over the floodplains, the rate of onset and the duration of the flood.

Flooding only presents a **risk** however when people, property, businesses, farms, infrastructure, the environment or our cultural heritage can be potentially impacted or damaged by floods. Flood risk is the combination of the probability of flood events of different magnitudes and the degree of the potential impact or damage that can be caused by a flood. The actual damage that can be caused depends on the vulnerability of society, infrastructure and our environment to damage or loss in the event of a flood, i.e., how sensitive something is to being damaged by a flood.

### A.2 Types and Causes of Flooding

Flooding can occur from a range of sources, individually or in combination, as described below.

#### A.2.1 Coastal Flooding

Coastal flooding occurs when sea levels along the coast or in estuaries exceed neighbouring land levels, or overcome coastal defences where these exist, or when waves overtop the coastline or coastal defences. Mean sea levels around Ireland are rising (Dwyer and Devoy, 2012), and are expected to continue to rise due to climate change in the range of 0.52 to 0.98m (IPCC, 2014) by 2100, with an associated increase in flood risk from the sea over the coming decades.

Coastal flooding can also occur in the form of tsunami, and Ireland has suffered from tsunami flooding in the past<sup>1</sup>. It was determined during the Preliminary Flood Risk Assessment (PFRA, see Section 3) however that this cause of flooding is not, on the basis of our current understanding, a significant cause of flood risk in Ireland, although further investigation is required on this matter. As a result, tsunami risk is not addressed in this Plan.

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<sup>1</sup> The tsunami that devastated Lisbon, Portugal in 1755 also hit the south coast of Ireland according to records of that time, and there are reports of tsunami-like flood events around the South coast from 1761 and 1854 (Pers comm., GSI)

### **A.2.2 Fluvial Flooding**

Fluvial flooding occurs when rivers and streams break their banks and water flows out onto the adjacent low-lying areas (the natural floodplains). This can arise where the runoff from heavy rain exceeds the natural capacity of the river channel, and can be exacerbated where a channel is blocked or constrained or, in estuarine areas, where high tide levels impede the flow of the river out into the sea. While there is a lot of uncertainty on the impacts of climate change on rainfall patterns, there is a clear potential that fluvial flood risk could increase into the future.

### **A.2.3 Pluvial Flooding**

Pluvial flooding occurs when the amount of rainfall exceeds the capacity of urban storm water drainage systems or the infiltration capacity of the ground to absorb it. This excess water flows overland, ponding in natural or man-made hollows and low-lying areas or behind obstructions. This occurs as a rapid response to intense rainfall before the flood waters eventually enter a piped or natural drainage system. This type of flooding is driven in particular by short, intense rain storms.

### **A.2.4 Groundwater Flooding**

Groundwater flooding occurs when the level of water stored in the ground rises as a result of prolonged rainfall, to meet the ground surface and flows out over it, i.e. when the capacity of this underground reservoir is exceeded. Groundwater flooding results from the interaction of site-specific factors such as local geology, rainfall infiltration routes and tidal variations. While the water level may rise slowly, it may cause flooding for extended periods of time. Hence, such flooding may often result in significant damage to property or disruption to transport. In Ireland, groundwater flooding is most commonly related to turloughs in the karstic limestone areas prevalent in particular in the west of Ireland.

### **A.2.5 Other Causes of Flooding**

The above causes of flooding are all natural; caused by either extreme sea levels or heavy or intense rainfall. Floods can also be caused by the failure or exceedance of capacity of built or man-made infrastructure, such as bridge collapses, from blocked piped sewerage networks, or the failure or over-topping of reservoirs or other water-retaining embankments (such as raised canals). While it is recognised that some of these other sources may cause local problems, it was determined during the PFRA (see Section 3) however that these causes of flooding are not, in the context of the national flood risk and on the basis of our current understanding, causes of significant flood risk, or can not always be foreseen, and hence are not addressed in the Plan.

## **A.3 IMPACTS OF FLOODING**

### **A.3.1 Impacts on people and society**

Flooding can cause physical injury, illness and loss of life. Deep, fast flowing or rapidly rising flood waters can be particularly dangerous. For example, even shallow water flowing at 2 metres per second (m/sec) can knock children and many adults off their feet, and vehicles can be moved by flowing water of only 300mm depth. The risks increase if the floodwater is carrying debris. Some of these impacts may be immediate, the most significant being drowning or physical injury due to being swept away by floods. Floodwater contaminated by sewage or other pollutants (e.g. chemicals stored in garages or commercial properties) can also cause illnesses, either directly as a result of contact with the polluted floodwater or indirectly, as a result of sediments left behind. Those most likely to be at risk are people living in a single-storey bungalow or below ground in a basement, those outdoors on foot or in a vehicle, or people staying in a tent or caravan.



As well as the immediate dangers, the impact on people and communities as a result of the stress and trauma of being flooded or having access to their property cut-off by floodwaters, or even of being under the threat of flooding, can be immense. Long-term impacts can arise due to chronic illnesses and the stress associated with being flooded and the lengthy recovery process.

The ability of people to respond and recover from a flood can vary. Vulnerable people, such as the elderly, people with mobility difficulties or those who have a long-term illness, are potentially less able to respond to a flood emergency. Some people may have difficulty in replacing household items damaged in a flood and may lack the financial means to recover and maintain acceptable living conditions after a flood.

Floods can also cause impacts on communities as well as individuals through the temporary, but sometimes prolonged, loss of community services or infrastructure, such as schools, health services, community centres or amenity assets.

### **A.3.2 Impacts on property**

Flooding can cause severe damage to properties. Floodwater is likely to damage internal finishes, contents and electrical and other services and possibly cause structural damage. The physical effects can have severe long-term impacts, with re-occupation sometimes not being possible for over a year. The costs of flooding are increasing, partly due to increasing amounts of electrical and other equipment within developments. The degree of damage generally increases with the depth of flooding, and sea-water flooding may cause additional damage due to corrosion.

Flooding can also cause significant impacts to agriculture. A certain level of flooding is intrinsic in certain areas, and agricultural management takes this into account, however extreme or summer flooding can have detrimental impacts through loss of production, as well as damage to land and equipment.

### **A.3.3 Impacts on Infrastructure**

The damage flooding can cause to businesses and infrastructure, such as transport or utilities like electricity, gas and water supply, can have significant detrimental impacts on individuals and businesses and also local and regional economies. Flooding of primary roads or railways can deny access to large areas beyond those directly affected by the flooding for the duration of the flood event, as well as causing damage to the road or railway itself. Flooding of water distribution infrastructure such as pumping stations or of electricity sub-stations can result in loss of water or power supply over large areas. This can magnify the impact of flooding well beyond the immediate community. The long-term closure of businesses, for example, can lead to job losses and other economic impacts.

### **A.3.4 Impacts on the Environment**

Detrimental environmental effects of flooding can include soil and bank erosion, bed erosion or siltation, landslides and damage to vegetation and species that are not resilient against flooding, as well as the impacts on water quality, habitats and flora and fauna caused by pollutants carried by flood water. Flooding can however be a necessary element of natural and semi-natural habitats. Many wetland habitats are dependent on continual or periodic flooding for their sustainability and can contribute to the storage of flood waters to reduce flood risk elsewhere.

### **A.3.5 Impacts on our Cultural Heritage**

In the same way as flooding can damage properties, flood events can damage or destroy assets or sites of cultural heritage value. Particularly vulnerable are monuments, structures or assets (including building contents) made of wood or other soft materials, such as works of art and old paper-based items such as archive records, manuscripts or books. Soil erosion during flood events could also destroy buried heritage and archaeological sites.

## **A.4 POTENTIAL IMPACTS OF FUTURE CHANGE**

It is likely that climate change will have a considerable impact on flood risk in Ireland, such as through rising mean sea levels, increased wave action and the potential increases in winter rainfall and intense rainfall events. Land use change, for example through new housing and other developments, can also increase potential future flood risk.

# APPENDIX B

## PHYSICAL OVERVIEW OF THE RIVER BASIN

### B.1 TOPOGRAPHY, GEOLOGY, SOILS AND GROUNDWATER

Section 2.1, Figure 2.1 demonstrates the drumlin topography of the Erne (UoM36) River Basin, showing a generally north westerly drainage, towards Upper, then Lower, Lough Erne and onwards to the River Erne's discharge to Donegal Bay at Ballyshannon. The area is bounded by several other UoMs and districts; starting at the north UoM01 of the North Western district, going clockwise, the Neagh-Bann, the Eastern, the Shannon and the Western River Basin Districts.

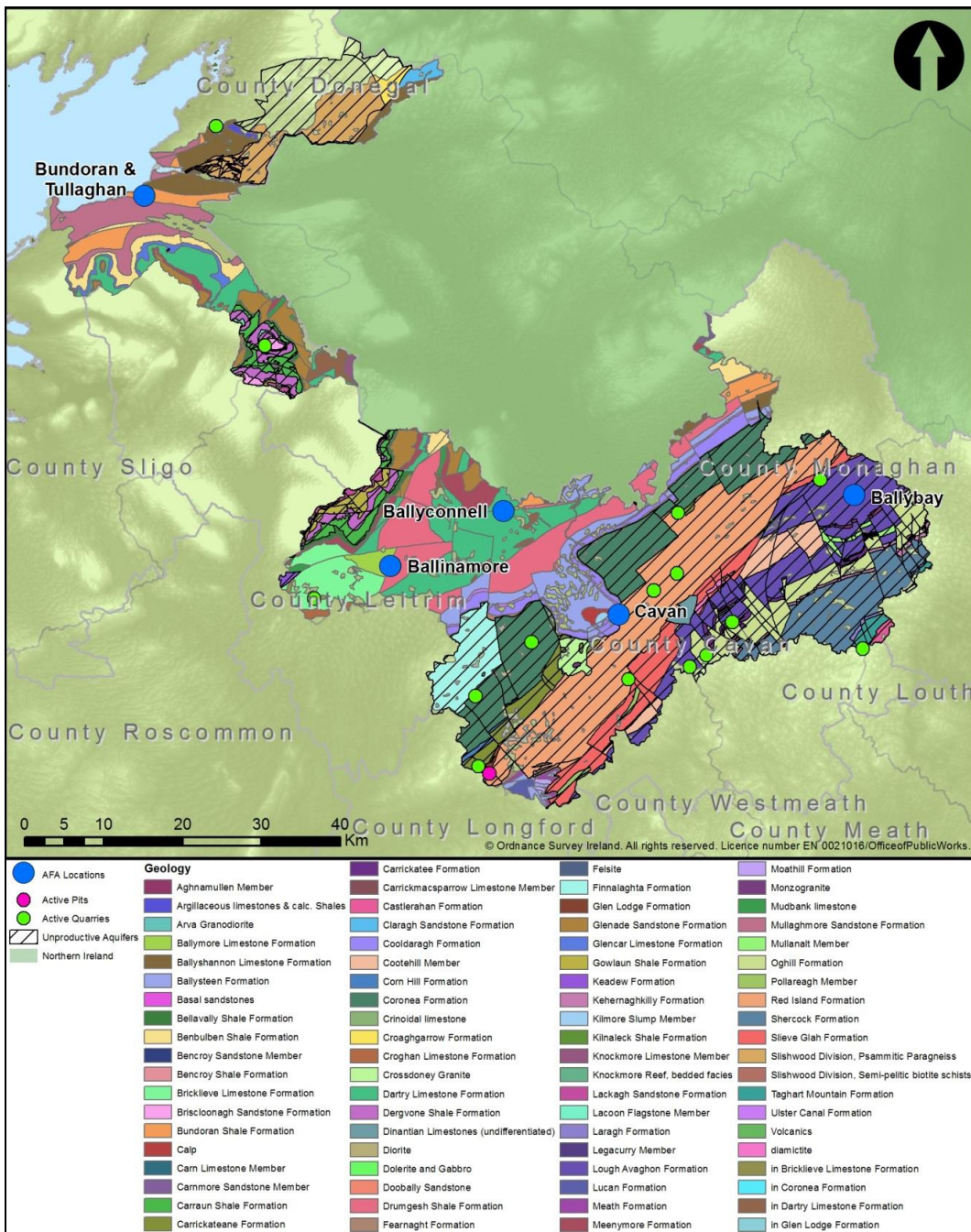
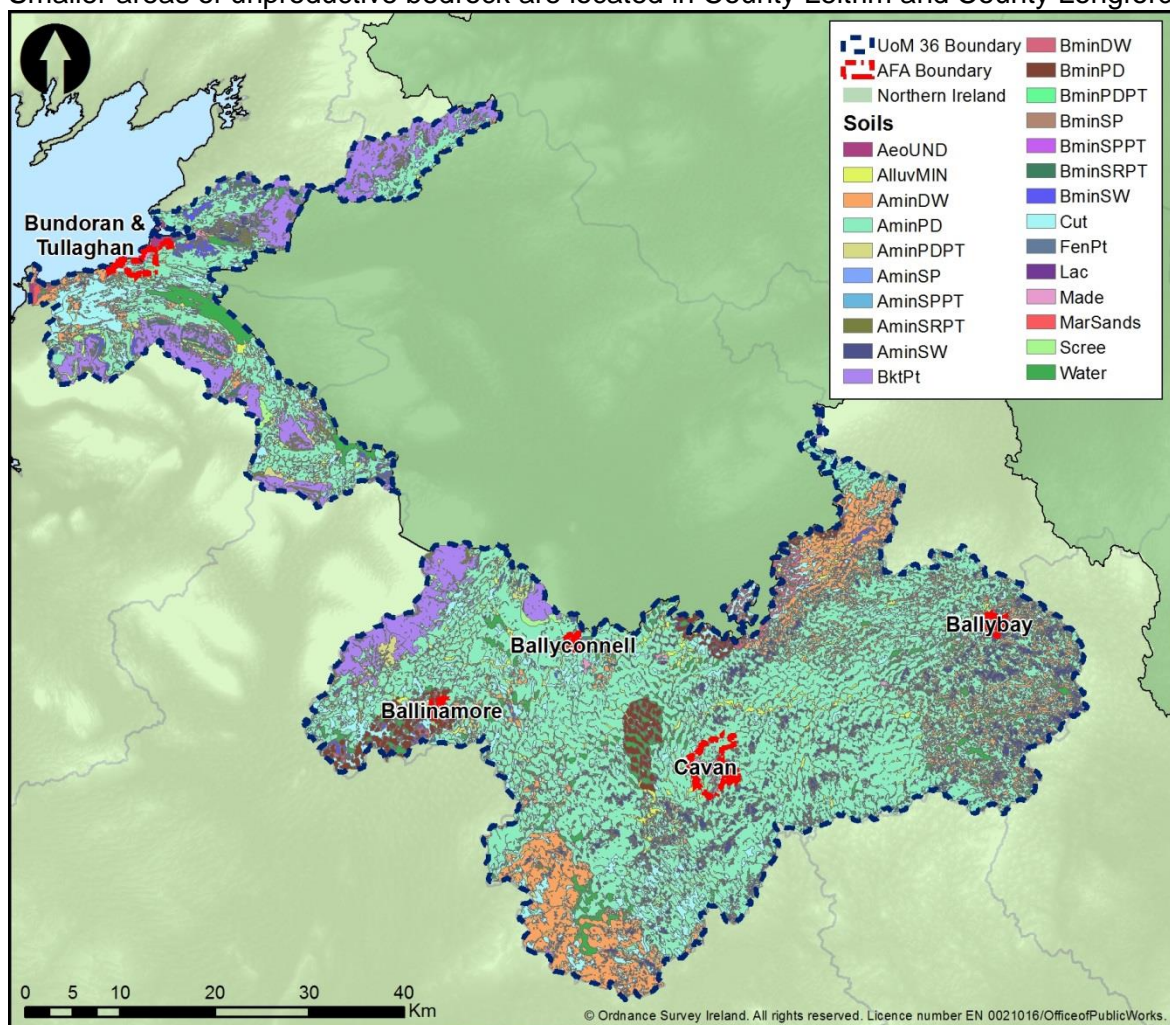


Figure B.1 Geology & Quarries, Mines and Unproductive Aquifers

The geology of the Erne (UoM36) River Basin, as shown in Figure B.1, consists of massive sandstone and microconglomerate stretches from County Longford, through Cavan and into County Monaghan, while greywacke, microconglomerate and argillite also run in a north-east direction through Cavan and Monaghan, and formations of turbidite, red shale, and minor volcanic rocks stretch from counties Longford and Leitrim to Cavan and Monaghan. Dark fine-grained cherty limestone is present in the Erne (UoM36) River Basin, with large pockets in County Cavan and eastern Leitrim, with smaller areas in Monaghan and northern Leitrim. Dark shale and fine-grained limestone has also formed in County Cavan, eastern Leitrim and western Monaghan, while fine to coarse grained turbidite is also present in a formation spanning across the Cavan/Monaghan border between Bailieborough and Cootehill.

Figure B.1 also demonstrates the distribution of the Irish Geological Heritage sites, the mines and the areas of unproductive aquifers in the NWNB study area. Bedrock that is generally unproductive is present in large parts of County Cavan and County Monaghan. Smaller areas of unproductive bedrock are located in County Leitrim and County Longford.



**Figure B.2 Soil Types**

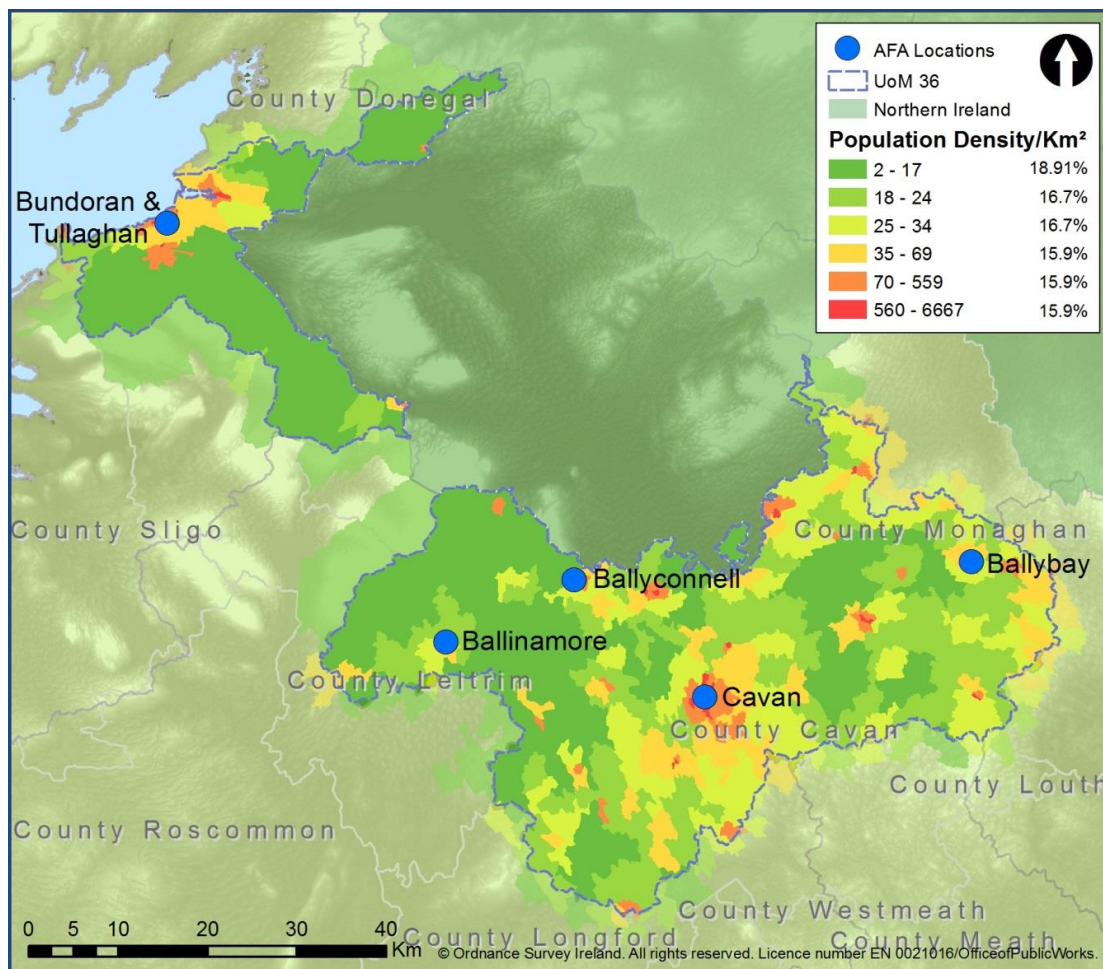
The most predominant soil types in the Erne (UoM36) River Basin (Figure B.2) are deep poorly drained minerals derived from mainly non-calcareous parent materials including surface water and ground water gleys cover over half of the Erne (UoM36) River Basin with 50.3% coverage. Blanket peat and cutaway/cutover peat including basin peats and some blanket peat also covers significant pockets present in County Leitrim, Monaghan and Cavan. There is wide distribution of acid brown earths and brown podzolics are present in significant areas in northern Longford, a large area on either side of the

Cavan/Monaghan border. Shallow well drained minerals derived from mainly non-calcareous parent materials including shallow acid brown earths/brown podzolics, lithosols, regosols, and some outcropping rock are also present throughout mid Cavan and mid Monaghan.

## B.2 LAND USE AND LAND MANAGEMENT

The 2011 census data held by the Central Statistics Office (CSO, 2011) show a total population for the NWNB study area of approximately 401,343, of which 253,675 are in the North Western RBD. The North Western RBD has a low average population density. Less than 2% of the land is urbanised and many people live in small villages or single dwellings. Most of the main urban areas are located beside rivers – Ballybofey, Cavan, Donegal Town and Letterkenny. Population has increased in County Donegal by around 9% since the previous census in 2006, with Counties Cavan (14%) Monaghan (+8%) and Louth (+11%) also recording growth at or above the national average (+8%) over the same period.

The 2011 census also revealed the high rates of emigration which have occurred during the economic downturn following the previous census, with a decrease of 12% since 2006 in the population of 19-24 year olds. The CSO confirmed that emigration plays a significant role in the diminishing young population, with around 30,000 young people aged between 15 and 24 leaving the country each year to seek work elsewhere. This has left behind a population with a higher proportion of aging (>65) people and particularly young people (<15) than elsewhere in Europe.

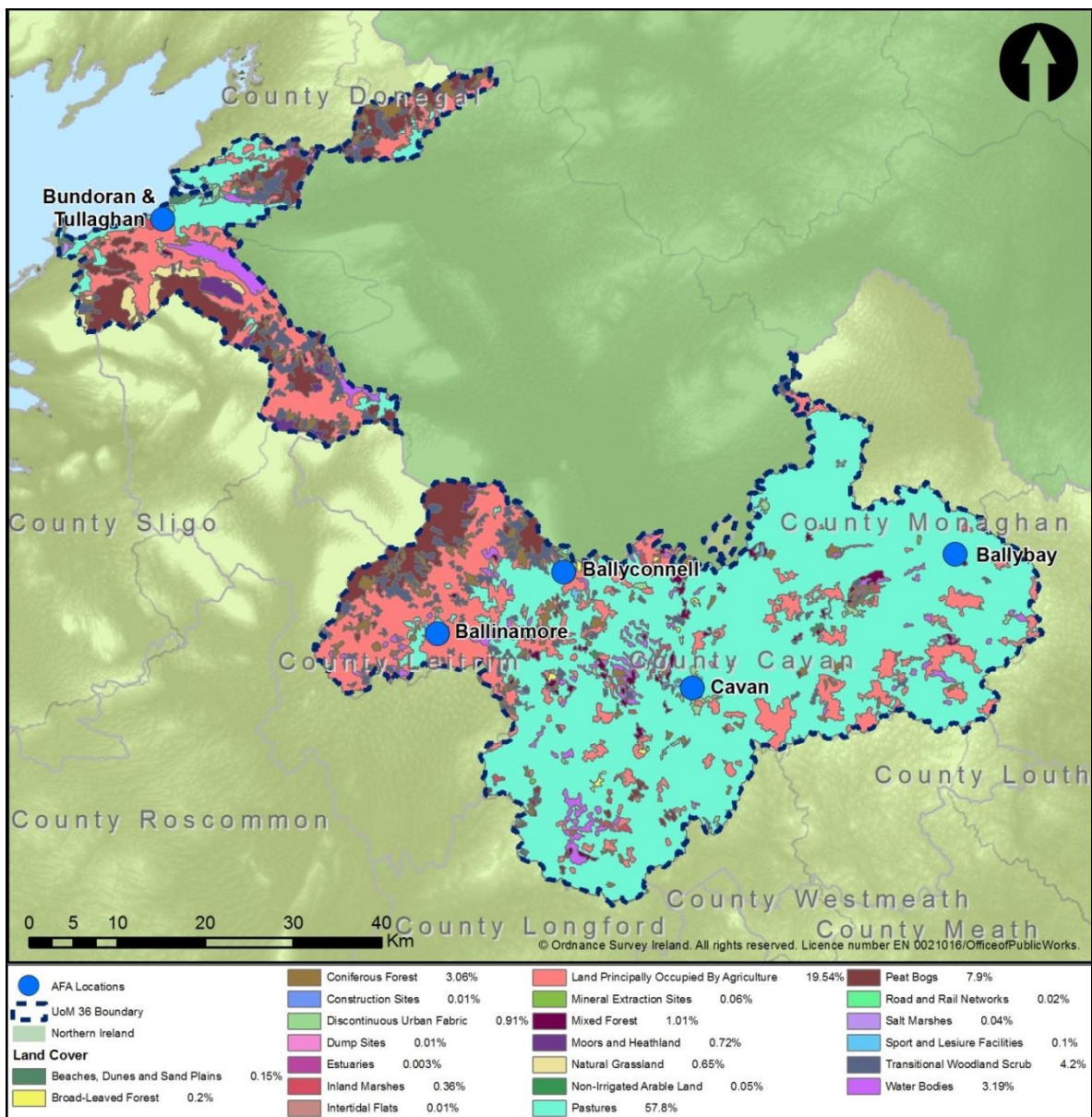


**Figure B.3** Population Density (population/km<sup>2</sup>) by Small Area - 2011 Census

The population trend within the NWNB study area is generally one of increasing growth, broadly matching the national average growth through the last census period of around 8%, although some areas, such as County Cavan, are experiencing greater rates of up to 14%. There will be ongoing population pressure on infrastructure and resources and the provision of adequate health care resources for the expanding population, particularly in terms of the expansion of the elderly and young populations that are not economically active.

The population density by electoral division for the Erne (UoM36) River Basin is shown in Figure B.3 (CSO, 2011).

Increases in population pose land use and land management pressures which can influence catchment response. For example, demand to increase agricultural productivity, which coincides with the Irish agricultural industry also aiming to provide more goods to the global market. Associated land drainage to improve soil quality may have effects on flood risk by increasing the speed at which water reaches the main arterial river networks.



**Figure B.4 Land cover in the Erne (UoM36) River Basin determined from the CORINE Land Cover Database**

Land use directly affects the surface and groundwater environments through processes such as run off, infiltration and abstraction. The broad pattern of land cover in the NWNB study area has been determined from the CORINE Land Cover Database (2012) from which it can be seen that the main land use types in the study area are agricultural lands (pastures, arable, etc.), however there are also significant areas of peat bogs.

The Erne catchment is essentially rural; the predominant land use is pasture, reflecting the rural nature of the catchment and subsequent reliance on livestock farming. Intensive farming mainly consists of beef, dairy, sheep and pig farming. The upland regions of the study area contain areas of natural vegetation with pockets of peat bogs, supporting coniferous forest plantations as well as sheep and cattle grazing.

Land cover is dominated by agricultural pastureland, with urban areas making up a very small proportion of the Erne (UoM36) River Basin. While it is unlikely that the general pattern of land use will be substantially changed in the future, the increasing population will continue to drive a requirement for new housing and expansion of developed areas. The broad pattern of land cover, as shown in Figure B.4, in the Erne (UoM36) River Basin has been determined from the CORINE Land Cover Database (2012) from which it can be seen that four land use types dominate the area. These are: pastures, agricultural, peat bogs and transitional woodland scrub areas.

Increases in population pose pressures on agriculture to increase productivity, which coincides with the Irish agricultural industry also aiming to provide more goods to the global market. Land drainage to improve soil quality may have effects on flood risk by increasing the speed at which water reaches the main arterial river networks.

The 2011 census shows a dramatic increase in population from the 2006 consensus. These increases have been centralised around major urban areas. Within the Erne (UoM36) River Basin, Cavan represents the highest volume of urban growth constituting a 30% increase based on a comparison of the urban areas with each AFA. From 2006 to 2011 there was a population increase of 19%. The average increases in the projected growth rates are 1% and 3% for the mid-range to high end scenarios respectively with an average percent of urbanisation projected also to increase to 13% and 59%.

### **B.3 HYDROLOGY**

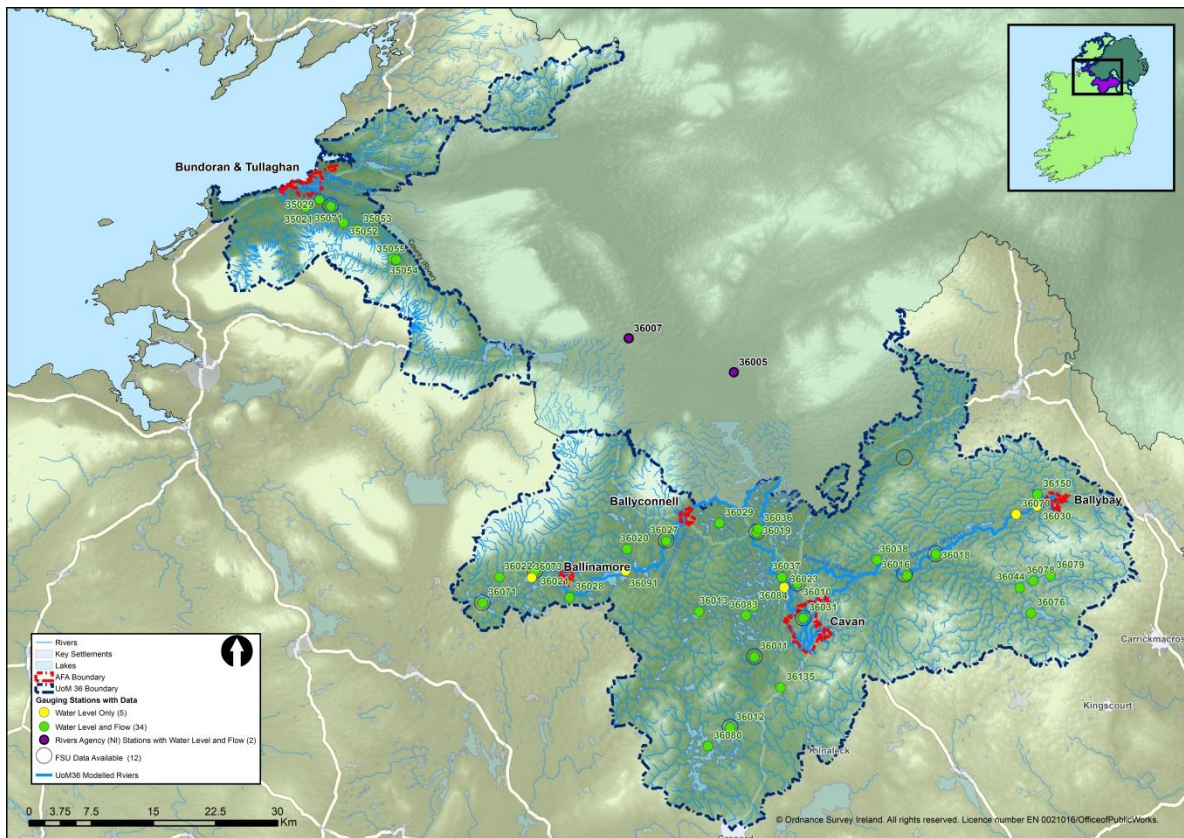
The principal catchment characteristics for the Erne (UoM36) River Basin are summarised in Table B.1.

Hydrometric data is available at 41 hydrometric gauge station locations within the Erne (UoM36) River Basin as shown in Figure B.5. Thirty-six of these stations have water level and flow data available, two of which are operated by the Department of Agriculture and Rural Development (DARD) Rivers Agency (Northern Ireland).

Of the 36 stations with flow data available, 12 stations are located on watercourses to be modelled or just upstream of the modelled reach. Seven of these stations were rated under FSU as having a rating classification with sufficient confidence for use in the analysis. The Erne (UoM36) River Basin can be considered a well gauged catchment given that all of the models benefit from flood flow gauge stations either on, upstream or downstream of modelled watercourses.

**Table B.1 Hydrological Catchment Characteristics in the Erne (UoM36) River Basin**

Name	River Catchment	Tributaries/Loughs	Area (Km <sup>2</sup> )	Slope (m/Km)	Q <sub>MED</sub> (m <sup>3</sup> /s)
Ballinamore	Yellow River	-	199.82	2.25	14.84
Ballybay	Dromore River	Ballybay Major Lough	220.40	16.00	16.25
		Ballybay Minor Lough			
		Drumore Lough			
		Closeagh Lough			
Ballyconnell	Woodford River	Rag River	454.56	34.48	33.44
Bundoran & Tullaghan	Drowes River	-	261.00	3.99	29.11
Cavan	Erne River	Coalpit Lough	1514.15	5.88	90.24
		Sweelan Lough			
		Drumgola Lough			
		Killymooney Lough			
		Green Lough			



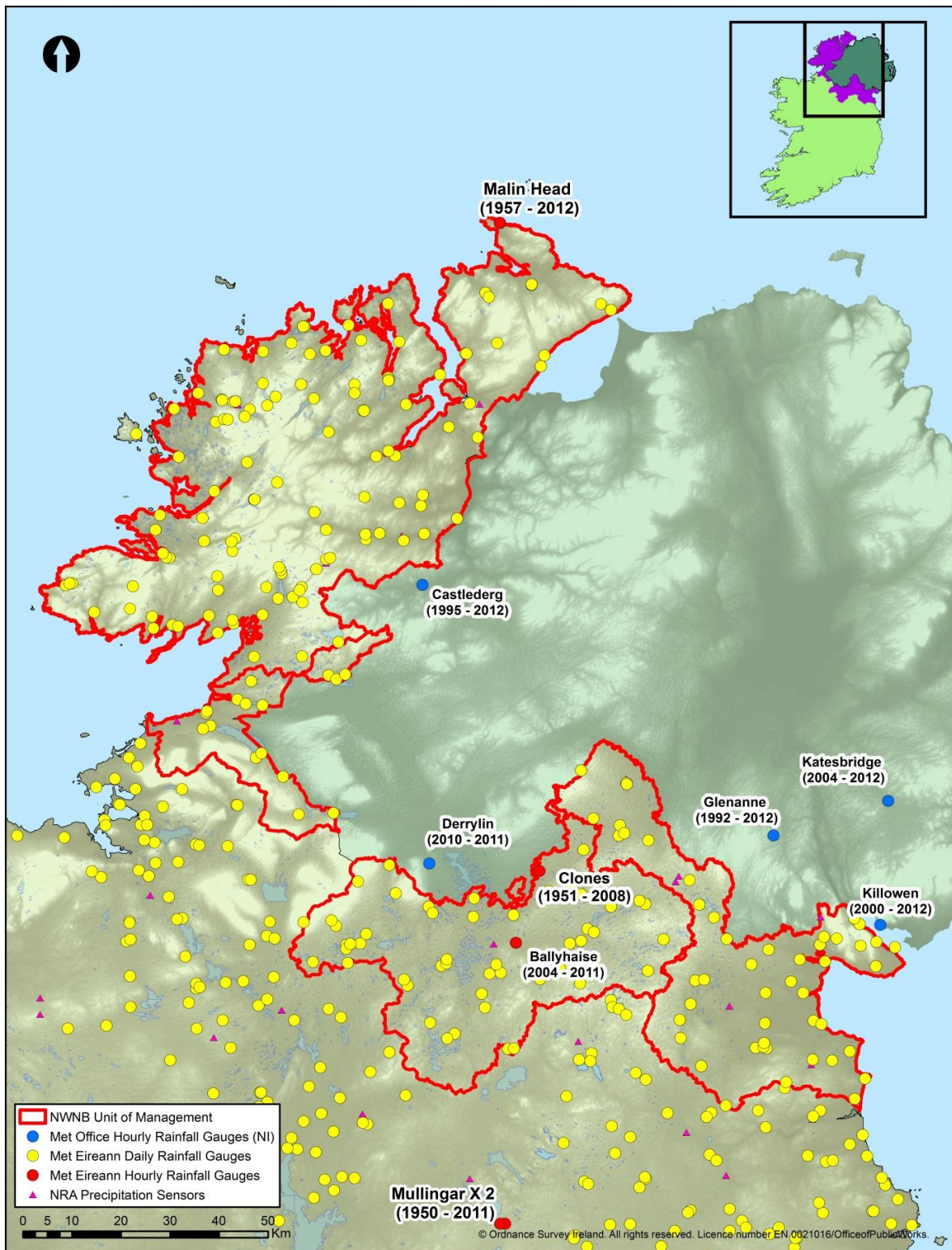
**Figure B.5 Hydrometric Data Availability**

Meteorological data is available from a number of Met Éireann, NRA and UK Met Office daily, sub-daily and hourly rain gauges within the NWNB CFRAM study area and beyond. Within the RPS methodology historical time series data was used as an input to catchment scale hydrological rainfall run-off models to simulate continuous flow records within catchments. High resolution temporal data was required to achieve the required accuracy within the hydrological models and as such hourly time series data was required. Daily rainfall data was not considered to be of a high enough temporal resolution to be used as



direct input for hydrological modelling on its own but was deemed useable along with the hourly data to inform the spatial distribution of hourly rainfall data within the catchments. In relation to the Erne (UoM36) River Basin the only hourly rainfall station used in hydrological analysis was the Met Éireann hourly gauge at Clones (1951 – 2008). It was considered the closest gauge to the rainfall runoff model that was constructed (to inform the hydraulic model for Ballybay AFA) and was of high enough temporal resolution and accuracy to be of use. The hourly rainfall dataset from the Clones gauge was processed and supplied by the national meteorological authority (Met Éireann) and was considered to be of high accuracy.

In addition to the observed historical rainfall data available at the aforementioned rain gauge locations, further meteorological information was used as input to hydrological models namely observed evaporation, soil moisture deficits and potential evapotranspiration data. Historical time series data was available for these parameters at Met Éireann synoptic weather stations. The locations at which historical data was available was generally the same as for hourly rainfall data. Figure B.6 shows the locations of all of the rain gauges available and the availability of historic information at the hourly rainfall gauges. High resolution temporal rainfall data was available from the Clones and Ballyhaise hourly gauges which are located centrally within the Erne catchment and used to derive interpolated rainfall data within the catchment. The spatial coverage of daily rainfall gauges was used to inform the spatial distribution of hourly data. Only one rainfall run-off model was developed as there was only one location where high resolution rainfall data was available and where it was deemed that a gauge station record would significantly benefit from a calibrated rainfall run-off model.



**Figure B.6 Meteorological Data Availability**

## **APPENDIX C**

# **SUMMARY OF THE PRELIMINARY FLOOD RISK ASSESSMENT**

### **C.1 INTRODUCTION**

The Preliminary Flood Risk Assessment (PFRA) is a national screening exercise, based on available and readily-derivable information, to identify areas where there may be a significant risk associated with flooding.

The PFRA in Ireland was finalised in December 2011, following public consultation.

### **C.2 OVERVIEW OF THE PFRA**

The objective of the PFRA is to identify areas where the risks associated with flooding might be significant. These areas (referred to as Areas for Further Assessment, or 'AFAs') are where more detailed assessment will then be undertaken to more accurately assess the extent and degree of flood risk, and, where the risk is significant, to develop where possible measures to manage and reduce the risk. The more detailed assessment, that focussed on the AFAs, was undertaken through the National CFRAM Programme or parallel studies.

It is important to note that the PFRA is not a detailed assessment of flood risk. It is rather a broad-scale assessment, based on available or readily-derivable information, to identify where there is a genuine cause for concern that may require national intervention and assessment, rather than locally developed and implemented solutions.

Three key approaches have been used in undertaking the PFRA to identify the AFAs. These are:

- Historic Analysis: The use of information and records on floods that have happened in the past.
- Predictive Analysis: Undertaking analysis to determine which areas might flood in the future, as determined by predictive techniques such as modelling, analysis or other calculations, and of the potential damage that could be caused by such flooding.
- Consultation: The use of local and expert knowledge of the local authorities and other Government departments and agencies to identify areas prone to flooding and the potential consequences that could arise.

The assessment considered all types of flooding, including natural sources, such as that which can occur from rivers, the sea and estuaries, heavy rain and groundwater, and the failure of built infrastructure. It has also considered the impacts flooding can have on people, property, businesses, the environment and cultural heritage.

Other EU Member States have used similar approaches to undertaking the PFRA as that undertaken in Ireland.

The 'Floods' Directive does not provide a definition for 'significant' flood risk. A highly prescriptive definition is not suitable given the preliminary nature of the PFRA, and so a set of guiding principles were defined. It should however be remembered that, while flooding of one home will be traumatic to the owner or residents of that home, the PFRA needs to consider what is nationally or regionally significant flood risk.

The provisional identification of the AFAs has involved interpretation of information from all three of the above approaches. The final designation of the AFAs also took into account information and views provided through the public consultation and arising from on-site inspections that were undertaken in parallel with the consultation.

### **C.3 PUBLIC CONSULTATION ON THE PFRA**

The 'Floods' Directive requires Member States to publish the PFRA once completed. However, the OPW has also publicly consulted on a draft of the PFRA before it was finalised, published and reported to the European Commission.

Consultation with various bodies has been undertaken during the preparation of the draft PFRA, which has included two rounds of workshops (Summer 2010 and Winter 2010-2011) involving all local authorities. During these workshops, the local authorities provided information on areas known or suspected to be at risk from flooding, and reviewed provisional Areas for Further Assessment (AFAs) identified by the OPW in relation to fluvial and coastal flood risk.

Consultation was also held with the following organisations to inform the process and draft outcomes of the PFRA:

- Dept. Agriculture, Food and the Marine
- Dept. of Culture, Heritage and the Gaeltacht
  - *National Monuments.*
  - *National Parks and Wildlife Service*
- Environmental Protection Agency
- ESB
- Geological Survey of Ireland
- Health Service Executive
- Transport Infrastructure Ireland (formerly National Roads Authority)
- Waterways Ireland

Discussions were also held with utility operators in relation to the location and potential vulnerability of utility infrastructure.

The OPW published the Draft PFRA for consultation on the National CFRAM Programme website (now closed) in August 2011, and placed it on public exhibition in the principal offices of all city and county councils on the same date. While not a requirement of the Directive, SI No. 122 of 2010 set out a requirement for public consultation on the PFRA. The public consultation period began upon publication of the PFRA and extended to 1<sup>st</sup> November 2011. Submissions were invited in writing, by email, or via the website.

A total of 52 submissions were received under the public consultation process. A breakdown of the source of submissions is set out below:

County and City Councils	18
Councillors	4
Members of the Public	15
Community Groups / Associations	5
Other	10

The principal issues raised in the submissions include the following:

- Recommendations for the inclusion of locations for designation as AFAs, and / or expressions of concern related to past flooding, or the potential for flooding, of a particular location.
- Comments that certain bodies, and / or their past or ongoing actions, were responsible for causing or aggravating flooding or flood problems.
- Requests for inclusion in the consultation / engagement process for the CFRAM Studies.
- Comments relating to past planning decisions and / or recommendations for changes to planning law.
- Queries on the accuracy of, or suggested correction to, the PFRA maps.
- Recommendations as to how flood risk in a location / region could be managed, or concerns as to how future flood risk management could have detrimental impacts.

Only a very small number of submissions (7) included comments (positive or negative) on the PFRA process and / or the PFRA consultation process. These were carefully considered by the OPW and it was concluded that there was no basis to amend the PFRA process given nature of the exercise.

All submissions were also considered, in parallel with the findings of the Flood Risk Review (see below), in the final designation of the AFAs.

## **C.4 FLOOD RISK REVIEWS**

To assist in the final designation of AFAs, it was deemed appropriate that the probable and possible AFAs be inspected on-site, informed by the PFRA data and findings, by suitably qualified professionals.

The on-site inspections, referred to as Flood Risk Reviews (FRRs), were undertaken by the Consultants. The inspections included a prior review of available relevant information (such as the PFRA data and findings), interviews with local residents and / or local authority staff (where possible), and an on-site inspection of the AFA to confirm, through duly informed professional opinion, the likely flood extents and potential receptors.

Following the FRR, the consultants submitted to the OPW FRR reports that set out the FRR process, described their findings and made recommendations as to whether or not a location should be designated as an AFA. The final FRR reports are available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)).

The CFRAM Steering and Progress Groups (comprising representatives of the local authorities, regional authorities and the EPA as well as of the OPW <sup>2</sup>) considered the FRR reports and their recommendations, and expressed their opinions on the designation of AFAs to the OPW. The OPW has taken these opinions into consideration in the final designation of AFAs.

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<sup>2</sup> Representatives of the Rivers Agency of Northern Ireland are also members of the Steering and Progress Groups for CFRAM Studies that cover cross-border catchments.

## **C.5 OUTCOMES OF THE PFRA**

The communities designated as AFAs are set out in Section 3 herein.

Full information on the PFRA, including the outcomes nationally, are set out in the Main Report of the PFRA and the Report on the Designation of the Areas for Further Assessment, which are both available from the OPW website ([www.floodinfo.ie](http://www.floodinfo.ie)).

## **APPENDIX D**

### **STAKEHOLDER AND PUBLIC ENGAGEMENT AND CONSULTATION**

#### **APPENDIX D.1 Membership of the National CFRAM Steering Group**

- Office of Public Works
- County and City Managers Association
- Dept. Housing, Planning and Local Government
- Dept. Agriculture, Food and the Marine
- Dept. of Culture, Heritage and the Gaeltacht
- Environmental Protection Agency
- Electricity Supply Board
- Geological Survey of Ireland (Dept. of Communications, Climate Action and Environment)
- Irish Water
- Met Eireann
- Office of Emergency Planning
- Rivers Agency (Northern Ireland)
- Waterways Ireland

#### **APPENDIX D.2 Membership of the NWNB CFRAM Steering Group**

- Office of Public Works
- RPS
- Environmental Protection Agency
- WFD Local Authorities Water and Communities Office LAWCO
- Cavan County Council
- Donegal County Council
- Leitrim County Council
- Louth County Council
- Monaghan County Council
- Rivers Agency (Northern Ireland)

## APPENDIX D.3 Organisations Invited to Meetings of the National Stakeholder Group

**Table D.3.1 Organisations Invited to Meetings of the National Stakeholder Group**

An Bord Pleanála	Iarnród Eireann	Irish Small and Medium Enterprises Association
An Taisce	Industrial Development Agency	Irish Water
Association of Consulting Engineers of Ireland (ACEI)	Inland Fisheries Ireland	Irish Water and Fish Preservation Society
Badgerwatch	Inland Waterways Association of Ireland	Irish Wildlife Trust
Bat Conservation Ireland	Institute of Professional Auctioneers and Valuers	IRLOGI
BirdWatch Ireland	Insurance Ireland	Landscape Alliance Ireland
Bord Gáis Networks	Irish Academy of Engineering	Macra na Feirme
Bord na Mona	Irish Angling Development Alliance	Marine Institute
Canoeing Ireland	Irish Business and Employers Confederation (IBEC)	National Anglers Representative Association
Chambers Ireland	Irish Co-Operative Organisation Society	Transport Infrastructure Ireland (formerly National Roads Authority)
CIWEM Ireland	Irish Countrywomen's Association	Native Woodland Trust
Coarse Angling Federation of Ireland	Irish Creamery Milk Suppliers Association (ICMSA)	Recreational Angling Ireland
Coastal and Marine Resources Centre	Irish Farmers Association (IFA)	Rivers Agency (NI)
Coastwatch Ireland	Irish Federation of Pike Angling Clubs	Rowing Ireland
Coillte	Irish Federation of Sea Anglers	Royal Town and Planning Institute (RTPI)
Construction Industry Federation (CIF)	Irish Marine Federation / Irish Boat Rental Association	Society of Chartered Surveyors of Ireland (SCSI)
Council of Cultural Institutes	Irish National Committee of Blue Shield	St. Vincent de Paul
Dublin City Council / Dublin Flood Forum	Irish National Flood Forum	Sustainable Water Network (SWAN)
Eircom	Irish Natural Forestry Foundation	Teagasc
EirGrid	Irish Peatland Conservation Council	The Heritage Council
Engineers Ireland	Irish Planning Institute (IPI)	Trout Anglers Federation of Ireland
Health Services Executive (HSE)	Irish Red Cross	



## APPENDIX D.4 Organisations Represented at Meetings of the NWNB CFRAM Stakeholder Group

**Table D.4** *Organisations Represented at Meetings of the NWNB CFRAM Stakeholder Group*

Scoping Phase	08.11.2012	Rivers Agency
Scoping Phase	08.11.2012	Cavan County Council
Scoping Phase	08.11.2012	Louth County Council
Scoping Phase	08.11.2012	Donegal County Council
Scoping Phase	08.11.2012	OPW
Scoping Phase	08.11.2012	Bord Iascaigh Mhara
Scoping Phase	08.11.2012	Irish Wildlife Trust
Scoping Phase	08.11.2012	Inland Fisheries Ireland
Scoping Phase	08.11.2012	Monaghan County Council
Scoping Phase	08.11.2012	FPM Project
Scoping Phase	08.11.2012	Birdwatch Ireland
Scoping Phase	08.11.2012	Irish Creamery Milk Suppliers Association
Scoping Phase	08.11.2012	Dept. of Culture, Heritage and the Gaeltacht
Scoping Phase	08.11.2012	Irish Farmers Association
Mapping Phase	09.09.2015	Rivers Agency
Mapping Phase	09.09.2015	Loughs Agency
Mapping Phase	09.09.2015	ICA. Donegal
Mapping Phase	09.09.2015	Irish Creamery Milk Suppliers Association
Mapping Phase	09.09.2015	OPW
Mapping Phase	09.09.2015	Inland Fisheries Ireland
Mapping Phase	09.09.2015	Environment
Mapping Phase	09.09.2015	RBCT
Mapping Phase	09.09.2015	Dept. of Culture, Heritage and the Gaeltacht
Mapping Phase	09.09.2015	Irish Central Border Area Network
Mapping Phase	09.09.2015	Donegal County Council
Mapping Phase	09.09.2015	Birdwatch Monaghan
Mapping Phase	09.09.2015	Monaghan Irish Farmers Association
Mapping Phase	09.09.2015	Cavan Irish Farmers Association

Mapping Phase	09.09.2015	Louth County Council
Mapping Phase	09.09.2015	Louth Irish Farmers Association
Mapping Phase	09.09.2015	Monaghan County Council
Mapping Phase	09.09.2015	Donegal County Council
Options Phase	08.03.2016	Dept. of Agriculture
Options Phase	08.03.2016	Inland Fisheries Ireland
Options Phase	08.03.2016	Irish Central Border Area Network
Options Phase	08.03.2016	Leitrim County Council
Options Phase	08.03.2016	Cavan County Council
Options Phase	08.03.2016	Monaghan County Council
Options Phase	08.03.2016	Rivers Agency
Draft Plan Phase	15.09.2016	Louth County Council
Draft Plan Phase	15.09.2016	Monaghan County Council
Draft Plan Phase	15.09.2016	Rivers Agency
Draft Plan Phase	15.09.2016	Cavan County Council
Draft Plan Phase	15.09.2016	Inland Fisheries Ireland
Draft Plan Phase	15.09.2016	OPW
Draft Plan Phase	15.09.2016	Donegal County Council
Draft Plan Phase	15.09.2016	Irish Creamery Milk Suppliers Association
Draft Plan Phase	15.09.2016	Irish Farmers Association
Draft Plan Phase	15.09.2016	Monaghan Irish Farmers Association

## **APPENDIX D.5 Public Consultation Days Held at the Flood Mapping Stage in the Erne (UoM36) River Basin**

**Table D.5 Flood Mapping PCDs Held in the Erne (UoM36) River Basin**

<b>AFA</b>	<b>Date</b>	<b>Venue</b>	<b>No. Attendees</b>
Ballinamore	04.02.2015	Ballinamore Library	18
Ballybay	18.02.2015	Ballybay Wetlands Centre	15
Ballyconnell	04.02.2015	Ballyconnell Community Centre	12
Bundoran and Tullaghan	25.03.2015	Donegal Public Services Centre	24
Cavan	19.02.2015	Hotel Kilmore	18

## APPENDIX D.6 Public Consultation Days Held at the Flood Risk Management Optioneering Stage in the Erne (UoM36) River Basin

**Table D.6** *Flood Risk Management Optioneering PCDs Held in the Erne (UoM36) River Basin*

AFA	Date	Venue	No. Attendees
Ballybay	15.02.2016	Ballybay Wetlands Centre	21
Ballyconnell	17.02.2016	Ballyconnell Community Centre	8
Bundoran and Tullaghan	14.03.2016	Donegal Public Services Centre	19
Cavan	17.02.2016	Hotel Kilmore	29

## APPENDIX D.7 Public Consultation Days Held at the Draft Flood Risk Management Plan Stage in the Erne (UoM36) River Basin

**Table D.7** *Draft Flood Risk Management Plan PCDs Held in the Erne (UoM36) River Basin*

AFA	Date	Venue	No. Attendees
Cavan Ballyconnell Ballinamore	27.09.2016	Hotel Kilmore Dublin Road Cavan	31
Monaghan Town Ballybay	28.09.2016	Four Seasons Hotel Monaghan Town	25
Donegal Town Ardara Killybegs Bundoran & Tullaghan Glenties Ballybofey/Stranorlar	19.10.2016	Donegal Public Services Centre Drumlonagher Donegal Town	25

## **APPENDIX E**

### **DESCRIPTION OF THE FLOOD RISK IN EACH AFA**

The numbers of properties at risk and the damage values set out herein are as understood under current conditions and at this stage of assessment. The numbers and values may change when the risk is assessed in more detail at the project-level of the development of measures and/or due to the potential impacts climate change, future development and inflation.

#### **E.1 Flood Risk Analysis and Mapping - Ballinamore AFA**

Fluvial flooding occurs in the Ballinamore AFA during the 1% AEP event. Whilst there are no properties at risk in this area, there are local roads and one regional road affected. A number of social infrastructure assets and environmental assets are at risk of flooding during the 1% AEP event.

Limited available anecdotal information, pertaining to flooding in and around the sports pitches on Railway Road, supports the model results.

Ballinamore AFA is considered to be at low risk during the present day 1% AEP fluvial event at this stage.

## Ballinamore AFA Flood Risk Table

Type of Risk	Flood Risk for Design AEP (%) Event		
	10% AEP	1% AEP	0.1% AEP
<b>Current Scenario (Present Day)</b>			
Event Damage (€)	0	0	621,826
No. Residential Properties at Risk	0	0	12
No. Business Properties at Risk	0	0	2
No. Utilities at Risk	0	0	0
No. Major Transport Assets at Risk	2	3	4
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	11	11	12
No. Environmental Assets at Risk	2	2	2
No. Potential Pollution Sources at Risk	0	0	0
<b>Mid-Range Future Scenario</b>			
Event Damage (€)	2,503,744	4,279,240	6,993,835
No. Residential Properties at Risk	12	19	25
No. Business Properties at Risk	2	4	9
No. Utilities at Risk	0	0	0
No. Major Transport Assets at Risk	3	5	5
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	11	11	13
No. Environmental Assets at Risk	2	2	2
No. Potential Pollution Sources at Risk	0	0	0
<b>High-End Future Scenario</b>			
Event Damage (€)	3,004,691	6,033,591	10,211,561
No. Residential Properties at Risk	14	24	33
No. Business Properties at Risk	3	8	23
No. Utilities at Risk	0	0	0
No. Major Transport Assets at Risk	4	5	6
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	11	12	18
No. Environmental Assets at Risk	2	2	2
No. Potential Pollution Sources at Risk	0	0	0

## **E.2 Flood Risk Analysis and Mapping - Ballybay AFA**

Fluvial flooding occurs during a 1% AEP event in Ballybay. A number of residential and commercial properties are at risk of flooding during the 1% AEP event. Several roads including a regional road are also within the floodplain. A Waste Water Treatment Plant and several social infrastructure assets are situated in the areas affected. As a result there are significant damages and risks in present day and future scenarios.

The main source of flooding is from the Shantonagh River and the Dromore River located downstream of Ballybay. There are three areas of flooding which interact with one another. The first is due to out of bank flooding on the Shantonagh River and the Cornamucklaglass River due to insufficient channel capacity inundating the floodplain. As the Shantonagh River progresses it flows through a series of culverts and bridges, some of which have been identified as critical structures causing raised water levels. During a 1% AEP event, flood water discharges into the lake downstream of the Shantonagh, Dromore and Corrybrannan Rivers, causing water levels to rise and affect the town. The flooding mechanisms of these areas is considered complex. There are also two discrete locations of flood risk; one is due to raised water levels in Lough Major due to Corrybrannan Bridge causing a flow restriction, whilst the other is caused by the out of bank flooding on the Corrybrannan River.

There is good confidence in both the hydrology and hydraulics of the Ballybay AFA due to the presence of gauging stations and flood extent verification events.

## Ballybay AFA Flood Risk Table

Type of Risk	Flood Risk for Design AEP (%) Event		
	10% AEP	1% AEP	0.1% AEP
<b>Current Scenario (Present Day)</b>			
Event Damage (€)	3,258,608	11,021,442	17,702,562
No. Residential Properties at Risk	22	55	72
No. Business Properties at Risk	6	16	21
No. Utilities at Risk	2	2	2
No. Major Transport Assets at Risk	6	11	16
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	7	10	11
No. Environmental Assets at Risk	1	1	1
No. Potential Pollution Sources at Risk	0	0	0
<b>Mid-Range Future Scenario</b>			
Event Damage (€)	3,545,702	11,950,712	20,415,833
No. Residential Properties at Risk	40	65	84
No. Business Properties at Risk	12	18	26
No. Utilities at Risk	2	2	2
No. Major Transport Assets at Risk	14	16	17
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	9	11	11
No. Environmental Assets at Risk	1	1	1
No. Potential Pollution Sources at Risk	0	0	0
<b>High-End Future Scenario</b>			
Event Damage (€)	10,483,974	17,860,095	28,833,346
No. Residential Properties at Risk	47	73	134
No. Business Properties at Risk	17	23	29
No. Utilities at Risk	2	2	2
No. Major Transport Assets at Risk	14	16	22
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	10	11	13
No. Environmental Assets at Risk	1	1	1
No. Potential Pollution Sources at Risk	0	0	0

### **E.3 Flood Risk Analysis and Mapping - Ballyconnell AFA**

There is no flood risk within the Ballyconnell AFA boundary however there are two discrete locations of flood risk close to the boundary. One area is due to low bank levels and marginally increased water levels upstream of a culvert on the Derrginny Tributary. The other area is due to flooding from the left bank of Derrginny River. As these locations are close to one another and affected by the same watercourse, flooding is considered complex. There are a few residential properties affected, along with a few local roads, a national road and a number of social infrastructure assets.

A number of Ballyconnell's watercourses are located within a Drainage District, although others are not. Historical flood data for specific events is limited for the Ballyconnell AFA. A partial verification exercise has been undertaken based on the data available, however due to the lack of information this model is poorly calibrated.

Ballyconnell AFA is considered to be at low risk during the present day 1% AEP fluvial event at this stage.



## Ballyconnell AFA Flood Risk Table

Type of Risk	Flood Risk for Design AEP (%) Event		
	10% AEP	1% AEP	0.1% AEP
<b>Current Scenario (Present Day)</b>			
Event Damage (€)	137,777	253,167	455,305
No. Residential Properties at Risk	1	3	4
No. Business Properties at Risk	0	0	1
No. Utilities at Risk	0	0	0
No. Major Transport Assets at Risk	0	0	2
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	6	7	7
No. Environmental Assets at Risk	1	1	1
No. Potential Pollution Sources at Risk	0	0	0
<b>Mid-Range Future Scenario</b>			
Event Damage (€)	289,283	416,048	935,265
No. Residential Properties at Risk	2	4	11
No. Business Properties at Risk	0	1	2
No. Utilities at Risk	0	0	0
No. Major Transport Assets at Risk	0	0	2
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	7	8	8
No. Environmental Assets at Risk	1	1	1
No. Potential Pollution Sources at Risk	0	0	0
<b>High-End Future Scenario</b>			
Event Damage (€)	400,314	540,686	957,054
No. Residential Properties at Risk	4	4	11
No. Business Properties at Risk	0	1	2
No. Utilities at Risk	0	0	0
No. Major Transport Assets at Risk	0	1	2
No. Highly Vulnerable Properties at Risk	0	0	0
No. of Social Infrastructure Assets at Risk	7	8	8
No. Environmental Assets at Risk	1	1	1
No. Potential Pollution Sources at Risk	0	0	0

## **E.4 Flood Risk Analysis and Mapping - Bundoran AFA**

The main source of flooding in Bundoran is from the Drumacrin River during the 1% AEP flood event. Water levels are raised upstream of a long culvert which has insufficient capacity to convey the flow. This is a discrete area of flooding, affecting few residential properties and a number of local roads.

There is moderate confidence in both the hydrology and hydraulics of the Bundoran model as there were limited flood extent verification events and no gauge stations in the area.

The watercourses within Bundoran are not covered by a Drainage District or an Arterial Drainage Scheme, however the Local Authorities carry out ad-hoc maintenance to the rivers where resources allow.

Bundoran AFA is considered to be at low risk during the present day 1% AEP fluvial event at this stage.

## Bundoran AFA Flood Risk Table

Type of Risk	Flood Risk for Design AEP (%) Event		
	10% AEP	1% AEP	0.1% AEP
<b>Current Scenario (Present Day)</b>			
Event Damage (€)	0 Fluvial	69,623 Fluvial	2,052,437 Fluvial
No. Residential Properties at Risk	0 Fluvial	3 Fluvial	24 Fluvial
No. Business Properties at Risk	0 Fluvial	0 Fluvial	3 Fluvial
No. Utilities at Risk	0 Fluvial	0 Fluvial	0 Fluvial
No. Major Transport Assets at Risk	0 Fluvial	2 Fluvial	5 Fluvial
No. Highly Vulnerable Properties at Risk	0 Fluvial	0 Fluvial	0 Fluvial
No. of Social Infrastructure Assets at Risk	6 Fluvial	6 Fluvial	8 Fluvial
No. Environmental Assets at Risk	7 Fluvial	7 Fluvial	7 Fluvial
No. Potential Pollution Sources at Risk	0 Fluvial	0 Fluvial	0 Fluvial
<b>Mid-Range Future Scenario</b>			
Event Damage (€)	316,076 Fluvial	2,582,467 Fluvial	6,663,943 Fluvial
No. Residential Properties at Risk	8 Fluvial	34 Fluvial	66 Fluvial
No. Business Properties at Risk	0 Fluvial	3 Fluvial	7 Fluvial
No. Utilities at Risk	0 Fluvial	0 Fluvial	1 Fluvial
No. Major Transport Assets at Risk	10 Fluvial	10 Fluvial	18 Fluvial
No. Highly Vulnerable Properties at Risk	0 Fluvial	0 Fluvial	0 Fluvial
No. of Social Infrastructure Assets at Risk	6 Fluvial	8 Fluvial	9 Fluvial
No. Environmental Assets at Risk	7 Fluvial	7 Fluvial	7 Fluvial
No. Potential Pollution Sources at Risk	0 Fluvial	0 Fluvial	0 Fluvial
<b>High-End Future Scenario</b>			
Event Damage (€)	1,087,019 Fluvial	4,365,834 Fluvial	9,051,051 Fluvial
No. Residential Properties at Risk	11 Fluvial	45 Fluvial	84 Fluvial
No. Business Properties at Risk	2 Fluvial	6 Fluvial	7 Fluvial
No. Utilities at Risk	0 Fluvial	1 Fluvial	1 Fluvial
No. Major Transport Assets at Risk	10 Fluvial	21 Fluvial	19 Fluvial
No. Highly Vulnerable Properties at Risk	0 Fluvial	0 Fluvial	0 Fluvial
No. of Social Infrastructure Assets at Risk	6 Fluvial	8 Fluvial	9 Fluvial
No. Environmental Assets at Risk	7 Fluvial	7 Fluvial	7 Fluvial
No. Potential Pollution Sources at Risk	0 Fluvial	0 Fluvial	0 Fluvial

## **E.5 Flood Risk Analysis and Mapping - Tullaghan AFA**

The main source of flooding in Tullaghan is caused by wave overtopping. A discrete area is affected which includes one residential apartment block and a local urban road during the 0.5% AEP coastal event.

There is moderate confidence in both the hydrology and hydraulics of the Tullaghan model as there were limited flood extent verification events.

The Local Authorities (Leitrim County Council) carry out ad-hoc maintenance to the Tullaghan coastline where resources allow. The existing regime does not provide the preferred SoP.

Tullaghan AFA is considered to be at low risk during the present day 1% AEP fluvial event at this stage.

### Tullaghan AFA Flood Risk Table

Type of Risk	Flood Risk for Design AEP (%) Event		
	10% AEP	0.5% AEP	0.1% AEP
<b>Current Scenario (Present Day)</b>			
Event Damage (€)	0 Overtopping	485,829 Overtopping	607,232 Overtopping
No. Residential Properties at Risk	0 Overtopping	6 Overtopping	8 Overtopping
No. Business Properties at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Utilities at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Major Transport Assets at Risk	0 Overtopping	2 Overtopping	2 Overtopping
No. Highly Vulnerable Properties at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. of Social Infrastructure Assets at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Environmental Assets at Risk	1 Overtopping	1 Overtopping	1 Overtopping
No. Potential Pollution Sources at Risk	0 Overtopping	0 Overtopping	0 Overtopping
<b>Mid-Range Future Scenario</b>			
Event Damage (€)	507,042 Overtopping	1,116,719 Overtopping	1,134,997 Overtopping
No. Residential Properties at Risk	6 Overtopping	11 Overtopping	11 Overtopping
No. Business Properties at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Utilities at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Major Transport Assets at Risk	2 Overtopping	4 Overtopping	4 Overtopping
No. Highly Vulnerable Properties at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. of Social Infrastructure Assets at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Environmental Assets at Risk	1 Overtopping	1 Overtopping	1 Overtopping
No. Potential Pollution Sources at Risk	0 Overtopping	0 Overtopping	0 Overtopping
<b>High-End Future Scenario</b>			
Event Damage (€)	1,077,835 Overtopping	1,250,692 Overtopping	1,355,855 Overtopping
No. Residential Properties at Risk	9 Overtopping	12 Overtopping	12 Overtopping
No. Business Properties at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Utilities at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Major Transport Assets at Risk	4 Overtopping	4 Overtopping	4 Overtopping
No. Highly Vulnerable Properties at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. of Social Infrastructure Assets at Risk	0 Overtopping	0 Overtopping	0 Overtopping
No. Environmental Assets at Risk	1 Overtopping	1 Overtopping	1 Overtopping
No. Potential Pollution Sources at Risk	0 Overtopping	0 Overtopping	0 Overtopping

## **E.6 Flood Risk Analysis and Mapping - Cavan AFA**

The main flood risk within Cavan AFA is to receptors adjacent to the Cavan River, including water backing up into the Aghnaskerry River. There are a number of locations along these watercourses affected by flooding during the 1% AEP event, due to either insufficient channel capacity or insufficient culvert or structure capacity. These areas are considered complex as they can influence one another. There are also a number of other discrete areas of flood risk again due to insufficient channel or culvert capacities during the 1% AEP fluvial event.

A significant number of residential and commercial properties are at risk within the AFA. There are also many social infrastructure assets at risk and utilities such as an electricity kiosk. Transport assets are also affected, several local roads, regional roads and a national road. Properties at risk generate a high damage values for present and future scenarios.

There is good confidence in both the hydrology and hydraulics of the Cavan AFA due to the presence of gauging stations and flood extent verification events.

### Cavan AFA Flood Risk Table

Type of Risk	Flood Risk for Design AEP (%) Event		
	10% AEP	1% AEP	0.1% AEP
<b>Current Scenario (Present Day)</b>			
Event Damage (€)	657,840	8,400,132	59,481,014
No. Residential Properties at Risk	15	54	170
No. Business Properties at Risk	7	57	157
No. Utilities at Risk	1	5	7
No. Major Transport Assets at Risk	6	18	38
No. Highly Vulnerable Properties at Risk	0	1	5
No. of Social Infrastructure Assets at Risk	20	25	38
No. Environmental Assets at Risk	3	3	3
No. Potential Pollution Sources at Risk	0	0	0
<b>Mid-Range Future Scenario</b>			
Event Damage (€)	3,531,848	31,719,174	114,950,654
No. Residential Properties at Risk	39	117	283
No. Business Properties at Risk	17	97	275
No. Utilities at Risk	2	9	10
No. Major Transport Assets at Risk	24	31	53
No. Highly Vulnerable Properties at Risk	0	3	7
No. of Social Infrastructure Assets at Risk	22	32	46
No. Environmental Assets at Risk	3	3	3
No. Potential Pollution Sources at Risk	0	0	1
<b>High-End Future Scenario</b>			
Event Damage (€)	17,304,524	82,892,091	190,572,876
No. Residential Properties at Risk	92	209	386
No. Business Properties at Risk	71	190	341
No. Utilities at Risk	6	9	12
No. Major Transport Assets at Risk	28	45	56
No. Highly Vulnerable Properties at Risk	2	6	9
No. of Social Infrastructure Assets at Risk	27	39	53
No. Environmental Assets at Risk	3	3	3
No. Potential Pollution Sources at Risk	0	0	2

# **APPENDIX F**

## **METHODS OF FLOOD RISK MANAGEMENT**

There are a wide range of different approaches, or methods, that can be taken to reduce or manage flood risk. These can range from non-structural methods, that do not involve any physical works to prevent flooding but rather comprise actions typically aimed at reducing the impacts of flooding, to structural works that reduce flood flows or levels in the area at risk or that protect the area against flooding.

The range of methods for managing flood risk that are considered include those outlined below.

### **F.1 FLOOD RISK PREVENTION METHODS**

Flood risk prevention measures are aimed at avoiding or eliminating a flood risk. This can be done by not creating new assets that could be vulnerable to flood damage in areas prone to flooding, or removing such assets that already exist. Alternatively, prevention can be achieved by completely removing the potential for flooding in a given area, although in practice this is rarely possible (the frequency or magnitude of flooding can be reduced by flood protection measures, but it is generally not possible to remove the risk of flooding entirely).

Flood prevention is hence generally focussed on sustainable planning and / or the re-location of existing assets, such as properties or infrastructure.

#### **F.1.1 Sustainable Planning and Development Management**

In November 2009, the Guidelines on the Planning System and Flood Risk Management, jointly developed by DHPLG and the OPW, were published under Section 28 of the Planning Acts. These Guidelines provide a systematic and transparent framework for the consideration of flood risk in the planning and development management processes, whereby:

- A sequential approach should be adopted to planning and development based on avoidance, reduction and mitigation of flood risk.
- A flood risk assessment should be undertaken that should inform the process of decision-making within the planning and development management processes at an early stage.
- Development should be avoided in floodplains unless there are demonstrable, wider sustainability and proper planning objectives that justify appropriate development and where the flood risk to such development can be reduced and managed to an acceptable level without increasing flood risk elsewhere (as set out through the Justification test).

The proper application of the Guidelines by the planning authorities is essential to avoid inappropriate development in flood prone areas, and hence avoid unnecessary increases in flood risk into the future, and to take a precautionary approach in regards to the potential impacts of climate change on flood risk that should be addressed in spatial plans, planning decisions and through Local Adaptation Plans. The flood mapping produced through the CFRAM Programme and parallel projects provided as part of the Plan will facilitate the application of the Guidelines.



In flood-prone areas where development can be justified (i.e., re-development, infill development or new development that has passed the Justification Test), the planning authorities can manage the risk by setting suitable objectives or conditions, such as minimum floor levels or flood resistant or resilient building methods.

### **F.1.2 Sustainable Urban Drainage Systems (SUDS)**

Development of previously 'green', or permeable, land within an urban area increases the impermeable area, reducing infiltration and increasing runoff rates and volumes. Traditional urban storm water drainage systems are effective at transferring surface water quickly, but they provide only limited attenuation causing the volume of water in the receiving watercourse to increase more rapidly and increasing flood risk. Sustainable Drainage Systems (SUDS) can play a role in reducing and managing run-off to surface water drainage systems as well as improving water quality and contributing to local amenity. SUDS comprise a wide range of techniques, including swales, basins, ponds and infiltration systems.

In accordance with the Guidelines (see Section 7.2.1.1), planning authorities should seek to reduce the extent of hard surfacing and paving and require the use of sustainable drainage techniques to reduce the potential impact of development on flood risk downstream.

### **F.1.3 Voluntary Home Relocation**

In extreme circumstances, the flood risk to a home may be such that the home owner may consider that continuing to live in the property is not sustainable and would choose to relocate.

### **F.1.4 Preparation of Local Adaptation Planning**

It is likely that climate change will have a considerable impact on flood risk in Ireland, such as through rising mean sea levels and the potential increases in winter rainfall and intense rainfall events. For example, it is known that sea levels are rising at a rate of more than 3mm/yr at present, and the Fifth Assessment Report (AR5) of the Inter-Governmental Panel on Climate Change (IPCC) projects that mean sea level is likely to rise between 0.52m and 0.98m by the end of the century. The flood risk assessment for the future scenarios, described in Section 5 herein, highlight the potential impacts of such changes. More recent research (Jevrejeva et al. 2014) indicates that it is plausible that mean sea level may rise by up to approximately 2m by the end of the century.

The Climate Action and Low Carbon Development Act, 2015, required that the Minister for Communications, Climate Action and Environment prepare a National Climate Change Adaptation Framework (NCCAF) that shall specify the national strategy for the application of adaptation measures in different sectors and by a local authority in its administrative area in order to reduce the vulnerability of the State to the negative effects of climate change. The consultation document on the NCCAF (DCCAE, March 2016) noted that as the impacts of climate change vary by region, adaptation requires locally specific, place-based responses, and that Building resilience to the impacts of the climate change at local level for communities and businesses can be achieved in an effective manner if it is integrated into existing planning frameworks and policies under the remit of the local government sector. The NCCAF was published in January 2018 and sets out that local level adaptation measures will be identified in Local Adaptation Strategies prepared by the relevant local authority and implemented through inclusion in relevant plans and policies under the local authority's remit. To this end, local authorities should take into account the potential impacts of climate change on flooding and flood risk in their planning for local adaptation, in particular in the areas of spatial planning and the planning and design of infrastructure.

### **F.1.5 Land Use Management and Natural Flood Risk Management Measures**

Flood flows depend on how much rain falls in the catchment and the pattern of rainfall, and also on how much and how rapidly the rain runs off the land into the river. The volume and rate of runoff can be reduced by changing land use practices, such as by reducing stocking rates, changing the way ploughing is undertaken (e.g., along contours rather than perpendicular to contours), the retention, protection and/or rewetting of peatlands and bogs and by planting hedgerows across hillsides.

Similarly, excess runoff can be stored in wetlands, micro-detention basins, or be attenuated in small streams and channels through the use of obstructions to flow, such as large woody-debris dams. While such measures have been shown to reduce flood peaks in small catchments and frequent, less severe flood events, they may be less effective for more severe floods and in larger catchments and often require very significant land owner engagement for implementation (EU, 2014).

These types of measures will often not be able to solve severe flood problems on their own, but they have the potential to form part of the solution and can also help to achieve the goals in a range of areas, including water quality, nature conservation / biodiversity, agriculture and forestry, green growth and climate change mitigation and adaptation (EU, 2014), and as such would be best addressed on a multi-sectoral level in partnership with all relevant agencies, to promote integrated catchment management.

## **F.2 FLOOD PROTECTION METHODS**

Flood protection measures are aimed at reducing the likelihood and/or the severity of flood events. These measures, typically requiring physical works, can reduce risk in a range of ways, such as by reducing or diverting the peak flood flows, reducing flood levels or holding back flood waters. The preferred Standard of Protection offered by such measures in Ireland is the current scenario 1% Annual Exceedance Probability (AEP) flood for fluvial flooding and 0.5 % AEP flood for tidal flooding (also referred to as the 100-year and 200-year floods respectively), although these standards can increase or decrease depending on local circumstances.

A description of the protection measures typically considered is provided below.

### **F.2.1 Enhance Existing Protection Works**

Flood protection works will provide flood protection up to a certain 'Standard of Protection' and, depending on the type of protection measure, may reduce the severity of flooding above this Standard. The Standard of Protection is the magnitude of flood, often defined by the annual probability of that flood occurring being exceeded (the Annual Exceedance Probability, or 'AEP'), that the measure is designed to protect the area at risk against.

In some locations where existing flood protection works exist, measures can be taken, in addition to the necessary ongoing maintenance, to improve the condition of the works to reduce the likelihood of failure, and/or increase the Standard of Protection to further reduce the risk in, and extend, the protected area. This can apply to both structures that were deliberately built as flood protection works, and also other structures (e.g., quay walls, road embankments) that provide some flood protection as a secondary function.

Some natural features can provide defences against floods, or form part of a defence in depth. For example sand dunes and flood marshes often form effective barriers against flooding in coastal areas. These features may be vulnerable to rapid erosion and some

enhancement may be useful to retain the feature and their effectiveness in providing a defence function.

### **F.2.2. Flood Defences**

Solid structures built between the source of flood waters (rivers, estuaries or the sea) and an area vulnerable to flooding (people, properties, land and other assets) can prevent flooding up to the Standard of Protection of the structure, hence reducing the flood risk in the area being protected by the structure. Such structures typically include walls (generally in urban areas with limited space) or embankments (generally in rural areas and in urban areas where space is available, such as parks), but can also include other built or natural structures, such as sand dunes. However, the residual risk of flooding which remains after a defence is constructed, which arises as a flood in excess of the design standard of the defence may occur, also needs to be carefully considered during design.



*Figure F.1: Flood Defence Wall*



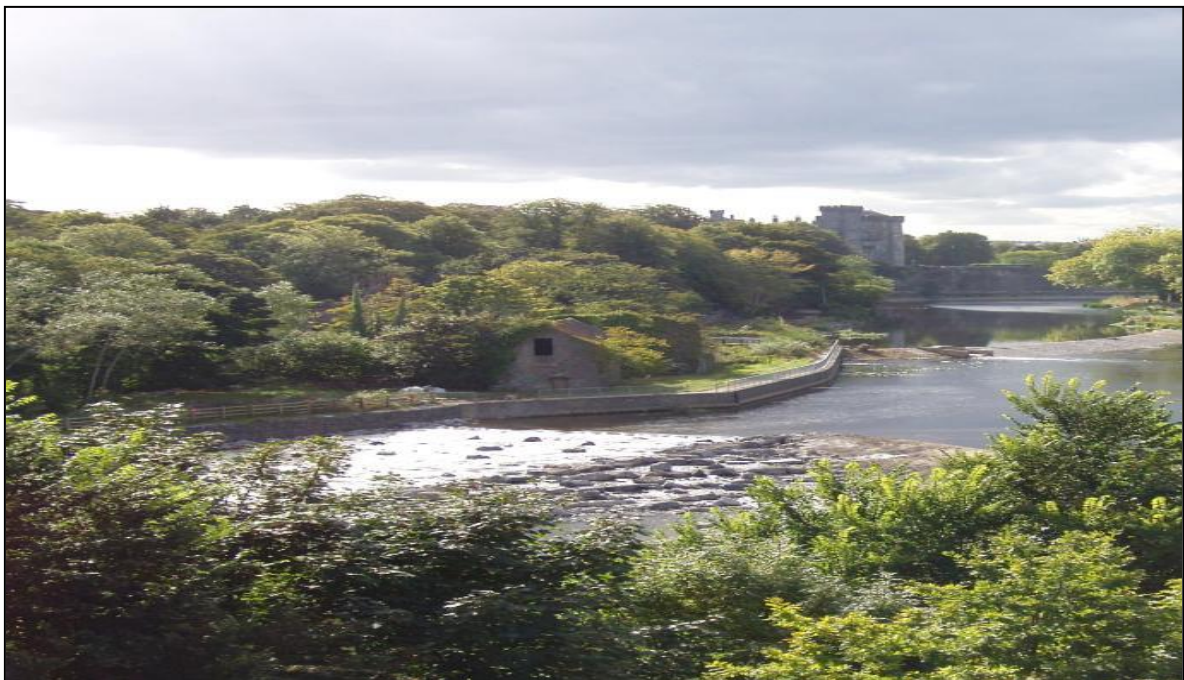
*Figure F.2: Flood Defence Embankment (During Construction / Maintenance)*

### **F.2.3 Increasing Channel Conveyance**

The water level of a river is determined by the flow and the hydraulic characteristics of the river, any structures (e.g., bridges, weirs, walls) in, alongside and over the river and, when in flood, of the floodplain. The hydraulic characteristics determine the conveyance of the river, and changing these characteristics can reduce the water level for a given flow. This can be achieved by works such as dredging to deepen and/or widen the river, reducing the roughness of the rivers, its banks and floodplain to allow more flow to pass, or removing or altering structures to reduce the build up of water upstream of the structure.



**Figure F.3: River Widening (During Construction)**



**Figure F.4: River Widening (After Construction)**

By increasing channel (and floodplain) conveyance, river levels during a flood can be lowered, hence reducing the likelihood and severity of flooding. This can be to the point that flooding during events up to the design Standard of Protection is avoided, but this type of measure has the advantage that it also reduces the risk for floods greater than the design Standard of Protection.

This type of measure is typically only applicable for river flooding,

#### **F.2.4 Diverting Flood Flows**

Flooding of an area from a river occurs because the quantity of flow flowing through an area exceeds the conveyance capacity of the channel and so the river spills out on to its floodplain. Reducing the flow through an area in the event of a flood can reduce the likelihood of flooding for that area, and this can be achieved by diverting some of the flows around the area of risk through a flood diversion channel or across a designated area of land.

#### **F.2.5 Storing Flood Waters**

Instead of diverting excess flood waters to reduce the flow through an area at risk, the flow can also be reduced by storing flood waters upstream of the area.

This can be in large, single flood attenuation structures, in wash-lands on the floodplain or in multiple, smaller storage areas dispersed around the catchment. Storage using soft measures, such as wetlands or micro-detention basins, or through attenuation in small channels, is generally considered to be part of land use management, or natural flood risk management (see Section 7.2.2.7).

Floods can also be attenuated (i.e., the flood slowed down, the peak flow reduced and the flood volume spread over a longer period of time) by measures along the river and floodplain, e.g., increasing channel and floodplain roughness (introducing impediments to flow in the river, or on floodplains, such as by increasing riparian vegetation or planting hedgerows) or by restoring meanders.

Such measures are often referred to as natural water retention measures or natural flood management. While these have been shown to reduce flood flows in smaller, more common floods, it is understood that their impact in larger, more extreme or rare floods, is reduced. Further research is required on this matter. However, such measures can have significant benefits for environmental enhancement, such as contributing to the objectives of the Water Framework Directive or increasing biodiversity.

#### **F.2.6 Implementing Channel Maintenance Programmes**

Excess silt and gravels deposited in watercourses and vegetation in and on the banks of river channels, or the blockage of channels by discarded rubbish or bulky objects in urban areas, can reduce the conveyance of a channel, increasing flood levels in the event of a flood and hence increasing the flood risk in the surrounding area. The blockage of culvert screens by debris and rubbish can also increase flood risk.

A regular maintenance programme to remove excess inorganic material, vegetation and/or remove debris and rubbish from river channels, and ensure that culvert screens are kept clear, can help reduce flood levels during flood events.

### **F.2.7 Maintenance of Drainage Schemes**

Following the passing of the Arterial Drainage Act, 1945, the OPW began investigations to determine where Arterial Drainage Schemes would be suitable and economically viable. The implementation of the Schemes began in the late-1940s and continued into the early-1990s, and a total of 11,500kms of river channel now form part of the Arterial Drainage Schemes, that also include 800km of embankments.

The purpose of the Arterial Drainage Schemes was primarily to improve the drainage of agricultural lands to enhance production. This typically involved lowering or widening river beds and removal of weirs to facilitate the drainage and discharge of neighbouring lands and drainage channels. While not the primary focus of the Schemes, they did also provide enhanced conveyance capacity where they passed through towns, villages and dispersed rural communities that in turn has reduced the flood risk to properties in these areas.

While new Arterial Drainage Schemes are no longer being undertaken, the OPW has a statutory duty to maintain the completed schemes in proper repair and in an effective condition. The annual maintenance programme is published by the OPW on the OPW website, and typically involves some clearance of vegetation and removal of silt build-up on a five-yearly cycle.

Drainage Districts are areas where drainage schemes to improve land for agricultural purposes were constructed under a number of Acts of Parliament and Acts of the Oireachtas prior to 1945. 170 Drainage District Schemes were established, covering 4,600km of channel. The statutory duty of maintenance for these schemes lies with the local authorities concerned. The standard of this maintenance varies widely from county to county.

### **F.2.8 Land Commission Embankments**

The Land Commission was created in 1881 as a rent fixing commission by the Land Law (Ireland) Act 1881, and was reconstituted in the Irish Free State by section 2 of the Land Law (Commission) Act, 1923, backdated to the state's creation. With very few exceptions, lands acquired through the Land Commission are now in private ownership. Trusts were established in some cases for the maintenance of flood defences on acquired lands. The Commission was dissolved on 31 March 1999 by the Irish Land Commission (Dissolution) Act, 1992 and the trusts held by the Land Commission were transferred to the Dept. Agriculture, Food and the Marine (DAFM), with retained funds entrusted to the Public Trustee, who is an officer of the DAFM.

While the Public Trustee administers these funds that may be used for repairs of the embankments, this is applied only in very exceptional circumstances, as the amount of such funds is generally small and wholly inadequate to maintain the various embankments. The DAFM does not however have a general responsibility for the maintenance, repair or restoration of the embankments, which rests with the land owner in most cases (Section 10 of the Land Act, 1965).

## **F.3 FLOOD PREPAREDNESS (RESILIENCE) METHODS**

In some instances, it may not be possible to reduce the likelihood or severity of flooding to an area at risk. However, actions and measures can be taken to reduce the consequences of flooding, i.e., reduce the risk to people and of damage to properties and other assets, and make sure that people and communities are resilient to flood events. This can be achieved by being aware of and preparing for the risk of flooding, knowing when floods are going to occur, taking actions immediately before, during and after a flood. The actions and measures of this type are described below.

### **F.3.1 Flood Forecasting and Warning**

Knowing that a flood event is imminent allows people, communities and local authorities to prepare for the flood by, for example, erecting temporary defences or moving people and assets out of harm's way.

It is possible to forecast floods under certain conditions using weather predictions, observed rainfall and river levels and flows, and with the aid of computer models. Flood forecasts based on predicted weather are generally less certain than those based on observed rainfall or river levels or flows. The forecast period achievable generally depends on the catchment size and characteristics, and, while in larger catchments it may be possible to provide a number of hours or even days of advance warning of a flood event, in small, flashy catchments this period can be extremely short and therefore of less or potentially no real benefit. Flood forecasting also involves significant uncertainty, as it entails trying to simulate very complex systems in real time with limited data.

The OPW, on behalf of Ireland, signed a partner agreement in 2010 with the European Flood Awareness System (EFAS), which was developed by the EU Joint Research Centre for use by partner organisations. EFAS was developed to help improve and increase preparedness for fluvial floods and is intended to provide early warning or notification of potential flood events under specified criteria. These EFAS flood notifications are disseminated by the OPW to local authorities and other relevant stakeholders. During the floods of winter 2015/16, EFAS provided a number of valuable flood notifications and forecasts which informed and supported the management of these floods. The OPW also provides national tidal and storm surge forecasts for local authorities and other relevant stakeholders and disseminates high tide advisory notices to local authorities when tide, weather and atmospheric conditions are such that coastal flooding may arise.

A number of other project specific flood forecasting systems are in place as part of OPW funded flood relief schemes that include demountable flood defence systems.

Appendix F6 of the Major Emergency Management (MEM) Framework (2006) sets out the arrangements put in place by Met Éireann to issue public service weather warnings to the local authorities. Met Éireann operates a weather warning system that aligns with the EU Meteoalarm system ([www.meteoalarm.eu](http://www.meteoalarm.eu)). Met Éireann also issues weather warnings to the public. Warnings for very heavy rainfall may indicate a threat of widespread flooding or flooding for a specific area.

Local warnings are also issued by the local authority. Warnings may be circulated to national and/or local broadcast media, as appropriate, which can be supplemented, in the case of specific local areas identified as being at risk, with emergency vehicles and personnel to deliver the warnings in very exceptional cases.

A Government decision was taken on the 5th January 2016 to establish a National Flood Forecasting and Warning Service (refer Section 7.4.1.10 for further details).

### **F.3.2 Emergency Response Planning**

Well prepared and executed emergency response plans can significantly reduce the impact of flood events, particularly for human health and welfare. The MEM Framework designates the local authority as the lead agency for co-ordinating a response to a flooding emergency. "A Guide to Flood Emergencies (2013)" sets out the sequence of steps required to prepare for and respond to flood emergencies. The Department of Housing, Planning and Local Government is designated as the Lead Government Department for co-ordinating a national response to large scale flood emergencies.

Local authorities develop and review flood plans. Flood plans detail how local authorities receive, assess and respond to weather and flood warnings that can be received from the OPW, Met Éireann, EFAS or other sources, taking into account other relevant information available to them, such as real-time gauge information (e.g., [www.waterlevel.ie](http://www.waterlevel.ie)) and local knowledge of river systems, roads, infrastructure and vulnerable communities.

Local authorities, as part of their planning for flood emergencies, appoint a Severe Weather Assessment Team. This team monitors weather alerts and provides an analysis of the flood risk before and during an event, as well as providing specialist advice to the operational services deployed to a flood event.

It is the responsibility of the Severe Weather Assessment Team to determine the scale of response that is required, i.e. further action required, the activation of an internal operational response, or the requirement for increased levels of inter-agency co-ordination, up to the declaration of a major emergency and activation of the Major Emergency Plan.

During a flood emergency, where a national response is required to support the local response, the Lead Government Department activate and chair the National Co-ordination Group. Once the National Co-ordination Group is activated, the Lead Government Department establishes links with all Regional / Local Co-ordination Groups. The National Co-ordination Group sets key response objectives, prioritising life safety and protection of property/ critical infrastructure. The National Co-ordination Group works with the Principal Response Agencies to ensure that resources are allocated where needed and can provide optimum benefits. The National Co-ordination Group also develops key public safety messages and provides a single point for information to media and public sector organisations.

### **F.3.3 Promotion of Individual and Community Resilience**

Individuals and communities that are aware of any prevalent flood risk are able to prepare for flood events such that if and when such events occur, people are able to take appropriate actions in advance of, during and after a flood to reduce the harm and damages a flood can cause. This could include short-term preparation and action such as elevating valuables to above likely flood levels, helping neighbours who may have mobility difficulties to prepare and if necessary evacuate, moving vehicles to high ground and evacuating themselves if necessary. Longer-term preparations can involve making homes and properties flood resilient or flood resistant, such as through new floor and wall coverings chosen to be durable in a flood or moving electrical sockets above likely flood levels.

In 2005, the OPW launched the Plan, Prepare, Protect campaign that provides general, practical advice to homeowners, businesses and farmers on what they can do to prepare for flood events and make themselves resilient. This advice has recently been updated and is available to view and download from: [www.flooding.ie](http://www.flooding.ie).

While the Plan, Prepare, Protect campaign provides useful information, as a national campaign it is generic. Resilience also has a strong local dimension involving consultation with the local community, the dissemination of site-specific advice, and the provision of assistance with preparedness at a local level for individuals and businesses known to be at risk. The Report of the Flood Policy Review Group (OPW, 2004) recommends that local authorities should assume responsibility for the local dimension of the flood risk education programme, including raising awareness of individuals and business interests considered to be at risk, and to assist individuals and business interests considered to be at risk with preparations for minimising damages in the event of a flood event



While the State, through the OPW, local authorities and other public bodies can take certain actions to reduce and manage the risk of flooding, individual home-owners, businesses and farmers also have a responsibility to manage the flood risk to themselves, their property and other assets to reduce damages and the risk to personal health in the event of a flood.

All people at flood risk within the Erne (UoM36) River Basin should:

- Make themselves aware of the potential for flooding in their area, including the likely extents, depths and risk-to-people.
- Consider what long-term preparatory actions they might take to reduce the potential damage, such as implementing property resilience or resistance measures.
- Prepare a flood event plan to set out the actions they should take before, during and after a flood event.
- Discuss the issue of flooding and flood risk with other people in their communities, and consider forming a local Flood Action Group.

Advice on what steps can be taken is provided in the Plan, Prepare, Protect booklet available through [www.flooding.ie](http://www.flooding.ie).

#### **F.3.4 Individual Property Protection**

Individual Property Protection includes generally low-cost and small-scale measures that can be applied to individual properties to help make them more resistant to flood waters. Examples might include flood-gates to go across doorways, water-proof doors, air-vent covers, non-return valves for pipe-work and sewerage, etc. These measures can be effective in reducing the damage to the contents, furniture and fittings in a house or business, but are not applicable in all situations (for example, they may not be suitable in areas of deep or prolonged flooding, or for some types of property with pervious foundations and flooring).

#### **F.3.5 Flood-Related Data Collection**

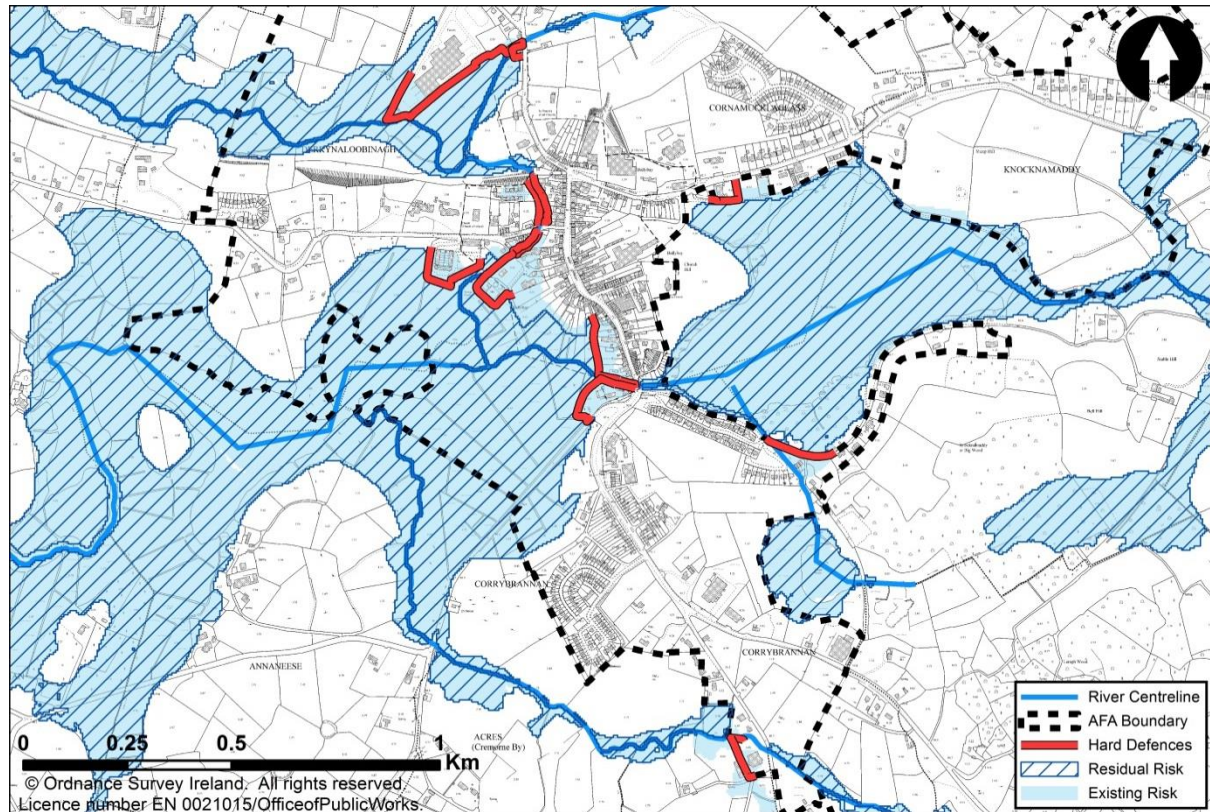
Data on flood flows and levels, as collected through the hydrometric networks of the OPW, EPA / local authorities, the Marine Institute and other organisations, are essential to understand what extreme river flows and levels and sea levels might occur, and hence to enable the appropriate design of structural and non-structural flood risk management measures. Similarly, recording details on flood events that happen are extremely useful to build up our knowledge of flood risk throughout the country and also to understand how the flooding occurs in the affected area to calibrate the computer models used to predict potential future flooding. The ongoing collection and, where appropriate, publication of such data is a measure that will help us to continually improve our preparation for, and response, to flooding.

## **APPENDIX G**

### **DESCRIPTION OF POTENTIALLY VIABLE FLOOD RELIEF WORKS**

## G.1 Ballybay AFA

<b>River Basin</b>	Erne (UoM36)	<b>AFA</b>	Ballybay AFA
<b>Measure</b>	Progress the development of a Flood Relief Scheme for Ballybay AFA		
<b>Code</b>	GBNIIENW-36-IE-AFA-365068-0136-M33		
<b>Description</b>	Progress the project-level development and assessment of a Flood Relief Scheme for Ballybay, including environmental assessment as necessary and further public consultation, for refinement and preparation for planning / Exhibition and, if and as appropriate, implementation.		



The works presented herein are not the final and definitive works. Potential flood relief works set out herein will need to be further developed at a local, project-level before Exhibition or submission for planning approval (see Section 6.1 and 8.1).

### MCA Appraisal Outcomes

Objective	Un-weighted Score	Local Weighting	Comment
1.a.i	4.68	5.0	<i>There are 55 ground floor properties and there are 6 upper floor properties benefiting with this option in place.</i>
1.a.ii	0.0	1.0	<i>There are no additional highly vulnerable properties benefiting with this option in place.</i>
1.b.i	1.42	5.0	<i>There are 5 social infrastructure/amenity sites benefiting with this option in place.</i>
1.b.ii	4.80	5.0	<i>There are 12 commercial properties benefiting with this option in place.</i>
2.a	4.66	5.0	<i>With this option in place the annual average damages have been reduced from €884798.71 to €60503.46.</i>

2.b	2.35	5.0	<i>There are 7 transport links benefiting with this option in place.</i>
2.c	4.95	5.0	<i>There is 1 utility benefiting with this option in place.</i>
2.d	0.00	4.0	<i>There is no increase of flood risk within the AFA to agricultural land.</i>
3.a	1.00	5.0	<i>Short term negative impacts from construction of defences on or offset back from river / lakes. Waterbodies not sensitive or protected.</i>
3.b	0.00	1.0	<i>There are no SACs or SPAs in the vicinity of, or downstream of the AFA, and any AFA specific FRM methods to be employed. Any migratory birds that use the nearby wetland areas would only be temporarily impacted by the hard defences during construction.</i>
3.c	1.00	3.0	<i>Direct, permanent loss of habitat and displacement of species in the footprint of the defences, however no national or local designations present. Ballybay is within the Erne - Annalee Freshwater Pearl Mussel Sensitive area. Previous FPM records on the Dromore River, ~15km downstream of the AFA. Dromore Lakes pNHA 2km downstream of the AFA. However these features are unlikely to be impacted by small sections of hard defences within Ballybay Town. LAP conservation / amenity areas adjacent to the wall locations.</i>
3.d	1.00	2.0	<i>Short term minor impacts from construction in the vicinity of local fishing areas, such as Lough Major and White Lough. Not sensitive species</i>
3.e	-4.00	4.0	<i>Construction of hard defences adjacent to LAP conservation / amenity areas and lough shores has the potential for permanent negative impacts on visual amenity.</i>
3.f.i	0.00	1.0	<i>No effects on architectural features.</i>
3.f.ii	0.00	1.0	<i>No effects on archaeological features.</i>
4.a	4.00	5.0	<i>Option includes fixed flood defence embankments. Negligible operational risk, i.e., no reliance on systems or intervention, with more regular monitoring and intermittent, but potentially substantial, maintenance requirements</i>
4.b	2.00	5.0	<i>The following hazards have been identified: Working near water, Maintenance near water, Heavy plant and machinery</i>
4.c	0.00	5.0	<i>Option is not adaptable</i>
<b>Total MCA-Benefit Score</b>		<b>Option Cost (€millions)</b>	<b>MCA-Benefit Score / Cost Ratio</b>
1879		3.64	516.6
<b>No Properties Benefitting</b>	<b>10% AEP Event</b>	<b>1%/0.5% AEP Event</b>	<b>0.1% AEP Event</b>
Residential	22	55	N/A
Commercial	6	16	N/A
<b>Economic Appraisal (Cost-Benefit Analysis) Outcomes - All figures €millions</b>			
<b>Area NPVd (uncapped)</b>	<b>Option Cost</b>	<b>Option NPVb (capped)</b>	<b>Benefit - Cost Ratio</b>
25.7	3.64	9.0	2.48

## Environmental Assessments

The preferred measure will deliver several key flood protection benefits; reducing risk to numerous local properties and commercial properties, transport links, utilities and social infrastructure/amenity sites in the medium and long term. Ballybay WWTP has received coincidental protection as a result of the preferred measure, this may result in positive impacts on local fisheries, biodiversity and water quality, through a reduction in nutrients/pollutants released to water.

The Strategic Environmental Assessment identified a number of potential negative impacts associated with the preferred measures, but these are predominantly short term in nature. They include the potential for disturbance of the local community during construction of the hard defences, and short term sedimentation and water quality impacts. There is also potential for disturbance or loss of habitats and/or species in the direct footprint of the hard defences, and medium to long term visual impacts on lakeland areas.

There are no designated European sites located in the vicinity of, or downstream of, the proposed measure and, as no impacts are expected, they were screened out of a requirement for Appropriate Assessment.

The specific mitigation measures will be identified in detail at project-level development stage of the proposed measure (i.e. the stage at which the final measure to be progressed will be determined), through the project-level EIA/AA, as necessary. However, at this stage of assessment, it is foreseen that the mitigation measures that are likely to be required will include the following:

- the appropriate timing of construction work to minimise disturbance of species,
- effective sediment control measures to protect water quality, and
- appropriate surveys of habitats and species.

(see Section 6.6.3: timing to avoid overwintering of designated bird species, specific sediment control measures for sensitive areas, surveys).

## Adaptability to Potential Future Changes

Ballybay AFA is considered to be at moderate vulnerability from the mid-range future scenario and high vulnerability from the high end future scenarios (Section 5.5). Adaptation of the preferred measure would require significant additional lengths and heights of hard defences to provide the required SoP, other measures including Natural Flood Risk Management Measures may be adopted to monitor and/or adapt the scheme.

It may be noted that the assessment of the hazard/risk as carried out under the 6-year cyclical review process of the Flood Risk Management Plans can be used as the trigger to activate potential future works or action to mitigate against any such change.

### **Public Consultation Outcomes**

A public consultation for Ballybay Options was held on 15/02/16, 21 members of the public attended.

A series of public consultation days for the North Western-Neagh Bann Draft Flood Risk Management Plans were held between 27/09/16 and 25/10/16 which a total of 223 elected representatives and members of the public attended. A formal SI consultation on the draft Plans was also held between 19/08/16 and 28/10/16, which received 40 formal submissions.

There are significant issues with flooding of transport infrastructure in the surrounding area. Monaghan County Council have recently undertaken improvement works to reduce flood risk, these are considered complimentary to the proposed works which will provide a preferred Standard of Protection (SoP) for the 1% AEP fluvial flood event throughout Ballybay AFA. Ballybay WWTP is embedded into an urban area and the defence of the asset is considered an integral part of the protection of other properties within the AFA. It was rules, in line with OPW policy, that defence of this WWTP should be provided as part of the preferred measure.

Consultations and submissions provided additional information which has been noted for project-level assessment stage however none resulted in a change of the preferred measure at this stage.

### **Other Issues / Conclusions**

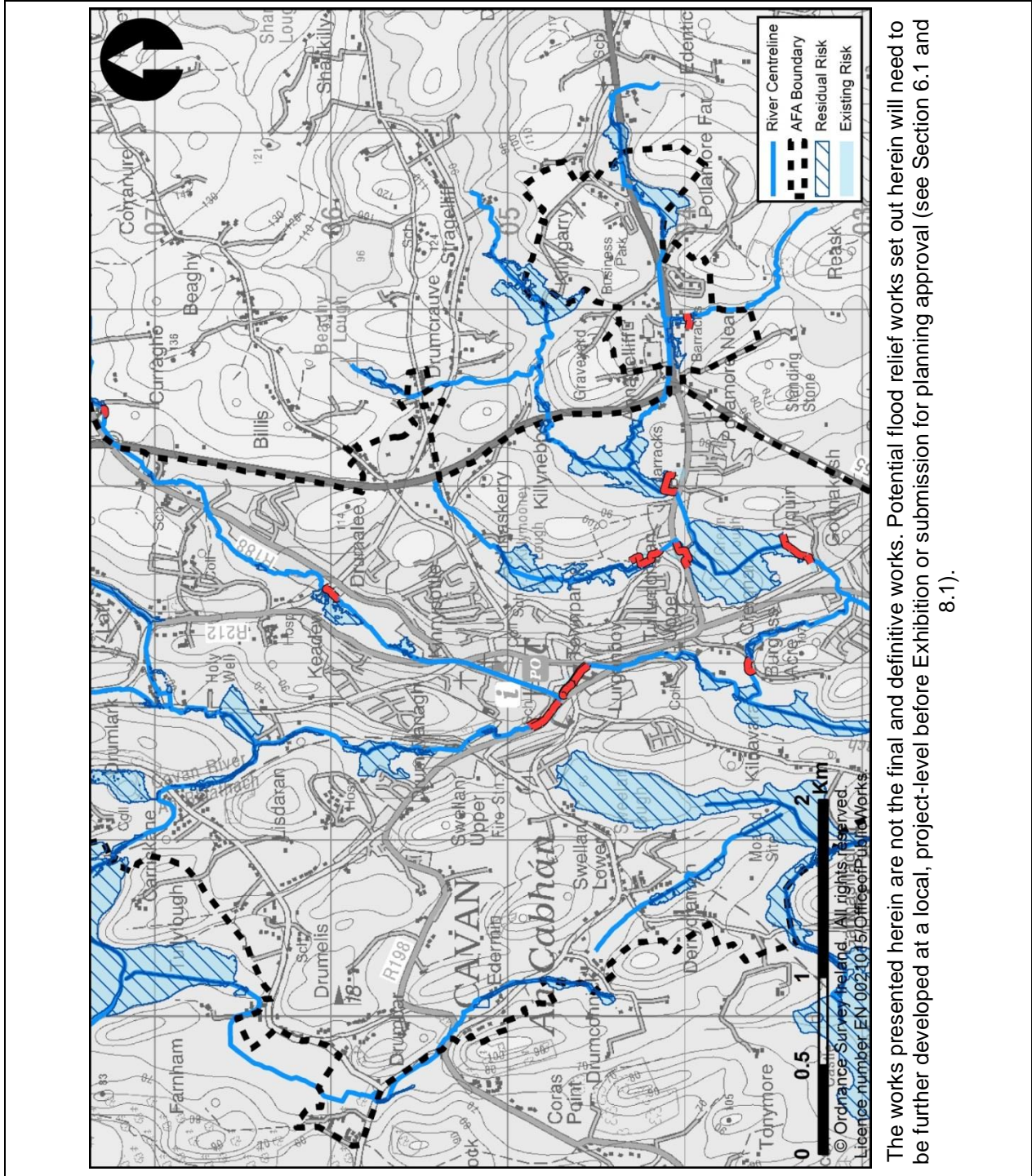
Of the two potentially viable measures presented in the Preliminary Options Report the preferred measure as described above scored better environmentally and economically and therefore has a significantly higher benefit cost ratio than the other potential measure.

Overall the preferred measure has a positive technical, social and economic score with a negative environmental/cultural score but the benefit – cost ratio is above unity.

Consultations and submissions provided additional information which has been noted for project-level assessment stage. This includes risk of flooding of transport infrastructure in the surrounding area and recent works undertaken by Monaghan Country Council to reduce flood risk. None of the submissions resulted in a change of the preferred measure.

## G.2 Cavan AFA

<b>River Basin</b>	Erne (UoM36)	<b>AFA</b>	Cavan
<b>Measure</b>	Progress the development of a Flood Relief Scheme for Cavan AFA		
<b>Code</b>	GBNIIENW-36-IE-AFA-360572-0236-M33		
<b>Description</b>	Progress the project-level development and assessment of a Flood Relief Scheme for Cavan, including environmental assessment as necessary and further public consultation, for refinement and preparation for planning / Exhibition and, if and as appropriate, implementation.		



The works presented herein are not the final and definitive works. Potential flood relief works set out herein will need to be further developed at a local, project-level before Exhibition or submission for planning approval (see Section 6.1 and 8.1).

MCA Appraisal Outcomes			
Objective	Un-weighted Score	Local Weighting	Comment
1.a.i	4.39	5.0	<i>There are 54 ground floor properties and there are 40 upper floor properties benefiting with this option in place.</i>
1.a.ii	1.14	1.1	<i>There is 1 highly vulnerable property benefiting with this option in place.</i>
1.b.i	0.60	5.0	<i>There are 3 social infrastructure/amenity sites benefiting with this option in place.</i>
1.b.ii	4.38	5.0	<i>There are 60 commercial properties benefiting with this option in place.</i>
2.a	2.98	4.4	<i>With this option in place the total economic damages have been reduced from €326364.33 to €131916.95.</i>
2.b	0.61	5.0	<i>There are 8 transport links benefiting with this option in place.</i>
2.c	1.50	5.0	<i>There is 1 utility benefiting with this option in place.</i>
2.d	0.00	4.0	<i>There is no increase of flood risk within the AFA to agricultural land.</i>
3.a	-3.00	5.0	<i>Non-sensitive waterbody. Mainly short term negative impacts from construction of defences on or offset back from river. Potential for excavation and restoration of banks.</i>
3.b	0.00	4.0	<i>No impact on existing SAC, SPA or Ramsar sites as a result of flood embankments / walls. Cavan Town is directly upstream of the Lough Oughter and Associated Loughs SAC, SPA and Ramsar Site, on the Cavan and Annalee Rivers, however unlikely to have any impact on this area.</i>
3.c	0.00	2.0	<i>Direct, permanent loss of habitat and displacement of species in the footprint of the defences, however no national or local designations present.</i>
3.d	-1.00	3.0	<i>Potential for short -term impacts to water quality to downstream fishing activity during construction of flood embankments / walls.</i>
3.e	-1.00	3.0	<i>Localised visual impacts from construction of permanent flood embankments / walls prior to establishment of screening.</i>
3.f.i	0.00	2.0	<i>No effects on architectural features. No architectural heritage features in proximity to proposed flood embankments / walls.</i>
3.f.ii	0.00	2.0	<i>No effects on archaeological features. No archaeological heritage features in proximity to proposed flood embankments / walls.</i>
4.a	4.00	5.0	<i>Option includes fixed flood defence embankments. Negligible operational risk, i.e., no reliance on systems or intervention, with more regular monitoring and intermittent, but potentially substantial, maintenance requirements</i>
4.b	2.00	5.0	<i>The following hazards have been identified: Working near water, Maintenance near water, Heavy plant and machinery</i>
4.c	0.00	5.0	<i>Option is not adaptable</i>



Total MCA-Benefit Score		Option Cost (€millions)	MCA-Benefit Score / Cost Ratio	
938		4.44	211.22	
No Properties Benefitting	10% AEP Event	1%/0.5% AEP Event	0.1% AEP Event	
Residential	15	54	N/A	
Commercial	7	56	N/A	
Economic Appraisal (Cost-Benefit Analysis) Outcomes - All figures €millions				
Area NPVd (uncapped)	Option Cost	Option NPVb (capped)	Benefit - Cost Ratio	
11.0	4.44	4.42	1.00	
Environmental Assessments				
<p>The preferred measure will deliver several key flood protection benefits; reducing risk to numerous local properties and commercial properties, transport links, utilities and social infrastructure/amenity sites in the medium and long term.</p> <p>The Strategic Environmental Assessment identified a number of potential negative impacts associated with the preferred measures, but these are predominantly short term in nature. They include the potential for disturbance of the local community during construction of the hard defences, and short term sedimentation and water quality impacts. There is also potential for disturbance or loss of habitats and/or species in the direct footprint of the hard defences, and minor visual impacts in the medium to long term.</p> <p>As the proposed works will be located upstream of Lough Oughter and Associated Loughs SAC and Lough Oughter SPA, with the potential for direct and indirect impacts on the qualifying habitats and/or species, Appropriate Assessment was required. The direct impacts relate to the disturbance of protected bird species of Lough Oughter SPA, while the indirect impacts relate to the risk of increased sediment loads and associated nutrients to the water during the construction phase.</p> <p>The specific mitigation measures will be identified in detail at project-level development stage of the proposed measure (i.e. the stage at which the final measure to be progressed will be determined), through the project-level EIA/AA, as necessary. However, at this stage of assessment, it is foreseen that the mitigation measures that are likely to be required will include the following:</p> <ul style="list-style-type: none"> <li>• the appropriate timing of construction work to minimise disturbance of species,</li> <li>• effective sediment control measures to protect water quality, and</li> <li>• appropriate surveys of habitats and species</li> </ul> <p>(see Section 6.6.3: timing to avoid overwintering of designated bird species, specific sediment control measures for sensitive areas, surveys).</p>				
Adaptability to Potential Future Changes				
<p>Cavan AFA is considered to be at high vulnerability from the mid-range and high end future scenarios (Section 5.5). Adaptation of the preferred measure would require significant additional lengths and heights of hard defences to provide the required SoP, other measures including Natural Flood Risk Management Measures may be adopted to monitor and/or adapt the scheme.</p> <p>It may be noted that the assessment of the hazard/risk as carried out under the 6-year cyclical review process of the Flood Risk Management Plans can be used as the trigger to activate potential future works or action to mitigate against any such change.</p>				

### Public Consultation Outcomes

A public consultation for Cavan Options was held on 17/03/16, 29 members of the public attended.

A series of public consultation days for the North Western-Neagh Bann Draft Flood Risk Management Plans were held between 27/09/16 and 25/10/16 which a total of 223 elected representatives and members of the public attended. A formal SI consultation on the draft Plans was also held between 19/08/16 and 28/10/16, which received 40 formal submissions.

There was a general desire stated for maintenance of watercourses inside and outside the AFA. It is also perceived that the rural issue is more significant with damage to other sectors such as agriculture and tourism revenues. Local drainage issues were also identified within the AFA. It is intended that rural risk, including the identification of properties isolated during flood events and related road flooding, will be assessed in more detail in the second cycle of the implementation of the 'Floods' Directive (2017-2021). Consultations and submissions provided additional information which has been noted for project-level assessment stage however none resulted in a change of the preferred measure at this stage.

### Other Issues / Conclusions

One measure was identified for Cavan in the Preliminary Options Report, consequently this is the preferred measure.

Overall the preferred measure has a positive technical, social and economic score with a negative environmental/cultural score but the benefit – cost ratio is above unity.

Consultations and submissions provided information which has been noted for project-level assessment stage.

- A WWTP within the AFA boundary has not received protection as a result of the preferred measure as this state-owned asset is isolated and does not fall within an area to be protected by the community scheme. In instances such as this, where the asset is isolated, while the OPW may provide flood mapping to help inform these companies that their asset may be at risk, it is a matter for the company to take such actions as deemed necessary or appropriate to ensure the security of their assets and systems. Similarly, the OPW does not put such companies in funds to take such actions, not to repair/enhance any existing flood protection measures under the responsibility of such companies.
- Further investigation and updates to the hydraulic model were undertaken in the Farnham Street area as a result of public consultation. Details are recorded in the Erne (UoM36) River Basin Hydraulic report. A 369m long 0.8m diameter pipe under Farnham Street is in disrepair and may be leaking into the local groundwater. Fluvial flows should be assessed further at project-level assessment stage.



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